#### U.S. DEPARTMENT OF TRANSPORTATION

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# PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION

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## LIQUID PIPELINE ADVISORY COMMITTEE (LPAC)

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# MONDAY FEBRUARY 1, 2016

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The LPAC met in the Hilton Arlington, 950 North Stafford Street, Arlington, Virginia, at 10:00 a.m., Massoud Tahamtani, Chairman, presiding.

#### MEMBERS PRESENT

MASSOUD TAHAMTANI, Chairman

C. TODD DENTON

TIMOTHY C. FELT

MICHELE F. JOY

RICHARD B. KUPREWICZ

CHARLES LESNIAK, III

RON MCCLAIN

CRAIG O. PIERSON

JOHN D. QUACKENBUSH

CARL M. WEIMER

DESIGNATED GOVERNMENT OFFICIAL

JEFF WIESE, Associate Administrator for Pipeline Safety

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Periodic Assessments		
Using Inline Inspection Tools		
in All HCAs		
Modifying Repair Criteria		

#### P-R-O-C-E-E-D-I-N-G-S

2 | 10:04 a.m.

### OPENING REMARKS

MR. WIESE: Good morning, everyone.

My name is Jeff Wiese, and I'm associate

administrator for pipeline safety at PHMSA,

within the U.S. Department of Transportation. I

want to welcome you here.

As someone said, be thankful that we didn't hold the meeting last week. Any rate, just a couple things I'm going to get going. The way the day will generally go -- I think people wanted to know, for the purposes of scheduling -- we think, based on comments, that there are a number of provisions that are not so controversial.

They may have some back and forth on them, of course, but we'll be able to get through those fairly quickly, and we'll try to take those first up. I think by lunch time, we'll probably be able to get through the non-controversial ones, I'm hoping. I'm also expecting that right

around lunchtime, the administrator is going to 1 2 come over. She wanted to talk to you and just I will give her the prerogative of 3 say hi. 4 coming in, when she comes in. With your permission, I'll just take a time out, and we'll 5 let her come in. I know she's jammed all 6 7 morning, couldn't get here until lunch. We'll give her some time to talk to you and say hi, and 8 9 we'll just play it by ear from that. 10 afternoon, I expect there to be a few more 11 controversial provisions, so those may take a bit 12 more time.

In talking with other members, I think the members are interested in hearing from each other. It's not just reading comments on a docket. It's hearing from each other, too.

That's part of the purpose of an advisory committee, I think, is to inform everyone.

I've got a couple of housekeeping remarks I'm going to make, and we'll do some introductions and talk about some basic rules and all that. I did want to tell you that there are

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There are two that will take you into the back hallway of the hotel, and those will take you out. Probably more appropriate is out this door and those stairs that you came up, probably, are the fastest way to get out of here. I'm sure that there'll be people ushering all the way along the way. I did want to say that, comfort moment, the men's and women's restrooms are right outside the door, just look straight against the wall on the side. Cheryl always asks me to just tell you that I'm the designated -- I'm DGO now. I used to be DFO, Cheryl.

I'm the designated government official, and I serve as a presiding official, but in fact, I've conscripted Massoud Tahamtani to be the chair today. I think you know what I'm saying when I say I'm not in control as soon as I turn it over to him. I'm at his back and call. At any rate, I do want to take a second to introduce folks here, let everybody introduce themselves for the purposes of the public, and

let the staff introduce themselves.

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With your permission, I'll do that in I did want to say, for audience one second. participation purposes, this is a FACA committee. Our primary purpose is get the advice from the members that have been duly designated as members of this committee, but we will, at appropriate times, after the comments are really settled down, take a moment for really short comments if you have something to add. I generally discourage people from getting up and saying, "Me, too." That really adds no value here, and it just keeps us all here longer. A lot of these people are going to try to fly, so we try to be as efficient as we can be. I will say if you have something significant to add and you're from the public, we'll give you that opportunity, but keep them very brief.

Presiding official, that would be Massoud. May I ask you to cut your comments short, if necessary, and I remind you, too, this is all being recorded, so please state your name

and your affiliation if you do have comments, so it'll be a matter of public record, as will the rest of this event. We provide a transcript of every advisory committee meeting.

This one is docketed at www.regulations.gov. The docket number is PHMSA 2015-0173. I'm going to turn it over to the chair in just a minute, but I had a couple of other -- I want to do introductions first and a couple of other quick comments. First of all, I've had a lot of conversation with people about the advisory committee. I'm sorry that some of the other members couldn't make it here. I know Brian Salerno, for example, is on travel, and there's no way for him to be here. others who are having to miss. We take these meetings very seriously. For the public more than anyone, I want to add my personal comments that I've seen things about FACA committees that say it's a vote count.

It's 5 to 4, five wins. That's never been true here. I've been associated with this

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committee for a long time, and it's never been true. This committee runs off of consensus, for the most part. I do want to say, and I have to say, the Department reserves the right to make the final decision, but I think -- some of you have been members for a long time, and I think you would agree that we bend over backwards to adhere to the consensus that you work to achieve.

I mean that. I wanted the public to understand it's not a vote count. We have to take a roll call vote, but it's not five wins and I ask you to approach the meeting as four loses. you always do, with a spirit of consensus making, look for solutions, help us find a path forward that meets most people or everyone's needs as much as possible. At any rate, I thought that was useful to add some clarification. important point for all of us, since this hotel might be bad on that, is we do have Wi-Fi connections here. There are sheets on the table. For people in the audience, if you need the sheet, we'll pass it around, just to make sure

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you have a Wi-Fi code in case your phone or 1 2 tablet aren't working too well from there. Maybe I'll start, if you would, with 3 4 PHMSA introductions, and then we'll walk around 5 the table really quickly, do our introductions, and then I'll turn it over to Massoud. 6 starting with the woman who makes most of this 7 8 possible. 9 COMMITTEE AND STAFF INTRODUCTIONS 10 MS. WHETSEL: My name's Cheryl 11 I'm with PHMSA. I work in the Whetsel. 12 Standards and Rulemaking Division, and I'm the 13 committee manager. 14 MS. TSAGANOS: Good morning. I'm 15 Vasiliki Tsaganos. I'm the deputy chief counsel, 16 and I'm also acting chief counsel. 17 MR. WHITE: Larry White, attorney with 18 PHMSA counsel's office. 19 MR. MAYBERRY: Good morning, I'm Alan 20 Mayberry, deputy associate administrator for 21 Policy and Programs.

MR. NANNEY:

Steve Nanney, PHMSA

1	Engineering Division.
2	MR. ISRANI: Mike Israni, senior
3	technical advisor.
4	MR. GALE: John Gale, director of
5	standards and rulemaking, PHMSA.
6	(Off microphone introduction.)
7	MR. WIESE: The mics are a bit tricky,
8	so make sure your light is on, and it shuts
9	itself off, or somebody shut me off. I'm not
10	sure which one it was. It stayed on that time.
11	I would ask, just for the edification of the
12	audience, we have some other people in PHMSA. If
13	you'll bear with me for a second before we do
14	introductions, maybe start with Julia at the
15	other side. You want to just introduce yourself
16	quickly?
17	(Off microphone introduction.)
18	MR. WIESE: John? No? Other PHMSA
19	here? Oh, sorry, Alicia.
20	MS. COVERT: Alicia Covert, pipeline
21	attorney with counsel's office.
22	MR. WIESE: Any others? No? Okay.

1	(Off microphone comment.)
2	MR. WIESE: It's okay with me. I'm
3	just saying it's cutting out, or somebody else is
4	shutting it off prematurely. We'll start with
5	John.
6	MEMBER QUACKENBUSH: Good morning.
7	I'm John Quackenbush, commissioner with the
8	Michigan Public Service Commission.
9	MEMBER LESNIAK: Chuck Lesniak, City
10	of Austin, representing the public.
11	MEMBER JOY: Michele Joy, Shell
12	Pipeline, representing the industry.
13	MEMBER PIERSON: Craig Pierson,
14	Marathon Pipeline, representing the industry.
15	MEMBER KUPREWICZ: Rick Kuprewicz,
16	representing the public.
17	MEMBER WEIMER: Carl Weimer, public
18	member from the Pipeline Safety Trust.
19	MEMBER FELT: Tim Felt, Colonial
20	Pipeline, representing industry.
21	MEMBER MCCLAIN: Ron McClain with
22	Kinder Morgan, representing industry.

MEMBER DENTON: Todd Denton, Phillips 1 2 66 Pipeline, industry. CHAIRMAN TAHAMTANI: I'm Massoud 3 4 Tahamtani with the Virginia State Corporation 5 Commission. I have the power to cut all your mics off. 6 7 MR. WIESE: So that's what you were explaining? He was cutting me off repeatedly? 8 9 You should all expect that the rest of the day. 10 If Massoud doesn't like the way it's going, 11 you're going to be muted. I think with that, 12 Cheryl, I think we're good. I'll just turn it 13 over, and we'll begin the --14 (Off microphone comment.) 15 MR. WIESE: Lanny Armstrong and Brian 16 Salerno, yes. 17 With that, we'll begin the official 18 part of the meeting, and I'll turn it over to the 19 chairman, Mr. Tahamtani. 20 CHAIRMAN TAHAMTANI: Thank you, Jeff. 21 Cheryl has given me a whole two pages to read, so 22 bear with me. Jeff didn't mention this.

mute your telephones. The meeting is being recorded. The committee members know that if they need to speak or comment on an issue, they have to raise their tent card.

As Jeff indicated, we will give the public an opportunity to comment for about a minute after discussions by the committee has been completed on a particular issue, and before the motion is made. As I said, this is a meeting of the liquid pipeline advisory committee.

Today's action is to vote on the NPRM, which I believe you all know about and what it is.

A quorum is present. The rule is that if the majority of the members are here, then the quorum is established. With that said, I believe we are ready. Cheryl, you say to call for a volunteer to help facilitate any suggested changes by the members. Do we need that?

MS. WHETSEL: We did it for the gas committee, and it was awesome. I have a feeling you'll probably need it for this committee.

Somebody else might want to take notes, and when

it comes to taking a vote, we might be able to 1 2 pull together, you know, the --- what do you call it? 3 4 MR. WIESE: The motion? 5 Yes, the motion, sorry. MS. WHETSEL: I would just add, if I 6 MR. WIESE: 7 may, that I believe that Bobby and Cam are prepared to do that. Some people have talked 8 9 about motions already, so I think you can evolve 10 yours as they go and email them to John Gale or Bobby or Cam. What we'd like to do, at that 11 12 time, is to put the motion up on the screen, so 13 that everybody can see the same thing and make 14 sure what we're voting on. 15 CHAIRMAN TAHAMTANI: After that's 16 done, Cheryl will conduct the official roll call 17 for the vote. With that, I will turn it over to 18 Mr. Mayberry. 19 MR. MAYBERRY: Thank you very much, 20 Massoud. 21 (Off microphone comment.) 22 MR. MAYBERRY: Voting protocol?

I'll return it over to Cheryl.

### VOTING PROTOCOL

MS. WHETSEL: I'm just going to go through the slide presentation. You all have seen it before, I'm sure, except for maybe one of you. The committee action today is going to be on the safety of hazardous liquid pipelines, as published in the Federal Register on October 13, 2015.

When a decision or recommendation of the committee requests a motion for a vote, any member, including the committee chair, can make a motion. There is a quorum. We've established that. Next slide. The committee action members consider each proposed rule and the draft regulatory evaluation, and the motion should include the terminology from the statute, which is that they have considered the rule for its technical feasibility, reasonableness, cost effectiveness and practicability.

There it is. That's the sample language. Next. That's if you're not in

agreement. I'm sorry, that's the language for if 1 2 you're not in agreement. If you wanted to propose a change, you can use this -- these 3 4 things only last a minute -- use the language at 5 the top, and then just insert -- you all can insert the language, the suggestions that you 6 7 have. 8 CHAIRMAN TAHAMTANI: Are we now ready 9 for Mr. Mayberry to proceed? 10 PARTICIPANT: Yes. 11 GRAVITY PIPELINES, GATHERING LINES, LEAK 12 DETECTION SYSTEM, AND OTHER REQUIREMENTS 13 INTRODUCTION 14 Thank you, Cheryl, and MR. MAYBERRY: 15 thank you, Massoud. Massoud, I see you don't 16 have a gavel there, but you've been known to use 17 a shoe before, so I'd appreciate it if you might 18 consider doing that. 19 MS. WHETSEL: We don't know why the 20 mics are going off, so you'll have to keep 21 pushing it, I guess. He's going to try and 22 figure out what's happening.

PARTICIPANT: I notice that it's if 1 2 you pause your voice, it seems to deactivate, so just be aware of that. 3 4 MS. WHETSEL: Keep talking. PARTICIPANT: It seems like you need 5 to be like the Federal Express commercial and 6 7 just keep talking. We'll get out of here sooner 8 9 (Simultaneous speaking.) 10 MS. WHETSEL: That's no problem for 11 me. 12 MR. MAYBERRY: Anyway, as I was 13 saying, Massoud, if you need to, please pull your 14 shoe off and use it as a gavel. Anyway, just to 15 move on, we are here to talk about the hazardous 16 liquid rule, which we issued last fall as a 17 proposed rule. 18 Just looking at the history of the 19 rule, if you look back to 2010 and the backdrop 20 of Marshall, Michigan, where there was a release 21 of over a million gallons of crude oil, later 22 that year, we issued what we call an advance

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notice of proposed rulemaking that sought to answer or seek input on six areas that are listed there, on this slide.

Also later, in 2011, as we were going through re-authorization, we were ultimately re-authorized, in early 2012, with a number of statutes in the legislation that are covered in the rule we'll be discussing today. Shortly after that, later in 2012, NTSB final report on Marshall, Michigan was presented, where a number of recommendations were made to OPS that did also cover the hazardous liquid regulations. those are also addressed in the rulemaking that we're talking about today. Then, of course, the GO also issues recommendations that year related to valves and gathering lines. This rule aims to address and close appropriate gaps that are in the regulations and deal with a number of issues that were lessons learned out of accidents and our inspections.

The goal there is obviously to put limited resources where they have the most impact

on pipeline safety. That gives you a brief history of the rule. Moving on, the proposed rule that we issued has eight areas, starting with reporting requirements for gravity pipelines.

Second, extend reporting requirements to gathering lines; require leak detection systems on all new and existing hazardous liquid pipelines, not just pipelines in high-consequence Four, clarifying the requirements that include integration of data or pipeline information, periodic verification of high-consequence areas, and then periodic verification of pipeline segments. Massoud, if you will, we were looking to consolidate this first four issues or first four areas into one discussion this morning. We should be able to cover those this morning. Those we consider less controversial. I think we ought to be able to get through those fairly quickly. Then for the afternoon, or if we have time, to the extent we could possibly catch one of the others in the

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morning, too.

Moving on, the fifth, into some of what we view as more controversial areas, the fifth one requiring inspections of pipelines after an extreme weather event. Six, require periodic assessment of pipelines outside of HCAs. Seven, require the use of inline inspection tools for all HCAs within 20 years.

Then eight, there's some modifications to repair criteria for non-HCA repairs, but also HCA repairs, and other areas, too, like consideration of tool tolerances there, as well.

I guess I'll turn it over to John, who will give a summary of comments.

MR. GALE: Sure. Thank you, Alan.

Just a quick general description of the comments,
not to get into specifics yet. We received about
73-75 comments. We actually received one comment
that had the signatures of 180 public citizens
that commented on the rulemaking. One of the
things we tried to do for this rule that was a
little different than we've done in the past,

that we're going to try to do this in the future, is we actually did webinars for the public so they could be better informed on the rulemaking, and we could actually get better comments and even more comments.

We think that did occur in this situation. In the ANPRM, we only received about 25 comments, so we almost tripled the number of actual comments we got, plus we also got that other comment that included 180 members of the public. But we think we got a good, broad representation of comments on this rule, and we think it's going to lead us to a good resolution for a final rule.

MR. MAYBERRY: Thanks, John. I think
I threw John a curve ball because you were
covering comments later, but anyway, I appreciate
that. I also failed to mention -- I got ahead -that John, Steve and Mike and I are pulling a tag
team today. As you know, it's not one person
that's involved on these rather complex
rulemakings, but on the PHMSA team, I'll be

supported today by John Gale, who's our director of standards and rulemaking, Steve Nanney, senior engineer, and Mike Israni, our senior technical advisor. All four of us have been heavily involved in this rulemaking.

So I was going to ask Jeff to kind of address some of these, if you will.

MR. WIESE: I'd be happy to, Alan.

MR. MAYBERRY: Thank you very much.

MR. WIESE: One of the questions that we get as we speak with Congress, the media, or members of the public, frequently are why are their issues not being taken on? Why is it not right or whatnot? I guess what I wanted to say, I think most of the members by now understand this.

The process has a lot of parallel lines, and the timelines don't always sync up. A lot of the things that you'll see in here are things that either came through a mandate or a study, for example, the dilbit study that we funded for the National Academy came out. There

are a lot of issues here that various people want to see addressed. I was just asking John if we had a slide on the regulatory agenda, but we don't. I did want to tell you you can see our regulatory agenda on our website. John can probably add detail on where it is, if you have any problems finding it.

I did want to tell you there's a lot of different rules going on, but a lot of this was almost set in regulatory stone some time ago, in terms of its topical content. Even though the NPRM didn't get out until this fall, you might know the way that process works, it takes a long time from the time we actually submit something 'til it can come out. It takes a lot of people. It's a complex process, a lot of involvement.

I just wanted to tell you that it's not that we're turning a blind eye or a deaf ear to these issues; it's just that they're not covered in this particular matter. Any comments to those things, you're certainly welcome to make them, but they're not relevant to this

rulemaking. They will be relevant in the future.

Before I go on to the other comments, I'd invite

CHAIRMAN TAHAMTANI: Mr. Weimer.

MEMBER WEIMER: Just, I guess, a question or a process question about that.

Because I've already had -- because of the pre-briefing we got that had this list of out-of-scope comments, I'm trying to understand how some of these are out of scope. Because the ANPRM talked about HCA designation criteria, so why is expanding the definition of HCAs out of scope? The ANPRM talked about emergency flow restricting devices, so why are valve placements out of scope?

MR. MAYBERRY: Carl, very good points.

Some of this, they just weren't ready for prime

time. For instance, we had a mandate in the

Pipeline Safety Act to address expansion of

high-consequence areas. That report is still

pending, so we just weren't ready for prime time,

for instance, on that issue.

But that really gets to what are we ready to go with now is one issue. Then also, the possibility of perhaps pulling it back to address the issue was another issue that it would just delay the whole process. It's like Jeff We're not going to ignore the issue, but said. we'll take them up elsewhere. Valves is another It just wasn't ready at the time, similar one. but that has since been completed, and we are taking that up in another rulemaking. gets down to it just wasn't ready, and then to pull the rule back to address it just would have really greatly lengthened the time. That was the concern.

MR. WIESE: I guess, Carl, I'd just add that as I may have said to you before, but for the benefit of everyone else, the scope of the NPRM was set in place a long time ago. While you might not have seen it until October of 2015, I'm telling you that scope was set a long time ago. It went through a lot of evolutions. So stuff that happened between that date and the

issuance, you really don't have a choice in the regulatory process but to pull the whole thing back to the starting point and add things and run back through that process.

It's difficult, I think, for people in the public to grasp that concept, but the way the regulatory process works, once you submit it for review, it's set in stone. You can take things away from it, but you can't add to it. The point was we wanted to do certain things, but to do that, you have to pull the whole thing back to the beginning and add who knows how much more time to it. It can be frustrating. I don't know, Alan, if you had any other comments on out of scope.

MR. MAYBERRY: We talked about a couple of them, but that was basically the gist was some were just not -- there was still additional research being done. We just weren't ready to --

(Simultaneous speaking.)

CHAIRMAN TAHAMTANI: One last comment

by Carl, and then I think we need to really move 1 2 on with what's on the agenda. If we have time right before when we guit and your flight, then 3 4 we can get to this. 5 I just want to make MEMBER WEIMER: sure I'm understanding. When you say out of 6 7

scope, it's out of scope of the NPRM. It wasn't out of scope of the ANPRM?

> PARTICIPANT: Yes.

MEMBER WEIMER: Okav.

PARTICIPANT: Right.

That's a good point. PARTICIPANT:

CHAIRMAN TAHAMTANI: Go ahead, Alan.

Okay, so we'll get to MR. MAYBERRY: the first topic, gravity pipelines. Again, we're going to go through -- the pattern you'll see here is the same pattern for all four of these up front. We'll describe the topic, the issue, the proposal, and the basis for that proposal. We'll summarize the comments on the next slide, and then we will go through some possible considerations for changes to the proposal.

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The topic first up is gravity lines.

One other point. I don't want to step on the chairman's toes, but I was proposing that we go through each topic -- and correct me if there's a protocol issue here -- and then maybe a vote at the end of all four, unless we really get bogged down on conversation on each one, but maybe we could at least get some sort of agreement, possibly, and then at the very end, do a combined vote.

CHAIRMAN TAHAMTANI: Let me just ask the committee, what's your sense about this approach? You said four of them were non-controversial. We get the presentations on them, discuss them all at the end, or discuss them one by one, and then take one vote on all four, is that, Cheryl, the right protocol, or discuss them, vote on them, and move on? Mr. Pierson, you had a comment.

MEMBER PIERSON: Craig Pierson, liquids. Say again the choices that you're offering or think we should --

CHAIRMAN TAHAMTANI: I believe Alan is 1 2 offering that we go through these four 3 non-controversial issues, discuss them as we go through them, and take one vote at the end on all 4 5 four. 6 MEMBER PIERSON: So you propose 7 discussions as we go down, one, two, three, four, or you want us to just listen to all and then 8 discuss all? 9 10 MR. MAYBERRY: We'll discuss each one 11 as we go. We'll come up with some thoughts. We'll see where we are with consensus on that 12 13 thinking. After we get to that point, we'll move 14 to the next one, do the same -- do that four times. 15 16 CHAIRMAN TAHAMTANI: Sure. Hold on 17 one second. Joy, you're next. Michele, I'm 18 sorry. 19 This is Michele MEMBER JOY: Okay. 20 Joy, industry. I just was suggesting -- I know 21 it's a small point -- but we just do all four, 22 and then discuss them, because I'm worried about

time, that we get bogged down. I'm afraid that might happen. That's all. Thanks.

CHAIRMAN TAHAMTANI: Chuck, you had something.

MEMBER LESNIAK: Chuck Lesniak. I think that it's possible. My concern is that if we assume that we're going to be able to do a vote on all four at once, we get into one or two, and we actually start to have discussion, then we're off track. I think my suggestion would be that we take them one at a time and move until we -- if we get through all four without controversy or discussion, then vote on all four, but if it looks like one or two, we start to have discussion, we'll have to back up.

MR. WIESE: This is Jeff. I think we can play it live time, but I'm sort of with Michele. Based on my experience is that if you -- the actual nomination and voting process takes a long time. If these are non-controversial, or they take minor suggestions in the nomination process, we can pull out of that and take one

separately at that time.

But if you agree at the end of these four that you have some comments, but they're not necessarily extraordinary, it will save us a lot of time to just do one balloting round. I think we'll take plenty of time this afternoon, as we get into the other measure.

MS. WHETSEL: Massoud, in summary, they're going to discuss all four, and then they're going to have -- the motion must include all four of the things that you're going to be proposing, is that what everybody has?

CHAIRMAN TAHAMTANI: All right. Why don't we go ahead and start with the first one, and if it becomes controversial along the way, we'll change course. Alan.

MR. MAYBERRY: We'll see how it goes. Thanks, everyone. Related to gravity lines, the issue with that was they're currently exempted in the code. We believe that there are lines that do pose a risk. They're a limited number and, therefore, in this particular proposal, we're

looking to require reporting. Anyway, essentially, we're repealing a gravity line exemption requiring reporting only.

The basis is other pipelines operate at low pressure, for instance, the low-stress pipelines that we pulled into regulation back in 2010. In some cases, these gravity lines operate at even higher pressure than some of those, so we're looking to make that change. As far as comments on that, I'll turn it over to John.

MR. GALE: Thank you, Alan. John Gale, here. Some of the comments we got on the gravity line proposal is fairly similar to what we got on gathering line, as well. The biggest one being that we didn't need all the data that's currently in the hazardous liquid annual report to get the information we need to make the determination that we're looking for, which is should we move the regulations further when it comes to gravity lines? Should we require regulating these lines like other hazardous liquid pipelines? We thought those were fair

points. That's why we got a comment looking at an abbreviated form, or maybe even a new form. We also got comments asking that exemptions be provided for tank farms or intraplant mileage. There's also discussion in the comments about the phase in period and how long should that phase in period be? We had proposed six months.

The comments we received in were that it should be at least a year. When we're looking at something like this, we look at the timing of it is as important as the actual date, itself.

If you want me to look in my crystal ball on this one, we're probably looking at some finer rule in the late summer to springtime area. It would probably be more reasonable to have a phase-in period on this action that's commensurate with an annual report in, probably, the year 2018.

If that's the case, that would give us more than enough time, based on the comments. We also got comments asking to eliminate the requirement for the safety-related condition report, but we also got comments asking for us to

expand our reporting requirements, to make sure
that they cover GIS mapping of these types of
lines and require minimum safety standards. But
to us, requiring minimum safety standards was an
outside of the scope kind of comment, where we
only propose the required reporting of these
lines, and we can't actually now, in this final
rule, adopt actual minimum safety standards.

With that, Alan, I'll -- the next
slide was -- the goal of this slide, for the

with that, Alan, I'll -- the next slide was -- the goal of this slide, for the members' sake, was to now kind of begin your conversation of this proposal. We've put up some bullets here of some possible changes that could occur with gravity lines, and we've done this for all four of these less controversial items. Should we have a modified reporting form? I don't think we want to get into actual each of the form options. It's a 20-page form.

I think that would be an all-day event. But at least acknowledgement that we don't need all of the data that's in the annual and, in some cases, even the accident form, to

make a determination should we regulate this.

The discussion of mapping, a discussion of the exceptions for lower-risk pipelines, should we or should we not eliminate the proposal related to safety-related condition reporting, and the one-year implementation period.

MR. MAYBERRY: Those are considerations that we'll be looking for your input as far as which direction we go.

MR. WIESE: I apologize. I said I was going to lay back in this meeting and not say much, but I think it's useful in this -- because you'll see it several times -- it's useful to understand, particularly for the public -- I think the members have seen this time and time again.

In the regulatory process, we need to run through a regulatory impact assessment. To prove your case in a regulatory impact assessment, you have to have information. I'm saying that without information, it's difficult to get through that process. You'll often see us

do that is to try to gather data initially to understand and characterize the extent of the risk.

If the risk can be proven and justified in the RIA, you can move forward with your risk control suggestions. If you can't, then you can say why you're not doing it. But at any rate, I just wanted to say, particularly for the public, it's useful to know that -- some people want us to go further, but you have to characterize the risk first. I'm just telling you in this particular case, and in some others you'll hear about, we don't have the information necessary to do that. It doesn't exist in any place else that we know. At any rate, just a strategy suggestion.

MR. MAYBERRY: I would add, too, that when we put things up there like no mapping, it doesn't mean no mapping ever; it just means it's a possible point for this current rulemaking is mapping. We'll get some reporting information on it, and then down the road, consider mapping

possibly, or we could consider mapping now, but that's up for discussion. We thought for discussion, we'd have no mapping. I think we need to move on, and then get through the others, and then we'll come back, unless you had something --

(Simultaneous speaking.)

MR. MAYBERRY: We'll move on to the second item, which is gathering lines.

Currently, as many know, rural gathering lines are exempted from any code requirements, 195 code requirements. By statute, we have a narrow scope of coverage of gathering lines, and to regulation, only the six to eight-inch-diameter gathering lines that are greater than 20 percent of the specified minimum yield strength, and also located within a quarter mile of USAs, unusually sensitive areas, are regulated.

The two parts to the proposal to learn more about this asset, which has been gaining a lot of attention related to pipeline safety. Of course, we certainly have seen a good bit in the

news about this class of pipeline -- but modifying the scope to include reporting of all diameters of rural gathering lines. There's no restriction on the diameter.

But then also, there's the second part of the rule to pull in requirements for assessment, anomaly, remediation, and then requirements for a leak detection system for the rural gathering lines that are already regulated. So one, reporting of all gathering lines; two, pulling in some further requirements for the ones that are already regulated, as well. Of course, the basis for this would be the 2011 Act, Section 21, the 2011 Act, and then there were, relevant to the GAO -- Government Accountability Office had some issues related to gathering lines, as well, so it's responsive to those. Going to comments on rural gathering lines.

MR. GALE: Thank you, Alan. John Gale again here. Like I mentioned before, a lot of the comments regarding the form itself that we got on gathering lines is very similar to gravity

lines, in that we didn't need all that data to make the determinations we needed to make, and that some kind of modified form of both the annual report and the accident report should be made. We also wanted a one-year phase-in period. There's also comments on mapping again on this one.

But actually, if you look in our statute regarding mapping, there's a very specific exception for gathering lines on mapping and that it shouldn't apply to either distribution lines or gathering lines. There is also a request to clarify that offshore lines within state waters are not included, and it also got in, again, to the time period of the reporting, which I mention, again, it's going to be more dependent upon when we publish this rule, and when we can require some of these reports to be made. I'd also like to make one other point, when it comes to the effective date of that. Ι think we should look at the possibility that annual report have one effective date, but the

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accident form could have a much sooner effective date. Because that's the data we need most of all to make our determinations, to see what accident history is out there, when it comes to both gathering and gravity lines.

MR. MAYBERRY: Thanks, John. For consideration, some possible changes related to gathering lines, some modified reporting forms. Instead of the 20-page reporting form, it would have fewer attributes because we are just starting with the reporting of these lines, possibly to be extended later, depending on the safety history of them.

Mapping not covered for the current is perhaps a starting point, and then eliminate the safety-related condition reporting. If we're not pulling the full set of regulations into that class of pipe, is there a need to report safety-related conditions? For everyone's benefit, that doesn't mean you don't report incidents. It would require reporting; it's just a certain type of condition on the pipeline that

lasts longer than five days, it's that reporting requirement, which is really a subset of what we're reporting. We don't get that many, but that might be something to consider, since we're not pulling a full set of regulations into the ones that are going to be reported. Then the one-year implementation was up for consideration.

CHAIRMAN TAHAMTANI: Michele.

MEMBER JOY: Just a quick question. You're proposing no exemptions to this rule, to this proposal?

MR. MAYBERRY: We can talk about that when we get to it. Leak detection systems. This is the third of four. The current code requires leak detection systems, or as it's referred to in the code, CPM or computational pipeline metric system.

This would extend requirements to all pipelines, not just lines that are in HCAs. The proposal has two parts. For one, all new hazardous liquid pipelines would be required to have leak detection systems, and then existing

lines would have a requirement for modification for that. The basis is recent pipeline incidents. A couple are listed there. Then it's just an obvious extension. I think this one's been less controversial. I think there's been more controversy over the robustness of the requirements, as opposed to what's extended or the actual issue of extending them seem to be a natural progression of it's currently required in HCAs, why not require it for all pipelines? As far as comments go, I'll turn it back over to John.

MR. GALE: Thank you, Alan. Can you just go up one slide, Alan.

Thank you. Some of the comments we got on leak detection. The biggest comment really was regarding the implementation period and how long we were going to give. There was a comment that we should give at least five years for the leak detection requirement. Of course, we also got a lot of comments that were really related to, in our opinion, our rupture detection

and valve rule and setting metrics for leak detection, especially in your HCA areas. Of course, we're addressing those issues in those proposals on valves and the metrics for rupture detection in a separate rulemaking action that we currently have under development. We also got a request for accepting certain types of offshore lines because of the difficulty associated with those types of systems on offshore areas.

We also had a comment about broadening the applicability really to all existing liquid lines and all lines under construction at the rulemaking. One of the things I wanted to pull up with that is that's what we're doing, basically. We are broadening the exception to all these lines. But the biggest comment, by far, was the time period and how long we were going to give operators to implement this proposal or this requirement when it comes into play. I think that's going to be the most important part of our discussions today on this proposal.

MR. MAYBERRY: Thank you, John. As you look forward to go for a solution or discussion points on this topic of implementation period, I don't think -- we didn't have that in the rule, but should that be one, three, or five years, or some other time frame for implementation? We'll be looking for your input on that, as well as applicability for offshore, given some of the physical challenges and barriers to doing that effectively offshore, but I look forward to the discussion on that. Moving on to, I guess we summarized it as clarification of other requirements, this gets to the area of integrating data.

Currently, operators aren't fully integrating pipeline data across all data sources, and then we're looking for the need to verify high-consequence areas, which is lacking -- that verification is lacking consistently among all operators. We're looking to modify the integrity management part of the Liquid Rule 452(g).

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We'll require specificity and information analysis, as far as the attributes that are analyzed, and then integration of the I'd also add that PHMSA's doing a lot of work in the area of risk analysis, risk modeling. We had a workshop last summer that I expect will be informing this, as well, which will deal directly with -- at least ultimately we will end up with additional guide material on threat identification and specifically integration of data and interactive threats and the like. It'll also discuss or deal with risk models and provide guidance on use of risk models. The basis for this, obviously is our inspection experience indicates a weakness in this area. Operators are collecting a lot of information, but the analysis is found, oftentimes, to be inadequate.

Then there's also a proposal to revise 452(j) to require periodic verification of high-consequence areas, require segments to be identified annually and determine whether factors have changed, and then re-perform the analysis

for significant changes to the HCA segment.

Currently in the code, there's no explicit

deadline for HCA identification.

There's no deadline to implement the actions of that, so it's really adding further specifics and expectations that many operators look for in that area. Again, we get to some of the observations of some of our inspections, where operators have fallen short in a couple of areas that are listed there, as well. As far as comments and other clarifications, John.

MR. GALE: Actually, Mike's going to take this one.

MR. ISRANI: When we prepared this proposal, we had some learning from past experience that operators are not using all available data sources to analyze it. So in this proposal, we put all the data collection. It lists the minimum attributes that everybody should consider in the rule body, so the comments came on that.

Some of the first comment was that we

-- to incorporate all the end data integration, we need five years to do that. Second comment was that operators should determine what data attributes should be there and not PHMSA's rulemaking. Those attributes that we have included were already in the appendix of the existing rule; we just brought them in the rule body.

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We expected operators to go through Then other comment was revise the all of those. language suggesting that GIS is the requirement. In one of the attributes, this was information there that storing information only in GIS not adequate, that operators have to collect all sort of information, all kind of interrelationship between the threads, and then analyze on their We're not trying to make it mandatory for you to have GIS system. That's a clarification Also, a comment was to include injection wells in the definition of regulated pipeline infrastructure, which we have not proposed yet in I don't think our intent was to include this.

because we feel that was the production side.

MR. MAYBERRY: Okay, thank you, Mike.

One area to consider for this, the implementation period. We can discuss some of the other factors or some of the other comments, really, but we're thinking really it gets down to how long are we going to allow for implementation of this?

Should it be one, should it be three or five years?

We look for your input on that, as well. I was going to mention there's specifics that are provided in the proposal for attributes that should be considered in the analysis, but they're pretty far encompassing. One of the comments was saying to allow the operators to do that, but look forward to the discussion on that and see what else we should consider as we solve that one. We've gone through four quickly.

We're going to get in the groove here and go back to one, I guess. We'll go back to the gravity line, which we first started talking about. Does that work well, Massoud?

CHAIRMAN TAHAMTANI: Let me ask this. 1 2 Based on the discussion and presentations, none 3 of these are controversial, right? Do you all believe that it's controversial enough that we 4 5 can't just go ahead and put the next slide up and vote on this and move on? Mr. Pierson? 6 MEMBER PIERSON: 7 They're generally non-controversial, but there are some topics --8 9 you had some possible changes. I thought it was 10 a great list. Those are the things that we 11 probably want to affirm. Just going down through 12 the list might be the easiest thing to do on the 13 possible changes. 14 MR. MAYBERRY: Like what do we mean by those? 15 16 Right. MEMBER PIERSON: 17 CHAIRMAN TAHAMTANI: That's a 18 suggestion by Craig. Is that a consensus to go 19 back to those possibilities for each one of them? 20 If that is the case -- Jeff. 21 MR. WIESE: I just wanted to ask -- I 22 should have said this at the beginning, my

apologies -- when you want to focus on an issue 1 2 during your comments, it would be helpful if you 3 could identify the slide number. We have this weird way of putting the number on the lower left 4 5 corner, so it's vertical, instead of horizontal, but I think you can figure that out. If you will 6 7 call the slide out that you want to debate, it will make it a lot easier for everyone, including 8 9 the public, to follow it. You all have copies of 10 the presentation there that you can go through. 11 Apologize for not saying that sooner. 12 CHAIRMAN TAHAMTANI: I think what I'm 13 hearing is that Alan, we need to go back to that 14 list of possible --15 PARTICIPANT: Gravity lines. 16 CHAIRMAN TAHAMTANI: There's the list. 17 GRAVITY PIPELINES DISCUSSION 18 MR. MAYBERRY: The first topic was 19 gravity lines and require reporting of all 20 gravity lines. Again, possibly for 21 consideration, again, modify reporting forms. 22 What we mean by that is the current reporting

form, as John pointed out, is quite long. It covers a number of attributes for pipelines that are fully regulated. The recommendation was rather than require that burden to report that amount was to reduce the amount, since we're only, at this point, stepping in to see what the inventory is out there, is there a consideration for a subset of reporting, an abbreviated form for that class of pipe called gravity lines?

CHAIRMAN TAHAMTANI: Again, this is the list of possible changes offered by PHMSA.

Let's hear some comments from the committee.

Todd.

MEMBER DENTON: Todd Denton, liquids industry. I'll comment -- I guess we want to go one at a time, then? Some of the comments are similar for gravity and gathering, the first two. On the gravity lines, we generally agree with what you've got up here.

I think one, the first exception that we would request -- and we'll put this in draft motion language and email it, as well -- but that

we apply the requirements only to gravity lines that travel outside of facility boundaries for at least one mile, operate at a specified minimum yield strength level of 20 percent or greater, and are not otherwise exempted in 195.1(b). as I also mentioned, the modified reporting forms, that we also not require NPMS reporting for gravity or gathering lines and that we set an implementation date of one year. CHAIRMAN TAHAMTANI: Comments? MEMBER LESNIAK: Chuck Lesniak. Ι

Chuck.

think the modified reporting forms make sense. My understanding is that this is really -- you're trying to gather data to look at how these lines ought to be regulated. I think modifying the forms to focus on that makes sense. Also, flip side of that is you're gathering data. of that data gathering effort, knowing where these lines are is important.

I think not doing mapping is a mistake. Historically, that's been a problem with pipelines. Where are they? Personally, the

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exceptions for the lower-risk pipelines I don't agree with, or the safety-related condition reporting. Again, you're trying to gather data. A one-year implementation period, I think that's reasonable. That's something new that the industry hasn't been dealing with. I think that's a reasonable approach.

CHAIRMAN TAHAMTANI: Carl.

MEMBER WEIMER: I agree with most of what Chuck said. I think when we're talking about modifying the reporting forms, mainly we're looking at the inventory of what's out there, not a lot of the other questions that are asked that don't really relate, since they're not going to be regulated. I would like to make sure that if we're talking about implementation periods of the reporting, the annual report type stuff, I don't have a problem letting them gear up and report that in a year.

It seems like incidents, and even safety-related conditions, ought to be reported as soon as possible because that's really the

critical information you're trying to collect to 1 2 know whether we should do regulations. I agree 3 with Chuck about the mapping. It's kind of 4 amazing to me to think that these companies have pipelines in the ground, and they don't have maps 5 of them. 6 7 MR. MAYBERRY: I'm just going to ask 8 were there any comments, Chuck and Carl, maybe, 9 on the lower risk pipelines, the exceptions --10 exempt for those?

MEMBER LESNIAK: Yes, I would disagree that that's an appropriate change. Again, you're gathering data. You're not necessarily regulating these lines. Why would exempt something? You're already down to a fairly small subset. Why make this even a smaller subset, particularly given it's just a data gathering effort?

(Simultaneous speaking.)

MR. MAYBERRY: Just to make sure I covered it, I think it's something that we would -- we're trying to come up with a workable

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solution. I think it's something we all agree would be good to have. More is better than less, no doubt. It's just what can we get -- what's effective?

What can we pass the cost benefit to actually provide a solution, and what's the population out there? What is the population of these lines out there? In some areas, I've heard it might be maybe 30 miles, not that that makes it less important, but there's not -- someone might correct me if I'm wrong on that, but it's very few of these lines out there.

MEMBER DENTON: Just to clarify, we are talking about those exemptions just for gravity lines, which I think are very low risk for those exemptions that we're asking for. I don't know what that number is, but gravity I think we're okay with. The gathering lines we're okay with not having those exemptions.

MS. WHETSEL: Excuse me. I know it's a pain, but if you could please state your name before you speak because especially with your

backs towards the court reporter, we just want to document who's saying what, so if you could do that, that would be helpful. Thank you.

MR. WIESE: That was Todd. I'll finger him. I just wanted to add -- and I might invite comments from people on this. Alan's correct, in that we have to go through this balancing act of can we justify the cost of the items. They all have to be costed out in our RIA on these things.

But I did want to invite comments from people with more familiarity in this. While we say exemption for reporting for incidents, they're still going to be reported to the National Response Center, and we have access to all those reports. They come in to us on a regular basis. I think we're trying to say to spare the additional cost, what we would have to do is get data out of the NRC, instead of collecting it directly. On that one, I wanted to make a comment. I would welcome any other comments.

Mapping, Carl, I have felt like that for years, and we've talked about mapping for many years, but it's surprising to me there's still -- you think about distribution, for example, where there's tons of pipeline out there, there's a lot of the distribution system that's not mapped yet. The bigger cities, yes, smaller cities, not so much, on service lines and stuff like that. I'm just saying that while it's doable, I don't think a lot of it is in hand, but again, I would invite comments on those things from the members.

MR. MAYBERRY: Related to the exceptions for lower risk pipelines, would it be workable to say if it travels outside of the facility, it would not be an exception? The exception would be limited to inside the facility. Is that a solution there for that one? Just looking for input.

MEMBER LESNIAK: I'll address that.

First, on the mapping thing, to me that's a best practice. You've got to know where your lines

are. If you don't know where your lines are,
you're probably not a quality company, and then
you probably need to have some regulations
applied to you. Again, from a data gathering
standpoint, how can PHMSA know -- that's part of
knowing how to apply regulations in the future or
if regulations are needed.

I think the mapping, to me, is a no-brainer. On the exceptions, I guess it's a question for you all, Alan or the industry folks. Are we going to make so many exceptions here that really, this becomes such a narrow category of lines that we're talking about that this rule becomes meaningless, or are we just accepting or eliminating just a very small percentage by using the suggested language? What do we have left if we use this exception language?

MR. MAYBERRY: I think in this case,
Chuck, we're trying to get what we can to learn
more about an asset that's out there that we know
little about right now. We've seen some issues
on them, but they've been rare. We recognize

there are not many out there, but we're trying to get to a starting point, get the data so we can further assess them and go from there, and then potentially expand it down the road, based on the history. Putting the risk of that in line with the risk of other things, making sure that we put resources where they're most useful.

CHAIRMAN TAHAMTANI: Let me just say that I'm so glad this is non-controversial.

MR. MAYBERRY: So am I, yes.

CHAIRMAN TAHAMTANI: Craig.

MEMBER PIERSON: Craig Pierson,

liquids. Just answering one of Chuck's points, we know where our pipelines are. They're marked. We can go out there and find them, point to them, excavate them. We know where they are. The issue's mapping and bringing the data into a mapping system. They're two different things.

I want to clarify that because a good operator absolutely has to know where their lines are, and we do know where they are. It's a mapping issue, and then that comes to these are

lower-risk systems, and that's why -- do we need 1 2 to go to the expense of putting them into the mapping system? I think we understand the point 3 on the safety-related condition reporting. 4 5 That's something that I think that we're prepared to include in the reporting. 6 7 CHAIRMAN TAHAMTANI: Jeff. Just a couple of quick 8 MR. WIESE: 9 I know there are some others. comments. Sorry,

MR. WIESE: Just a couple of quick comments. I know there are some others. Sorry, I think I jumped up before that. I did want to say appreciate your comments on the short form. By the way, that's a practice we've used before.

When you don't know a lot, you don't want to get into a 20-page report. I wanted to reiterate and ask for clarification. We don't think there is a lot of this infrastructure in gravity lines out there. The reporting form will gather that, and it will tell you by state exactly, but you're right. Listen, we run the mapping system, so we like mapping.

I'm not saying I don't like it. It's just, like Alan was saying, more of a balancing

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thing there. I'd be perfectly happy to have it. But I'm just saying that we're not, also, dealing with companies just sitting at this table. the gravity line case, what generated this one to begin with was a failure on a gravity line that wasn't regulated, and it was a smaller operator. It wasn't one of the companies siting here. we think about the burden that -- all regulation have a burden associated with them. think about imposing it on a smaller operator, I think the people sitting it's different. around the table here know where the pipelines are exactly. I'm not sure -- fair point that you It really ought to be sort of a price of make. admission knowing where your stuff is.

CHAIRMAN TAHAMTANI: Thank you, Jeff. Chuck, you want to respond to that, then we'll go to Michele.

MEMBER LESNIAK: Chuck Lesniak. Just real quickly, one thing is I think that GIS mapping, I do understand that most of these companies, if not all, they may have guys on the

ground that know where their pipelines are. But it needs to be able to be shared beyond that company, beyond those guys on the ground that know where the lines are.

If you don't have it in a GIS system, that's very, very difficult. GIS is ubiquitous Most small communities, counties have the today. capability. The industry ought to be able to do To me, this is a no-brainer. Then I think this. on the exceptions, it takes a long time to get a new rule in place. If you think you need this -again, this is data gathering. This is not a regulation that's going to impose a significant burden. Ask for more. Particularly when you're just asking for information, make it more comprehensive than less. Because if you decide later on that wish we really had that information on these other lines, it might take you five more years to get it done.

MEMBER JOY: Michele Joy, liquids member. Two issues. One is on the gravity lines. As you indicated, Alan, they are

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relatively low risk. I think I understand that the intent is to get to those that may be higher risk and out on the right-of-way. They often are running between facilities. Obviously, they don't have a pump associated with them.

That's why they're gravity lines. But it is possible they are outside of the facilities, running from a plant to another facility, but very short in length. It's not necessarily very beneficial to gather those up. They're right where we operate anyway. I think it's more beneficial to really focus on those out in the right-of-way. Secondarily, I'm reiterating Craig's point on the mapping. We do know where our lines are. We do have markers and things out there. But the sort of data that PHMSA wants to put in mapping takes a lot of time and effort and is costly. You put it into a whole data integration process, and it's not a simple matter. Just wanted to reiterate that.

CHAIRMAN TAHAMTANI: Again, about an hour and ten minutes, and we have a longer list

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1	on the very first non-controversial proposed
2	rule. What are we going to do with this list,
3	Alan? We made a list.
4	MR. MAYBERRY: There's been a lot of
5	discussion on GIS. I think we have close to
6	consensus on a good bit, but related to mapping -
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8	(Simultaneous speaking.)
9	CHAIRMAN TAHAMTANI: Do we have
10	consensus or close to consensus on this list?
11	MR. MAYBERRY: Or somewhat? Not on
12	the whole list. I'm going to zero in on GIS here
13	in a minute, but everything but GIS, right?
14	CHAIRMAN TAHAMTANI: Alan.
15	MR. GALE: Real quick, should we
16	delete the bullet associated with the
17	safety-related condition report?
18	MR. MAYBERRY: I heard that there's a
19	willingness to consider that, to bring that
20	(Simultaneous speaking.)
21	CHAIRMAN TAHAMTANI: I think there is
22	a more efficient way of doing this. Next time

you and John want to talk to each other, you need 1 2 to sit next to each other. MR. MAYBERRY: I know. 3 We can send 4 little notes next to each other. 5 Ron, comments? CHAIRMAN TAHAMTANI: MEMBER MCCLAIN: Ron 6 Thank you. 7 McClain with industry. I think industry is willing to go well down this path for gathering 8 9 and gravity lines, but there are other 10 rulemakings, potentially, on GIS -- I haven't 11 kept up with this current status, but potentially 12 five feet accuracy. 13 I don't think industry's ready to go to that for low-risk lines. 14 I think that's 15 better handled in a separate rulemaking. 16 here, I think to commit to standards that aren't 17 yet set for GIS on relatively low-risk lines, 18 that's where industry's struggling with this as a 19 part of this rulemaking. 20 CHAIRMAN TAHAMTANI: Let me ask the 21 committee. We have a list here. It doesn't 22 appear that we have consensus on all the bullets

on the screen. I'm asking Jeff and Alan, does it make sense to go down the list and see if we've got some type of consensus to move on to the next two? John?

MEMBER QUACKENBUSH: Yes, John

Quackenbush. I just wanted to make a couple

comments here. I'm okay, based on what I've

heard with the modified reporting forms and the

one-year implementation period, but I want to

make a comment about the other two.

On the mapping, it seems that the goal, really, is to collect data on the facilities to determine if there are any issues, and it seems like collecting mapping data isn't necessarily important to that goal. I'd be okay with not mapping. But making the exception based on length of distance seems a little arbitrary. I understand the one about if it doesn't travel outside the facility boundary, but it seems like making an exception for something shorter than a mile is kind of arbitrary.

MR. WIESE: Sorry, just going to jump

in for a second. I keep saying I'm not going to do that. We're going to try to get consensus on an approach to these as we do this one. I'll remind everyone, including the public, that we've actually met as a policy committee for a number of years, so I think we're all rusty on the voting protocol. It's good to have a discussion with each other. We're also going to try to be efficient.

I think we've kind of gotten around where everybody's gotten their view on the table. Remembering that in the end, the secretary reserves the right to make a decision, but want to have a good feeling for your positions. John, I was thinking about your comments just now. They're actually statutory exemptions. I know some of these things, these match some of those exemptions, like the under one mile. But I'm with you. If it's in a facility, it's into containment, it's nice to know about it in a larger sense, but in some of these, maybe not. I think we want to get to a point now where we have

your sense on this one and move on to the next one. Otherwise, we'll have you here until 8:00 tonight.

CHAIRMAN TAHAMTANI: Jeff, by sense, you mean consensus, or simply we've made a list and we move on to the other two or three, and then take a vote at the end?

MR. WIESE: Make a comment now, I
think -- or make a note here. Because we're
going to ask for a motion in the end on these,
and you're going to want to be able to say I
support that motion, but with this addition or
something. We take votes on those at roll call,
just so we later have a record of the consensus
-- not unanimous vote, but consensus of the
committee on things. Does that make sense?

MEMBER PIERSON: Craig Pierson,
liquids. Just to be clear here, I think we're in
agreement. The only thing that we're not quite
in agreement on is the mapping and the exception.
Everything else, I think --

MEMBER DENTON: We're in agreement on

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1	this.
2	MEMBER PIERSON: Pardon me?
3	MEMBER DENTON: We're in agreement on
4	this?
5	MEMBER PIERSON: Yes.
6	MEMBER DENTON: Sorry, Todd Denton,
7	industry. We are in agreement with what's on the
8	screen.
9	(Simultaneous speaking.)
10	CHAIRMAN TAHAMTANI: Craig, Todd, the
11	industry is in agreement with this, so can we
12	move on?
13	PARTICIPANT: Yes.
14	CHAIRMAN TAHAMTANI: We'll move on to
15	the next issue then?
16	GATHERING LINES DISCUSSION
17	CHAIRMAN TAHAMTANI: Yes.
18	MR. MAYBERRY: Move on to gathering
19	lines. Again, the proposal, there were two parts
20	of it. One was to pull in reporting under the
21	related to gathering lines, what we're proposing
22	was to modify the reporting form, similar to the

gravity lines, again, no mapping, safety-related 1 2 condition reporting for this rulemaking, and then 3 the one-year implementation period. Michele, you had asked earlier about exemptions on this. 4 5 didn't have any on this. It's related to reporting only. At least the major part of it's 6 reporting, and then pulling in some additional 7 requirements for once they are already regulated, 8 9 related to assessments. Anyway, just wanted to 10 answer that. 11 CHAIRMAN TAHAMTANI: All right, 12 comments with respect to this list? 13 MR. GALE: Just real quick, Massoud --

MR. GALE: Just real quick, Massoud -John Gale here -- we're going to modify this
slide to be somewhat consistent with what we did
with gravity, assuming that some of the comments
and some of the consensus is the same. Is that
correct?

CHAIRMAN TAHAMTANI: If this list is modified similar to the other one, any comments?

John, do you still have comments? Your card is up. Chuck.

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MEMBER LESNIAK: Thanks. 1 Chuck 2 Lesniak. I'll just be brief. I think my 3 comments are the same as on the gravity is modified reporting, I think that makes sense. 4 5 think we ought to be mapping these. I think the safety-related condition reporting ought to still 6 7 be included, and I'm fine with a one-year implementation period. 8 9 CHAIRMAN TAHAMTANI: Thank you, Chuck. 10 Michele.

MEMBER JOY: I did note -- sorry,
Michele Joy, industry. I noted that you've
added, since we just went through this, the six
months for accident reporting. Clarification.
Are these not lines that are non-jurisdictional
on which you are trying to learn what the
situation is?

MR. MAYBERRY: They're jurisdictional; they're just currently not regulated, but they will be regulated with the addition of reporting requirements. The six months would be for accident reporting on those lines that we're

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pulling in to the reporting requirements. 1 2 MEMBER JOY: Those that are jurisdictional, but have been exempt previously? 3 They've not been 4 MR. MAYBERRY: 5 regulated. They've been rural gathering lines. Real quick, our authority 6 MR. GALE: 7 is very limited when it comes to liquid gathering. It's very specific. It talks about 8 9 basically roughly six inches to eight inches in 10 diameter, proximity to an HCA or USA, and operating pressure. But we also have the 11 12 authority to gather reporting on almost all 13 gathering. This proposal is consistent with that 14 provision in our statute that allows us to 15 collect data on all gathering. We're not 16 regulating it; we're going to just gather data 17 through annual reporting and incident reporting. 18 MEMBER JOY: Do I have to ask for 19 permission? 20 CHAIRMAN TAHAMTANI: No, go ahead. 21 MEMBER JOY: Michele Joy again. 22 don't think there's any issue with respect to

gathering information on all of the systems, as was originally proposed. My concern is around accident reporting only, not that we don't gather that information, but that's very specific guidelines within the DOT. It just feels like it's reaching further than just gathering information.

MR. GALE: Just for the sake of the committee, having that accident data is extremely, extremely important as we move down the road to determine if additional regulations or legislative change should be made, if additional gathering lines should be regulated. That would be the same for the gravity lines, as well. Just having the infrastructure data is not enough. We also need the accident history.

MR. MAYBERRY: That is a key data point we need.

CHAIRMAN TAHAMTANI: Carl.

MEMBER WEIMER: Carl Weimer. I think earlier when we were talking about the gathering line in relation to mapping, there was a comment

from one of the PHMSA staff that somehow, mapping 1 2 may be precluded by statute or regulation. don't understand that. I was wondering if 3 4 somebody could explain that? 5 MR. MAYBERRY: The statute specifically limits us to distribution and 6 7 transmission, but not gathering --(Simultaneous speaking.) 8 9 MR. GALE: Just a point of 10 clarification. It accepts or doesn't allow us to 11 touch distribution or gathering when it comes to 12 It's actually in the section of the NPMS. 13 statute -- I forget exactly what section it is, 14 but in the first sentence there, it says, "Except 15 for gathering and distribution." 16 CHAIRMAN TAHAMTANI: Has this been 17 modified the way it needs to be modified, this 18 list here? 19 MR. GALE: We believe so, Massoud, 20 yes. 21 CHAIRMAN TAHAMTANI: All right, if no 22 other -- all right, move on to the next list,

please, of possible changes.

## LEAK DETECTION SYSTEM DISCUSSION

MR. MAYBERRY: All right, to leak detection systems, the implementation period, looking for a discussion/comment on one, three, or five years, and then applicability to offshore pipelines.

CHAIRMAN TAHAMTANI: Todd.

MEMBER DENTON: Todd Denton, liquids industry. I think you've basically captured our only two concerns or changes that we're proposing here. One, it does not apply to offshore gathering lines; and two, that we would suggest a five-year implementation date.

CHAIRMAN TAHAMTANI: So the industry wants a five-year implementation period. Other comments? Chuck.

MEMBER LESNIAK: I think the implementation period is reasonable, but I would suggest maybe a shorter period for new lines than five years. I know that there's a design time, but obviously these are not in the ground. You

1	can still make design changes, if necessary, even
2	up to the point, really, to ordering pipe. Maybe
3	a one-year or three-year period for new pipe, and
4	maybe a little bit longer for existing,
5	particularly if you've got to make modifications
6	to that pipe.
7	MEMBER DENTON: I thought that was
8	already captured in the NPRM, but I may be
9	mistaken. I'm not sure we could live with the
10	shorter implementation on new lines.
11	CHAIRMAN TAHAMTANI: Alan, can we
12	comment on
13	(Simultaneous speaking.)
14	MR. MAYBERRY: There's not a time
15	frame specified in the NPRM. We've heard five
16	years as a
17	CHAIRMAN TAHAMTANI: Is that a change
18	that the industry would accept, one to three
19	years for new?
20	MR. MAYBERRY: One year for existing.
21	CHAIRMAN TAHAMTANI: No, the other
22	way.

1	MR. MAYBERRY: New I'm sorry, new,
2	yes. I was just seeing what we could get.
3	CHAIRMAN TAHAMTANI: So take a look at
4	the screen. Is that acceptable?
5	MEMBER JOY: Michele Joy, industry.
6	Just a small change, and I think you'll like this
7	one. It's not offshore applicability; it's
8	offshore gathering applicability. We can do the
9	transmission lines; we just can't do the
10	gathering lines.
11	MR. WIESE: This is Jeff. Just for a
12	second, Michele, just to clarify further. What
13	we're saying is you're suggesting that it's not
14	applicable to offshore gathering. I just want to
15	make sure it's explicit, so when we come back to
16	this and try to vote on a motion later, we have a
17	clear record.
18	MEMBER JOY: That is correct.
19	CHAIRMAN TAHAMTANI: Any other
20	comments on this list? Chuck, sorry.
21	MEMBER LESNIAK: One real quick.
22	Being a non-pipeline person, can someone help me

understand the issue with offshore gathering versus the transmission?

CHAIRMAN TAHAMTANI: Michele.

MEMBER JOY: Michele Joy, industry.

The gathering lines essentially come off of the platforms. There are multiple platforms that come off of the gathering lines, and they are essentially controlled by the producers and their production platform.

What happens is there's a lot of variability in the flow, based on how they're using the wells, how they turn things on and off, whether or not they're doing water injection, all those things that are required in the offshore world. We get tremendous fluctuations on flows coming in on those lines that have nothing to do with whether or not we have a leak. It has to do with the production management. Once it cuts into the main transmission line, then we have the ability to test the pressure, control the flow, and we can tell whether there's anything going on with the pipe, but it's very, very difficult, if

not impossible, with respect to the gathering 1 2 lines, because of the way the flow is controlled by the platforms. 3 CHAIRMAN TAHAMTANI: All right, if no 4 5 other comments on this, the last list, please. OTHER CLARIFICATIONS DISCUSSION 6 MR. MAYBERRY: Other clarifications, 7 we had the implementation period of one, three, 8 9 or five years. Looking for comment on that. 10 Again, we're dealing with modifications to 452, 11 as far as information analysis. It has some 12 specific requirements in the new language that 13 speaks to additional attributes, or the 14 attributes that need to be analyzed and 15 integrated. That also speaks to 452(j), the 16 requirement for periodic identification on 17 high-consequence areas. 18 CHAIRMAN TAHAMTANI: Any comments? 19 Ron. 20 MEMBER MCCLAIN: Just a short one. 21 Developing these systems for some operators isn't 22 such a large --

(Simultaneous speaking.)

CHAIRMAN TAHAMTANI: Ron, would you speak into the mic, please?

MEMBER MCCLAIN: Ron McClain with industry. Just developing appropriate data integration systems certainly can be time consuming and expensive. Some operators are further down the path than others, but we believe it really does take five years to build those systems through a level that PHMSA would appreciate in an audit. That's, I think, the industry perspective.

CHAIRMAN TAHAMTANI: So industry prefers five years. Jeff.

MEMBER LESNIAK: Thank you, Chuck
Lesniak. This was a question and comment, I
think. This is a clarification of existing
rules, and my understanding is that most of these
requirements, the intent of these rules is
already on the books. If that's the case, an
implementation period at all doesn't make sense
to me. This is clarifying the requirements of

what's already on the books. Industry has already had their implementation period, in my opinion.

CHAIRMAN TAHAMTANI: Rick.

MEMBER KUPREWICZ: Rick Kuprewicz.

You had over ten years to get this right. Most of you already do have it right. It's the ones who aren't doing it right, and we don't need the lawyers loop holing. If I understand this, this is zeroing in on integrity management for transmission. We had many years of discussion before we passed those regulations. It's time to get it done. Quit punishing yourself for a few people who aren't following the rules. One year.

CHAIRMAN TAHAMTANI: Jeff.

MR. WIESE: I'll just second that. I would say I've been involved in integrity management from the beginning, and data integration was always on the forefront of integrity management. I will add, however, what it didn't say, and I'm struggling with it a little bit, is it wasn't specific as to the exact

items and how you had to integrate those. 1 2 the fact that there could be a little bit of a challenge here. I don't want to be glib about 3 4 that, but I would say that we've been on data 5 integration now for over a decade. I think most of the operators I'm familiar with are doing data 6 7 integration. It is the specificity of the exact attributes and how those relate that we'll 8 9 probably struggle over. We're going to have to 10 wrestle with that because I think some operators 11 aren't even seeing some particular threats that 12 others do. It's difficult to do that, but I do 13 second the sentiment that we've been working on 14 data integration for a long time. 15 CHAIRMAN TAHAMTANI: 16 MEMBER WEIMER: I was wondering if 17 someone can just tell me what's the

implementation period in the proposed rule?

I believe, Carl, that we MR. GALE: asked for comments on that. I think it just would have been the general proposal of 6 to 12 months.

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MR. MAYBERRY: Carl, I think that speaks to probably the points that were made about they should already be doing it. Really the proposal was silent on the integration of data on the time frame to implement.

CHAIRMAN TAHAMTANI: Michele.

MEMBER JOY: I want to echo what was said earlier. There are a lot data integration going on; however, there is a specific list of items that have been suggested items that I think people are at different levels of integration in their companies.

I can assure you that from my company, which puts a lot of effort in this, every time modify the software to manage the new data that comes in and the new data requirements, it's over a year requirement just for us to make some modifications. Now we've come out with a list of very specific items that we want to see integrated, and we're in the process of getting that implementation. Some companies, I think, can get there in a year, but I think there are a

number of them that can't. It's very expensive, as well.

CHAIRMAN TAHAMTANI: Thank you. Is there a happy medium of three years? I'm just trying to facilitate this. I'm not even telling you my views, but I happen to agree with a couple over here and the PHMSA people. This needs to My favorite API RP 1173 says you've got happen. to do all of these things. Having said that, how do we move on from one, three, or five? industry wants five. You all want one. modify this thing? Right after this, we're going to take a vote on all of the great things you've done for the last hour and a half.

Go ahead. I'm sorry.

MEMBER KUPREWICZ: From the public perspective of this -- and I've dealt with a lot of different publics, usually with lawyers across the table -- this is an issue where the majority of you have got a good story. If you try to convince the public that you've got to do this, and it's going to take you this much time, it's

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not going to go over well. We have a great divergence here of opinion before we vote. This isn't a consensus, unless we can come to the one year.

## CHAIRMAN TAHAMTANI: Ron.

MEMBER MCCLAIN: I'm inclined with industry. I don't think three years is a big obstacle. We may have to take a break before we get to the final discussion of this because different people are affected differently. I certainly echo what Michele said. You can be on the bleeding edge of technology. I think a lot of it has developed over the last several years to work pretty well and to be commercially available. But for people starting from scratch -- and hopefully they're not starting from scratch with data integration.

Actually, I believe much of the industry does it, and does it very well, but they may not have systems that PHMSA would find acceptable, software driven GIS overlays. That can take considerable time to build.

MEMBER PIERSON: Craig Pierson,
liquids. I echo Ron's point. I think this
discussion is about continuous improvement. It
isn't that we're not doing it. There's greater
specificity here on what is going to be required.
The systems take time.

All of us have developed some of these in house systems. It isn't like this is an easy button, where you go get some system that does all this. There has been work. We have been doing data integration. Now we're in a continuous improvement mode, and you're being more specific about the requirements. If it were easy, it'd all be done by now, but it's not. I think I echo what Ron said. We might want to have a caucus on this, but probably three years is something that we'd entertain. But don't underestimate the difficult of it.

CHAIRMAN TAHAMTANI: Remember, the three years was just my idea, trying to be a facilitator here. I probably won't vote for the three, just so you know.

MR. WIESE: I think we need to get Cam and John -- if we're going to vote, we need to adjust this. Are we prepared to vote on three? Because we're going to go through these and list them that we're going to vote on, right? You're going to put forward a nomination --

(Simultaneous speaking.)

CHAIRMAN TAHAMTANI: I thought the industry wanted a caucus around another number.

Is that where we are?

MEMBER MCCLAIN: Ron McClain. I think we could quickly reach a consensus, but again understanding how members, not just us, but other members are affected, if we had a few minutes. I would be okay if we voted on three, took a break, and came back and considered the fourth one.

CHAIRMAN TAHAMTANI: All right. We're going to take a ten-minute break, and when I say ten, I mean ten minutes. Be back here. After that, we'll take a vote, and await the administrator's arrival for her talk, so ten minutes.

(Whereupon, the above-entitled matter 1 2 went off the record at 11:39 a.m. and resumed at 3 11:48 a.m.) CHAIRMAN TAHAMTANI: We have the 4 5 industry caucus, and I believe Ron McClain will speak for them. 6 MEMBER MCCLAIN: At least start for 7 Ron McClain with industry. We thought 8 us. 9 through the task, how difficult it is, and we 10 would be prepared to go with three years, as the 11 slide suggests, for data integration. 12 One of industry's concern is there are 21 attributes out there in the rule that even if 13 14 you do 10 or 15 of them, sometimes to integrate the rest of the data, it takes time, so we agree 15 16 with three years as aggressive, but it also 17 should give people time to get their systems 18 worked out. Again, most people are integrating data, not necessarily to the 21-attribute 19 20 standard that the rule calls for. 21 CHAIRMAN TAHAMTANI: Thank you, Ron. 22 Michele.

1	MEMBER JOY: Just to add on to that,
2	just so you're aware, the industry is involved
3	right now in developing a technical rule on data
4	integration. There's been a lot of work done by
5	that group, and that technical rule should be
6	coming out in the next year. This would also
7	give enough time for the rest of the industry to
8	sort of absorb what comes out in this
9	recommendation, and that they have a chance to
10	implement it, in order to meet the overall intent
11	of the DOT's requirements.
12	CHAIRMAN TAHAMTANI: Jeff.
13	MR. WIESE: Just a question. What's
14	the format? When you say technical rule, what do
15	you mean? Alan and
16	MEMBER JOY: Sorry, technical report,
17	misspoke.
18	MR. WIESE: All right, technical
19	report, thanks.
20	(Simultaneous speaking.)
21	MEMBER JOY: gave me TR, sorry.
22	MR. WIESE: You guys can take over the

rulemaking, as far as I'm concerned.

Yes, okay, technical report. But Alan and his team have been doing the risk modeling work, as well, and these things relate. I think there is good work to be done in that area that hopefully will -- I'm sympathetic to Ron's points about so many of the elements, but we miss -- time and time again -- I just will end on this to say that I see a good operator who's not failing on purpose.

They come in; they say just pigged the pipeline, but they didn't take into account some other factor, whether it's subsidence or land movement or something else. It didn't factor into their analysis. I think they were trying, but they had a failure, and it was a sizable failure just because they missed an element in there. I don't know. We've got to try to find a happy medium, but I get your point.

CHAIRMAN TAHAMTANI: Alan.

MR. MAYBERRY: Alan Mayberry. I was just going to add that I've been reminded by

staff that we -- just to make sure we go forward 1 2 correctly on this is we are already -- the 3 expectation is already that operators integrate We've actually cited operators for that. 4 5 I think when we talk about this implementation, we're talking about these attributes that we're 6 7 talking about, the specific attributes, which adds more specificity than the current regulation 8 9 does. 10

Just wanted to make that clarification. In fact, B31.8S already requires it, as well. We're not saying we're going to give you a break on integrating data. It's related to these attributes is where some of the time frame will come in.

CHAIRMAN TAHAMTANI: I believe we are ready to vote. John, can you put those slides up again very briefly so people know what they've agreed to?

MR. GALE: Sure, Massoud. We actually have a slide that hopefully can help the members, if you go down a little bit, Cam.

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1	PARTICIPANT: Is it this one?
2	MR. GALE: Yes, that one. But before
3	we move to this, Massoud, we need to give the
4	public
5	CHAIRMAN TAHAMTANI: My question was
6	and again, it's up to the committee if they
7	want to see the four slides where we have
8	modified
9	MR. GALE: Okay, we can merge them
10	together.
11	CHAIRMAN TAHAMTANI: some of these
12	proposed changes
13	MR. GALE: Maybe while Cameron's
14	pulling that together, do we want to give the
15	public an opportunity to see if there's any
16	comments?
17	CHAIRMAN TAHAMTANI: Sure, it's a good
18	time. Anyone from the public who would like to
19	comment on the four areas we've discussed? I
20	wouldn't blame you, obviously.
21	MR. WIESE: Or would you like lunch?
22	CHAIRMAN TAHAMTANI: Do you all need

1	to see those four slides again?
2	(Simultaneous speaking.)
3	PARTICIPANT: Why don't we just show
4	the four slides together into one?
5	CHAIRMAN TAHAMTANI: Do we need to see
6	them, or do we remember them?
7	MS. WHETSEL: Does the committee feel
8	like they need to read them into the record as a
9	proposal?
10	CHAIRMAN TAHAMTANI: Cheryl, is that
11	a procedural question you were asking?
12	MS. WHETSEL: I'm asking for their
13	preference. We could read it in as they have the
14	slide here, amend it during this meeting. Do
15	they want to do it with the amended in this
16	meeting language, or do they want to actually
17	read it into the record?
18	CHAIRMAN TAHAMTANI: Who's got a good
19	voice? Jeff.
20	MR. WIESE: Sorry, I was going to do
21	my Barry White
22	(Simultaneous speaking.)

PARTICIPANT: -- what you're agreeing on.

MR. WIESE: I think we're trying to simplify this, if this is not really apparent.

If we look through the four slides, where we made some suggestions here what things we're thinking about going forward, to have a simplified motion that basically says as indicated in the consensus emerging from these four slides -- it would be a simple matter, at that point. Otherwise, you can do motions on each one. That will add a lot of time, but we can do that.

CHAIRMAN TAHAMTANI: Chuck.

MEMBER LESNIAK: Chuck Lesniak.

Because it appears that there may be some disagreement on some of these, maybe it might be appropriate to have a motion to recommend the rule as currently written, without any changes, and go through the changes -- because personally, some of these rules I'm very comfortable with. I don't really want to vote against the rule, but with some of these conditions that we've got on

the table, I may. I suspect other people are in the same boat.

With each condition, as maybe a motion to amend the rule, and then vote on the amendment. I know it'll take longer, but I really don't want to be in the position of having to vote against the entire rule.

CHAIRMAN TAHAMTANI: Michele, you have comments?

MEMBER JOY: Michele Joy, industry.

I also recommend if we are going to read it in,
as Cheryl recommended, that we change no mapping
to no integration in NPMS, which is not the same
thing. When you say no mapping, I would say no
integration into NPMS, which is a much more
technical requirement, which is what we're
worried about. We have mapping.

MR. WIESE: This is Jeff. For everyone else's consideration -- and Chuck, I'm not sure if you've seen the standard on NPMS or the rulemaking that we had out there -- there are a lot of attributes in that. A lot of them we

1	would want for larger pipe, but for some of these
2	smaller pipe, it may not be as critical. I get
3	your point about wanting to know where it is.
4	MEMBER PIERSON: Craig Pierson,
5	liquids. I think as long as we're making some
6	mods there, I think there was a suggestion, Alan,
7	that you made on the exceptions for lower risk
8	that those that were would include those that
9	leave facilities. I'm trying to remember
10	(Simultaneous speaking.)
11	MR. MAYBERRY: Those that leave
12	facilities, right. That was something I threw
13	out.
14	MEMBER PIERSON: Right, and I think
15	that
16	MR. MAYBERRY: I was just trying to
17	get movement on it.
18	MEMBER PIERSON: Yes, I think that if
19	you can figure out what those words were, they
20	felt pretty good when you said them.
21	MS. WHETSEL: Chuck, is there more
22	than one item that you have issue with? I was

just thinking maybe we could just pull one out, 1 2 rather than have to do each and every one of If there's one or two that you have issue 3 them. 4 with, maybe we could pull those out. 5 MEMBER LESNIAK: Chuck Lesniak. Yes. the exceptions for the lower-risk lines, and 6 7 personally I'm okay with not integrating into NPMS, but as long as those lines are mapped into 8 9 a GIS system and that PHMSA gets the data that 10 they need, I'm okay with that. I don't think 11 this necessarily has to go into NPMS. That's not 12 a deal killer for me. 13 MR. MAYBERRY: Okay, I think we have 14 it right now. I was just going to make a 15 comment. I think I also threw out that we're 16 taking off the less than one mile off of plant 17 property. 18 MR. WIESE: John, I think that 19 addresses the point you were bringing up earlier, 20 right? 21 CHAIRMAN TAHAMTANI: Carl. 22 MEMBER WEIMER: Yes, just two

questions, and I agree with that change to the exceptions. I think that's a good change. A possible change to Bullet No. 2 would be modified integration into NPMS, so you don't have to collect the whole suite, but you might collect enough that you know where the pipelines are. My other question was I'm still unclear what it is we're voting on. Are we just voting on these five bullets, or are we voting on all the bullets associated with the four topics?

CHAIRMAN TAHAMTANI: We're not there yet. I thought we were going to vote on --

MEMBER WEIMER: Okay. Because if we're including the three-year integration period, then we still have a problem.

MR. WIESE: In an attempt to be helpful, what I heard Chuck saying -- I want to be sensitive to that -- is that he's supportive of a lot of parts of the rule, doesn't want to vote against the whole rule. If we take it one at a time, it'll be easier, right? So trying to accommodate it, I think what we're going to say

is your motion is something like you support the 1 2 NPRM with the following, in this case, five 3 suggested changes. That's the motion for that particular item --4 5 (Simultaneous speaking.) MR. WIESE: Yes, for gravity lines. 6 7 We're going to take them one at a time. So would you put 8 CHAIRMAN TAHAMTANI: 9 the language up that someone could hopefully make 10 their motion? You had it before. You have it in 11 your books. 12 PARTICIPANT: One second. We're going 13 to try to see if you have a merge slide real 14 quick. 15 CHAIRMAN TAHAMTANI: We're not merging 16 anything. We're going to vote. We're not 17 merging anything. We're going to vote on these 18 individually. 19 MR. WIESE: Again, I think rather than 20 overly complicate this, can we not say -- as I 21 was just saying, five items, and you can read 22 them off. We'll have a record of the whole

discussion, right? A motion can be very simple. 1 2 It can just be support the ANPRM, plus the five 3 items, read them off if you want to. We know what the motion is. We have a court reporter. 4 5 We'll have the record of it. Then we take a 6 vote. 7 MEMBER JOY: Michele Joy. If Cameron 8 will put them back up, I'm happy to make a 9 motion. I move acceptance of the proposed rules 10 11 (Simultaneous speaking.) 12 MEMBER JOY: ---- I move acceptance of 13 the proposed rule, as published in the Federal 14 Register and the draft regulatory evaluation as 15 being technically feasible, reasonable, cost 16 effective, and practicable, with respect to 17 gathering lines, if the following changes are 18 made --19 PARTICIPANT: Gravity lines. 20 MEMBER JOY: What did I say? PARTICIPANT: Gathering lines. 21 22 MEMBER JOY: Sorry, with respect to --

1	PARTICIPANT: We can do both.
2	MEMBER JOY: gravity lines, if the
3	following changes are made: a modified reporting
4	form, shortened, no integration into NPMS,
5	exceptions for lower-risk pipelines, for example,
6	intraplant lines, one-year implementation period
7	for the annual report, six-month implementation
8	for accident reporting.
9	CHAIRMAN TAHAMTANI: Is there a
10	second? That was the motion. Somebody needs to
11	second it. You second it? Any other discussions
12	that you haven't already made?
13	MEMBER WEIMER: I would move to amend
14	the motion to change the second bullet to
15	modified integration into NPMS.
16	PARTICIPANT: Second.
17	CHAIRMAN TAHAMTANI: Any discussions
18	on that? All in favor, say aye.
19	(Chorus of aye.)
20	PARTICIPANT: Did everybody vote?
21	CHAIRMAN TAHAMTANI: Cheryl, you've
22	got to take a roll call.

1	(Simultaneous speaking.)
2	PARTICIPANT: roll call, or do you
3	want to have a unanimous
4	CHAIRMAN TAHAMTANI: While she's doing
5	that, I suggest you all change your flight
6	schedule today to tomorrow afternoon by 5:00.
7	PARTICIPANT: Already done.
8	MS. WHETSEL: I'm going to go through
9	quickly. Brian Salerno is not here. Massoud
10	Tahamtani, or however you pronounce your last
11	name. I'm so sorry, Massoud.
12	CHAIRMAN TAHAMTANI: You did great.
13	Don't worry about it. Yes.
14	MS. WHETSEL: John Quackenbush.
15	MEMBER QUACKENBUSH: I'm sorry, can
16	you clarify, are we voting on the amendment or
17	the motion?
18	MS. WHETSEL: The motion
19	PARTICIPANT: The amendment.
20	MS. WHETSEL: with the amendment.
21	MEMBER QUACKENBUSH: There was a
22	motion, and then an amendment.

1	PARTICIPANT: It was Carl's amendment.
2	MS. WHETSEL: The amended motion is
3	what we're we're voting on the amended motion.
4	Is that correct?
5	CHAIRMAN TAHAMTANI: We are voting on
6	modified integration into NPMS, John, up there.
7	We're voting on that, so please vote.
8	MEMBER QUACKENBUSH: Can someone
9	explain the difference between modified and no in
10	this context?
11	CHAIRMAN TAHAMTANI: Carl, explain
12	your word.
13	MEMBER WEIMER: I understand that as
14	much as I understand what modified reporting
15	forms is, but what it means is it's some kind of
16	mapping under NPMS that doesn't include all the
17	stuff that PHMSA's not interested in.
18	MR. MAYBERRY: If I might add this
19	is Alan
20	CHAIRMAN TAHAMTANI: Hold on a second.
21	I suggest everybody listen to everything that's
22	being said. We can't be doing this back and

1	forth. When a motion is made, a second is made,
2	you have to know what that motion is all about.
3	When we're voting, we are voting. We're not
4	discussing anything anymore. We are still
5	voting. Go ahead.
6	MS. WHETSEL: Massoud?
7	CHAIRMAN TAHAMTANI: Yes.
8	MS. WHETSEL: John Quackenbush?
9	MEMBER QUACKENBUSH: No.
10	MS. WHETSEL: Todd Denton?
11	MEMBER DENTON: No.
12	MS. WHETSEL: Tim Felt?
13	MEMBER FELT: No.
14	MS. WHETSEL: Michele Joy?
15	MEMBER JOY: No.
16	MS. WHETSEL: Craig Pierson?
17	MEMBER PIERSON: No.
18	MS. WHETSEL: Ron McClain?
19	MEMBER MCCLAIN: No.
20	MS. WHETSEL: Lanny Armstrong is not
21	here. Richard Kuprewicz?
22	MEMBER KUPREWICZ: Yes.

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1	MS. WHETSEL: Chuck Lesniak?	
2	MEMBER LESNIAK: Yes.	
3	MS. WHETSEL: Carl Weimer?	
4	MEMBER WEIMER: Yes.	
5	MS. WHETSEL: We have three yes and	
6	I'm sorry, yes, we have four yes and one, two,	
7	three, four and six no. The amendment does	
8	not pass.	
9	CHAIRMAN TAHAMTANI: Put it back to	
10	the language it was, please. Now, we had a	
11	motion, and we had a second. Any discussions on	
12	this? If none, all in favor say aye.	
13	(Chorus of aye.)	
14	CHAIRMAN TAHAMTANI: Again, you've got	
15	to they're shy to vote for their voices.	
16	MS. WHETSEL: Massoud?	
17	CHAIRMAN TAHAMTANI: Yes.	
18	MS. WHETSEL: John.	
19	MEMBER QUACKENBUSH: Yes.	
20	MS. WHETSEL: Sorry, thank you. Todd	
21	Denton?	
22	MEMBER DENTON: Yes.	

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1		MS. WHETSEL: Tim Felt?
2		MEMBER FELT: Yes.
3		MS. WHETSEL: Michele Joy?
4		MEMBER JOY: Yes.
5		MS. WHETSEL: Craig Pierson?
6		MEMBER PIERSON: Yes.
7		MS. WHETSEL: Ron McClain?
8		MEMBER MCCLAIN: Yes.
9		MS. WHETSEL: Rick Kuprewicz?
10		MEMBER KUPREWICZ: No.
11		MS. WHETSEL: Charles Lesniak?
12		MEMBER LESNIAK: Yes.
13		MS. WHETSEL: And Carl Weimer?
14		MEMBER WEIMER: Yes.
15		MS. WHETSEL: One no, so it passes.
16		CHAIRMAN TAHAMTANI: The motion
17	carries.	
18		MS. WHETSEL: The motion carries, yes.
19		CHAIRMAN TAHAMTANI: Yes, thank you.
20	Next	
21		(Simultaneous speaking.)
22		CHAIRMAN TAHAMTANI: This is with

respect to the gathering lines. Again, we need a 1 2 motion that read similar to the one before. 3 Michele, you ready? MEMBER JOY: Michele Joy, industry. 4 The proposed rule, as published in the Federal 5 Register, and the draft regulatory evaluation are 6 7 technically feasible, reasonable, cost effective, and practicable, with respect to the changes for 8 9 gathering lines, if the following changes are 10 there's a modified reporting form that is made: 11 shortened, no integration into NPMS, a one-year 12 implementation period for annual reporting, and a 13 six-month implementation period for accident 14 reporting. 15 CHAIRMAN TAHAMTANI: Is there a 16 second? 17 PARTICIPANT: Second. 18 CHAIRMAN TAHAMTANI: Any discussions? 19 Carl. 20 MEMBER WEIMER: I would vote to amend 21 the motion by removing the second bullet point 22 altogether, since it's not part of the current

1	proposal, and there's no reason to have it in
2	there.
3	CHAIRMAN TAHAMTANI: Is there a
4	second?
5	MEMBER LESNIAK: Second, Chuck
6	Lesniak.
7	CHAIRMAN TAHAMTANI: Any discussions
8	on that? Any discussions on removing that
9	bullet? Michele.
10	MEMBER JOY: Just a fact check. I
11	don't know the proposed regulations well enough
12	to know is that correct?
13	MR. MAYBERRY: The statute precludes
14	us from gathering that GIS information for
15	gathering, yes. This is Alan Mayberry.
16	CHAIRMAN TAHAMTANI: Chuck, you have
17	comments?
18	MEMBER LESNIAK: Chuck Lesniak. I
19	think this is critical for gathering lines. I
20	could see, on the gravity lines, the discussion
21	on that. Gathering lines are a major issue,
22	particularly in Texas. I think that this data

needs to be coming into the agency on gathering 1 2 lines. I think it's critical. I agree with 3 Carl. 4 CHAIRMAN TAHAMTANI: Any other 5 discussions? Please take the vote. MEMBER PIERSON: Craig Pierson ----6 7 (Simultaneous speaking.) 8 CHAIRMAN TAHAMTANI: Oh, sorry, Craig. 9 MEMBER PIERSON: I'm sorry. I think 10 I've gotten confused here in the last few 11 The regulation, the notice of proposed moments. 12 rulemaking does not require or is not asking for 13 the NPMS mapping, is silent to it? 14 MR. MAYBERRY: John, could you clarify 15 that. 16 MR. GALE: The way it was written, I 17 believe it said gathering lines are subject to 18 the reporting requirements of the subpart. 19 Earlier this year, there was a regulatory change 20 on a miscellaneous rule that added requirements 21 for NPMS admissions into the regulations for the first time since NPMS was added into our statute. 22

1	But in terms of that rulemaking, and
2	in terms of our legislation, we are not able to
3	issue that rulemaking, consistent with our
4	legislation, to expand NPMS to cover gathering.
5	I believe, also, in the NPMS documentation
6	booklet, that explicitly excludes gathering lines
7	from NPMS submissions. I think it's necessarily
8	the regulation. It's the mapping document that
9	operators have to comply with on submitting data.
10	It says it excludes gathering.
11	MEMBER JOY: Non-jurisdictional
12	gathering or all gathering?
13	MR. GALE: All gathering.
14	CHAIRMAN TAHAMTANI: Any other
15	comments? If not, Cheryl, take the vote, please,
16	on the amendment.
17	MS. WHETSEL: I just want to make
18	we're voting on the amendment? Oaky. On the
19	amendment, Massoud?
20	CHAIRMAN TAHAMTANI: Yes.
21	MS. WHETSEL: John Quackenbush?
22	MEMBER QUACKENBUSH: Yes.

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1	MS. WHETSEL: Todd Denton?
2	MEMBER DENTON: Yes.
3	MS. WHETSEL: Tim Felt?
4	MEMBER FELT: Yes.
5	MS. WHETSEL: Michele Joy?
6	MEMBER JOY: Yes.
7	MS. WHETSEL: Craig Pierson?
8	MEMBER PIERSON: Yes.
9	MS. WHETSEL: Ron McClain?
10	MEMBER MCCLAIN: Yes.
11	MS. WHETSEL: Rick Kuprewicz?
12	MEMBER KUPREWICZ: Yes.
13	MS. WHETSEL: Chuck Lesniak?
14	MEMBER LESNIAK: Yes.
15	MS. WHETSEL: Carl Weimer?
16	MEMBER WEIMER: Yes.
17	CHAIRMAN TAHAMTANI: Thank you. The
18	motion carries on the amendment. We have a
19	motion and a second on Cheryl's motion. Any
20	other discussions? If not, Cheryl, take the
21	vote, please.
22	MS. WHETSEL: Okay, this is on the

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1	motion for gathering lines?
2	CHAIRMAN TAHAMTANI: Right.
3	MS. WHETSEL: Massoud?
4	CHAIRMAN TAHAMTANI: Yes.
5	MS. WHETSEL: John Quackenbush?
6	MEMBER QUACKENBUSH: Yes.
7	MS. WHETSEL: Todd Denton?
8	MEMBER DENTON: Yes.
9	MS. WHETSEL: Tim Felt?
10	MEMBER FELT: Yes.
11	MS. WHETSEL: Michele Joy?
12	MEMBER JOY: Yes.
13	MS. WHETSEL: Craig Pierson?
14	MEMBER PIERSON: Yes.
15	MS. WHETSEL: Ron McClain?
16	MEMBER MCCLAIN: Yes.
17	MS. WHETSEL: Rick Kuprewicz?
18	MEMBER KUPREWICZ: Yes.
19	MS. WHETSEL: Chuck Lesniak?
20	MEMBER LESNIAK: Yes.
21	MS. WHETSEL: Carl Weimer?
22	MEMBER WEIMER: Yes.

1	MS. WHETSEL: Motion carries.
2	CHAIRMAN TAHAMTANI: Thank you.
3	Please put up the third list. You know how this
4	works. Should I call on Michele again?
5	MEMBER JOY: Michele Joy, industry.
6	The proposed rule, as published in the Federal
7	Register and the draft regulatory evaluation are
8	technically feasible, reasonable, cost effective,
9	and practicable, with regard to changes to the
10	leak detection systems, if the following changes
11	are made: implementation period of five years
12	for existing pipelines and implementation of one
13	year for new pipelines, and that it is not
14	applicable to offshore gathering lines.
15	CHAIRMAN TAHAMTANI: Is there a
16	second?
17	MEMBER DENTON: Second.
18	CHAIRMAN TAHAMTANI: Any discussions?
19	Cheryl, you know what to do. Oh, I'm sorry,
20	Chuck?
21	MEMBER LESNIAK: I'd like to offer an
22	amendment to leave in the applicability of

1	offshore gathering.
2	CHAIRMAN TAHAMTANI: So you want to
3	remove the third bullet?
4	MEMBER LESNIAK: Yes.
5	CHAIRMAN TAHAMTANI: That's the
6	motion. Is there a second? Is there a second?
7	There's not a second. Back to the original
8	motion. We have a motion to second. Any other
9	discussions? None. Cheryl, go ahead.
10	MS. WHETSEL: Massoud?
11	CHAIRMAN TAHAMTANI: Yes.
12	MS. WHETSEL: John Quackenbush?
13	MEMBER QUACKENBUSH: Yes.
14	MS. WHETSEL: Todd Denton?
15	MEMBER DENTON: Yes.
16	MS. WHETSEL: Tim Felt?
17	MEMBER FELT: Yes.
18	MS. WHETSEL: Michele Joy?
19	MEMBER JOY: Yes.
20	MS. WHETSEL: Craig Pierson?
21	MEMBER PIERSON: Yes.
22	MS. WHETSEL: Ron McClain?

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1	MEMBER MCCLAIN: Yes.
2	MS. WHETSEL: Rick Kuprewicz?
3	MEMBER KUPREWICZ: Yes.
4	MS. WHETSEL: Chuck Lesniak?
5	MEMBER LESNIAK: Yes.
6	MS. WHETSEL: Carl Weimer?
7	MEMBER WEIMER: Yes.
8	MS. WHETSEL: Thank you. Motion
9	carries.
10	CHAIRMAN TAHAMTANI: Thank you. The
11	fourth list. This is very easy. Craig, can you
12	make the motion, just to see how you sound?
13	MEMBER PIERSON: The proposed rule, as
14	published in the Federal Register and the draft
15	regulatory evaluation are technically feasible,
16	reasonable, cost effective, and practicable if
17	the following changes are made to the data
18	integration portion of the rule, with an
19	implementation period of three years.
20	CHAIRMAN TAHAMTANI: Is there a
21	second?
22	MEMBER JOY: Second.

1	CHAIRMAN TAHAMTANI: Second. Any
2	discussions? Chuck?
3	MEMBER LESNIAK: I'd like to offer an
4	amendment to remove the implementation period of
5	three years and require immediate implementation,
6	or no more than one year.
7	CHAIRMAN TAHAMTANI: That's the
8	motion. Is there a second?
9	MEMBER WEIMER: I'll second it.
10	CHAIRMAN TAHAMTANI: There is a
11	second. Discussions? All right, we're going to
12	vote on changing we're going to vote on what's
13	on the screen. Cheryl.
14	MS. WHETSEL: Massoud?
15	CHAIRMAN TAHAMTANI: Yes.
16	MS. WHETSEL: John Quackenbush?
17	MEMBER QUACKENBUSH: No.
18	MS. WHETSEL: So we are voting on an
19	implementation period of one year.
20	CHAIRMAN TAHAMTANI: Right.
21	MS. WHETSEL: All right, just want to
22	make sure. Todd Denton?

1	MEMBER DENTON: No.
2	MS. WHETSEL: Tim Felt?
3	MEMBER FELT: No.
4	MS. WHETSEL: Michele Joy?
5	MEMBER JOY: No.
6	MS. WHETSEL: Craig Pierson?
7	MEMBER PIERSON: No.
8	MS. WHETSEL: Ron McClain?
9	CHAIRMAN TAHAMTANI: Ron, you have to
10	vote.
11	MEMBER MCCLAIN: No.
12	MS. WHETSEL: Rick Kuprewicz?
13	MEMBER KUPREWICZ: Yes.
14	MS. WHETSEL: Chuck Lesniak?
15	MEMBER LESNIAK: Yes.
16	MS. WHETSEL: Carl Weimer?
17	MEMBER WEIMER: Yes.
18	MS. WHETSEL: It is four to six, so
19	the motion carries. I'm sorry, it does not
20	carry. It really was a modification, so what is
21	the
22	(Simultaneous speaking.)

1 MS. WHETSEL: That was an amendment, 2 right, so what we're going back to is the 3 previous. CHAIRMAN TAHAMTANI: It does not carry 4 5 on the amendment. It goes back to three years. 6 MS. WHETSEL: So we are now voting on 7 three years? 8 CHAIRMAN TAHAMTANI: Yes. 9 MS. WHETSEL: Okay, just clarifying. 10 CHAIRMAN TAHAMTANI: Hold on a second. 11 We had a motion and a second. Any discussions? 12 Carl. MEMBER WEIMER: Just for discussion 13 14 purposes, I don't know if we discussed the three 15 years. I can't support this. This is one of 16 those things that will cause me to vote against 17 the entire rule if this is left in. 18 preference would be just to take this out, remain 19 silent on this issue, and let -- since the NPRM 20 is silent on this, let PHMSA decide what the 21 implementation period, if any, is. But this is a deal killer for me. 22

1 CHAIRMAN TAHAMTANI: Jeff. 2 MR. WIESE: Part of the reason for 3 breaking this down, though, section by section, was to get a feel for sort of what you're saying. 4 5 Where are the touch points on this rule? gather, and I take your comments seriously, of 6 7 I reserve the right for the secretary to make the decision, in the end, as advised by the 8 9 administrators. I will say, Carl, part of the 10 reason in breaking it down, though, was to get a 11 sense on does most of the rule work, and where's 12 the most work needed? At any rate, otherwise I 13 would have voted up and down on the whole rule. 14 CHAIRMAN TAHAMTANI: Ron. 15 MEMBER MCCLAIN: Ron McClain. I guess 16 I'm not sure that we have a second vote on the

again on the entire rule.

PARTICIPANT: We would, or we

sections, I wouldn't think we would vote yet

entire rule. If we go through each of the

wouldn't?

MEMBER MCCLAIN: We would not. I'm

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just seeking clarification, I guess, on that. 1 Ιf 2 we've gone through all of the elements, I'm not sure why we would vote on -- now do we vote on 3 the entire rule? 4 MR. GALE: That was the plan. 5 You're 6 correct, Ron. 7 MR. WIESE: I think we reserve the right, any member, to docket their comments. 8 9 they feel strongly about an issue, they should 10 say it, but we are going to try to develop a 11 consensus in all cases, and we're paying 12 attention to what the voting is. Again, I said 13 we're not doing voting counting -- even though we 14 have to do roll call, it's not a question of 6-4. 15 We take your comments seriously. I think we're 16 going to vote on these one at a time and not on 17 the package. 18 MEMBER MCCLAIN: So really, it's 19 advisory in the end, anyway. 20 MR. WIESE: Federal advisory 21 committee, yes. 22 MR. GALE: Massoud, based on some

comments made by Carl, we've modified the 1 2 language slightly. I didn't know if that was 3 worthy of some discussion? CHAIRMAN TAHAMTANI: I don't think 4 5 Carl really made another motion to change the language. You've got to keep it at the three 6 7 years, unless he wants to make a comment, and we'll put that language back up, but you weren't 8 9 making a motion? 10 MEMBER WEIMER: No, but I'd be glad to 11 make that motion. I would move to amend the 12 motion to implementation period as determined by 13 DOT. 14 CHAIRMAN TAHAMTANI: We have a motion. You can see it on the screen. Is there a second? 15 16 Is there a second? I'll second it. Take the 17 vote, since we are getting really good at taking 18 votes. Cheryl. 19 MS. WHETSEL: Massoud? 20 CHAIRMAN TAHAMTANI: Yes. 21 MS. WHETSEL: John Quackenbush? 22 MEMBER QUACKENBUSH: No.

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1	MS. WHETSEL: Todd Denton? Todd?	Did
2	you say yay or nay?	
3	MEMBER DENTON: No.	
4	MS. WHETSEL: No? Tim Felt?	
5	MEMBER FELT: No.	
6	MS. WHETSEL: Michele Joy?	
7	MEMBER JOY: Yes.	
8	MS. WHETSEL: Craig Pierson?	
9	MEMBER PIERSON: No.	
10	MS. WHETSEL: Ron McClain?	
11	MEMBER MCCLAIN: No.	
12	MS. WHETSEL: Rick Kuprewicz?	
13	MEMBER KUPREWICZ: Yes.	
14	MS. WHETSEL: Chuck Lesniak?	
15	MEMBER LESNIAK: Yes.	
16	MS. WHETSEL: Carl Weimer?	
17	MEMBER WEIMER: Yes.	
18	MS. WHETSEL: It's five to five.	
19	CHAIRMAN TAHAMTANI: I wish I had n	not
20	voted, and I could break the tie. What are the	Э
21	rules? Wait a minute, we can't	
22	We have to decide the vote first.	

1	MR. WIESE: We have a tie vote on that
2	one. Tim, is your question relevant to your
3	vote?
4	MEMBER FELT: I was going to make
5	another suggestion.
6	MR. WIESE: Of course, we also like
7	Michele better, but on this case, I think we're
8	going to have to take this as a draw, and then
9	have you can have another amendment, I guess,
10	if you want to.
11	MS. WHETSEL: Or it can just be tied,
12	from what I understand from counsel.
13	MEMBER LESNIAK: My understanding
14	MS. WHETSEL: It's an advisory.
15	MEMBER LESNIAK: from Robert's
16	Rules, in the event of a tie, the motion fails.
17	We still have the main motion on the table, so I
18	suggest we move to the main motion.
19	(Simultaneous speaking.)
20	MEMBER LESNIAK: Which included the
21	three years.
22	CHAIRMAN TAHAMTANI: Will somebody

1	check the Robert's Rules of whatever it is that
2	we are working under here?
3	Tim, you had an amendment?
4	MEMBER FELT: I was going to suggest
5	an amendment, if anybody else wants to second it,
6	that we look at one year to begin implementation,
7	but three year for a final implementation, and
8	that way it takes away as determined by DOT. In
9	other words, there's a phase-in period.
10	CHAIRMAN TAHAMTANI: So that's your
11	motion?
12	MEMBER FELT: Yes.
13	CHAIRMAN TAHAMTANI: Is there a second
14	to that motion?
15	PARTICIPANT: Second.
16	CHAIRMAN TAHAMTANI: Second. Any
17	discussions? Cheryl, you've got a book in your
18	hand. You need to take a vote.
19	MS. WHETSEL: Yes, I don't see it yet.
20	CHAIRMAN TAHAMTANI: Can you take a
21	vote?
22	MS. WHETSEL: Oh, I'm sorry.

1	CHAIRMAN TAHAMTANI: By the way, you
2	need to pay this young lady a lot more money just
3	for today because she's taken eight votes now
4	MS. WHETSEL: I appreciate that.
5	CHAIRMAN TAHAMTANI: and we haven't
6	moved to the controversial stuff yet.
7	MS. WHETSEL: Again, just for
8	clarification, we are voting on the amendment.
9	CHAIRMAN TAHAMTANI: To this, what's
10	on the screen, one to three years.
11	(Simultaneous speaking.)
12	MS. WHETSEL: It was an amendment,
13	Todd?
14	PARTICIPANT: No.
15	MS. WHETSEL: Was it Todd?
16	CHAIRMAN TAHAMTANI: No, Tim.
17	MS. WHETSEL: Tim. I'm sorry, Tim.
18	MR. WIESE: It has to begin in one and
19	be completed by three. That's the amendment that
20	I heard, right?
21	PARTICIPANT: That's correct.
22	MR. WIESE: Begin in one I'm not

1	sure I'd say begin in one, but whatever begin
2	now and be complete within three years.
3	MS. WHETSEL: Between one and three,
4	is that what you're saying, Todd Tim?
5	MEMBER FELT: Yes, this is Tim Felt.
6	The concept was that there is some data
7	integration that everybody can do right away.
8	We're providing more guidance from the industry
9	perspective. Rather than make it binary, it's
10	either all 21 immediately, or all 21 in three
11	years. This says let's get started with what we
12	can in a year, full implementation of the 21
13	attributes in three years. That's the spirit
14	behind what I was trying to recommend.
15	CHAIRMAN TAHAMTANI: Tim, does what we
16	have on the screen say what you want to say?
17	MS. WHETSEL: I don't think it was to
18	begin in one year.
19	PARTICIPANT: Let him
20	MS. WHETSEL: I'm sorry.
21	PARTICIPANT: articulate his own
22	amendment.

MEMBER FELT: The implementation of 1 2 data integration to begin in one year, in some 3 form, all 21 attributes to be integrated in three 4 years. 5 CHAIRMAN TAHAMTANI: Whenever we get done with this, we have a motion and second, no 6 7 other discussions here, unless Tim has more to 8 say. Cheryl -- go ahead. 9 MEMBER KUPREWICZ: I just want to 10 enter into the record that this is the 11 fundamental principle with integrity management. 12 It's codified in current federal regulations, and 13 this wouldn't do it from our perspective. I 14 think the public's going to have a real problem 15 with this. Of all the integrity management 16 processes, this was the core. It was involved in a lot of discussions during the regulatory 17 18 development over ten years ago. None of this 19 should be a surprise. That's it. CHAIRMAN TAHAMTANI: Thank you. 20 Jeff, 21 respond --22 MR. WIESE: I just want to add a quick

clarification -- this is Jeff -- to Rick. We've talked about it, and I generally agree about the subject of data integration. You know that. I think what we're really talking about here are the specificity of all the elements. Before, the operators had a lot of choice on what elements they were integrating.

We're now saying you will have to integrate all of those that you can account for or eliminate them positively in your particular case. It provides a little more specificity than the existing rule does, I think. That's the big difference, in my mind. In general, I agree with you. Data integration should have been going on for a decade, and I think it has, in a lot of operators.

MEMBER PIERSON: Craig Pierson,
industry. That was the point I tried to make
earlier, when I said this is an issue of
continuous improvement. It's not a start. It's
started. It's happening. It's being done. This
is an issue of specificity of continuous

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1	improvement.
2	CHAIRMAN TAHAMTANI: Having said all
3	of that, we have a motion from Mr. Felt on the
4	screen there. It's been seconded. Would you
5	take the vote?
6	MS. WHETSEL: Massoud?
7	CHAIRMAN TAHAMTANI: Yes.
8	PARTICIPANT: Subject to Tim's
9	agreement
10	CHAIRMAN TAHAMTANI: I'm sorry, we're
11	taking a vote.
12	MS. WHETSEL: Okay. John Quackenbush?
13	MEMBER QUACKENBUSH: Yes.
14	MS. WHETSEL: Todd Denton?
15	MEMBER DENTON: Yes.
16	MS. WHETSEL: Tim Felt?
17	MEMBER FELT: Yes.
18	MS. WHETSEL: Michele Joy?
19	MEMBER JOY: Yes.
20	MS. WHETSEL: Craig Pierson?
21	MEMBER PIERSON: Yes.
22	MS. WHETSEL: Ron McClain?

1	MEMBER MCCLAIN: Yes.
2	MS. WHETSEL: Rick Kuprewicz?
3	MEMBER KUPREWICZ: No.
4	MS. WHETSEL: Chuck Lesniak?
5	MEMBER LESNIAK: No.
6	MS. WHETSEL: Carl Weimer?
7	MEMBER WEIMER: No.
8	MS. WHETSEL: Seven to three, motion
9	passes.
10	CHAIRMAN TAHAMTANI: I don't believe
11	we need to go back to the original. We do?
12	MEMBER LESNIAK: Yes, the main
13	motion's still on the table. This was just an
14	amendment to the main motion.
15	CHAIRMAN TAHAMTANI: So the amendment
16	has passed to the main motion. It looks can
17	you put the other one
18	(Simultaneous speaking.)
19	CHAIRMAN TAHAMTANI: I didn't think
20	there was, but we're going to vote.
21	MS. WHETSEL: I thought the original
22	was three years.

1	CHAIRMAN TAHAMTANI: But the committee
2	wants to vote on the original three years.
3	MEMBER LESNIAK: No, the main motion
4	has been amended, and we have voted on the
5	condition.
6	CHAIRMAN TAHAMTANI: The amended.
7	MEMBER LESNIAK: I think it will be
8	unanimous, but it
9	MS. WHETSEL: I don't I believe we
10	voted on an amended three years. Correct me if
11	
12	MEMBER LESNIAK: Okay, I think you're
13	right.
14	CHAIRMAN TAHAMTANI: It was three
15	years. It got amended. We voted on the amended
16	motion. I don't think we need to go back to the
17	three years.
18	MEMBER LESNIAK: No, I think you're
19	correct.
20	CHAIRMAN TAHAMTANI: Okay
21	MS. WHETSEL: We could withdraw the
22	original.

CHAIRMAN TAHAMTANI: No, it's just -it sits there. When I run these kinds of
meetings in Virginia, we don't take lunch.

PARTICIPANT: No bathroom breaks, either.

CHAIRMAN TAHAMTANI: No bathroom

breaks, either. But I know we're in northern

Virginia, and the rules are different here. In

terms of progress, I think we have accomplished

the non-controversial issues. I want to

emphasize that. This afternoon, we have

controversial issues. Do you want to take lunch?

MR. WIESE: Yes, I think we're going to have to take lunch. The administrators, I've been going back and forth with them. She's on her way over, so I told her to stall and be here at 1:30, which would give you all time to run out and grab a quick sandwich or something, caffeine if you need it to perk up. I think it'd be inhospitable, since we're in northern Virginia, not to give people an hour, but we won't give any more than that. I would say --

1	CHAIRMAN TAHAMTANI: I was going to
2	say 45 minutes.
3	MR. WIESE: Well, can we have a second
4	on that? Kidding.
5	CHAIRMAN TAHAMTANI: Forty-five
6	minutes, please.
7	(Whereupon, the above-entitled matter
8	went off the record at 12:31 p.m. and resumed at
9	1:19 p.m.)
10	CHAIRMAN TAHAMTANI: All right, thank
11	you all very much for being somewhat on time. As
12	soon as we get Cameron to put stuff on the
13	screen, we'll start.
14	PARTICIPANT: The motion on the table
15	is?
16	CHAIRMAN TAHAMTANI: Jeff, you had a
17	comment, please.
18	MR. WIESE: I'm going to ask you in a
19	second. The administrator will be in shortly, I
20	believe. When she comes in, I'm going to beg
21	your indulgence and just take a break and let her
22	talk to you for a second. She wanted to. She

1	couldn't get out this morning.
2	CHAIRMAN TAHAMTANI: Should she sit
3	through some of this, so that she realized how
4	hard we work for PHMSA?
5	MR. WIESE: She probably she'll be
6	winging in. I don't think you could keep her out
7	of the debate. I don't know. Once the crowd
8	gets back in, I wanted to ask a couple of
9	fundamental questions that I forgot to ask early
10	on. One of them is media. Do we have any other
11	reporters in the crowd? You're not a reporter.
12	MEMBER WEIMER: I saw the Politico
13	people in the back.
14	MR. WIESE: Oh, good, really? Good,
15	thanks, Carl. Appreciate that. So much to say,
16	so little time.
17	CHAIRMAN TAHAMTANI: All right,
18	Cheryl, we're back in order. Thank you very
19	much, everybody. Did you want a gavel?
20	PARTICIPANT: You have to use your
21	outdoor voice, or your Barry White voice.
22	CHAIRMAN TAHAMTANI: All right, Alan.

## INSPECTIONS OF PIPELINES FOLLOWING EXTREME

## WEATHER EVENTS OR DISASTERS

MR. MAYBERRY: Okay, welcome back, everyone, and thank you, Massoud. Picking back up where we left off, we're getting into some of the less controversial issues. Actually, it's hard to tell by this morning, but anyway, first one is up is inspections of pipelines following extreme weather events or disasters. The pattern today for the afternoon is we're going to take each one individually, and then decide at the very end -- if I understand -- go through a vote at the end of each one.

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overarching comments, in general, for the section, so John, if you could ---(Simultaneous speaking.)

MR. GALE: Sure, thanks, Alan. This is one of the areas in the rule where we received We received requests to the most comments. clarify basically when did an event end, what was an event that was similar in nature to a hurricane and etc.? We also had comments saying there was no need for these requirements because they were already covered in 195.402. There was also comments saying we needed to be more proactive in our measures. Alan, did you mention something regarding the current integrity management rules on being proactive on that?

MR. MAYBERRY: Right. There were comments adding requirements for being proactive to address these threats during events, being better prepared for them. Actually, the current integrity management regulations do address the requirement to know and understand your system. Consistent with that, it would include the threat

of flooding or wind damage and the like. What we're talking about here is post-natural disaster proactive inspections for damage. That's what we're talking about here. Primary example would be post hurricane, where you have damage in the Gulf of Mexico. In some cases in the past, we've seen a delay in actually just getting out there to assess the damage and the needed follow-up actions. That's kind of what we're getting at here in this.

MR. GALE: Thank you, Alan. We're also asking, of course, to clarify and define what extreme weather event is, clarify and justify the 72-hour timeline, and allow for tailoring for on-site-specific conditions. What we have for you now to help facilitate the discussion is a paragraph by paragraph breakdown of that section in the regulations.

Also, we then identify the issue we think that needs to be addressed for that given section, and then a recommendation for an amendment to that section that can at least begin

the discussion of the committee. Then we believe it'll be prudent to then do a vote just on this one single proposal here. Alan, if you could, maybe just flip to the next --

MR. MAYBERRY: The first section is 414, Section A, General. This is the general section of that part of the code. The current text is up there now.

MR. GALE: That's the current -that's what was actually proposed. On the next
slide, what we identify is some of the things we
need to kind of work on, which is the nuances of
weather events, the pipeline construction and
design, and the requested definitive conditions
that would trigger an inspection, or just an
occurrence of an event would trigger, and a
request -- or the recognition that these events
can have widely disparate impacts on lines and
operators.

Based on that, and based on some of the other comments, and looking as a starting point was a comment we received from API we have

in front of you in the next slide is a revision 1 2 to Paragraph A that we believe would cover some 3 of those issues and begin our discussions on this 4 topic. 5 MR. MAYBERRY: Commenters were looking for certainty on what we're talking about. 6 How 7 would you define a ----8 (Simultaneous speaking.) MR. GALE: We do this for each 9 10 paragraph. We could go through all of these, or 11 we could just go paragraph by paragraph, whatever 12 the committee would like. 13 CHAIRMAN TAHAMTANI: I suggest we go 14 paragraph by paragraph. You're focused on it. 15 Let's discuss it and move on. Craig. 16 MEMBER PIERSON: Craig Pierson, 17 Just to frame the discussion as we go, liquids. 18 we want to make this work. This is something we 19 feel like is directionally right. Our comments 20 are more around how can we find ourselves out of 21 compliance, despite our best efforts? That's the 22 nature of our comments. I don't want them to

come across that we're resisting this. We want to figure out how to make this work. It's directionally right.

MR. MAYBERRY: As far as addressing the certainty part, there's the option of government defining what events we're talking about, or in the case of what we have here is putting the onus on the operator to determine the event. That would acknowledge the variation. I think that would also address the variation that there could be in the ability of certain facilities to handle certain events and other facilities not to handle, but put the onus on the operator to determine what events those would be.

CHAIRMAN TAHAMTANI: Rick.

MEMBER KUPREWICZ: It says extreme weather event. This is more of a dialogue question -- hurricane, flood, earthquake, a natural disaster or other similar event. I guess the question I'd throw on the table here, where does landslide stand on that? That's a natural event, and I have yet to ever see a pipeline that

1	can withstand a massive landslide. Question for
2	the group to discuss.
3	MR. MAYBERRY: I would anticipate that
4	would be another similar type natural disaster
5	that would have to be addressed.
6	MEMBER KUPREWICZ: I need to capture
7	that in the
8	MR. MAYBERRY: Right. Well, have
9	other, similar events, but we could somehow
10	PARTICIPANT: We could add it in.
11	MR. MAYBERRY: We could add that, too.
12	We could actually name that one by because
13	that one has been an issue.
14	MEMBER KUPREWICZ: We're saying a lot
15	of I'm not here to say what's right or wrong,
16	but I've seen too many discussions where people
17	think landslide, we can actually put a pipeline
18	in a massive landslide area and it's going to
19	ride it out.
20	MR. MAYBERRY: We could add earth
21	movement.
22	MR. WIESE: In my continuing practice

of trying to stay out of it as much as possible, 1 2 I thought I would add that the one thing that I 3 think we'll have to add clarity to later is this 4 thing that the operator determines, too. 5 that there are gradations within here, but I'm 6 telling you when we have record floods, that 7 ought to be one. When there's a record and everyone 8 9 knows there's a record going on, they need to 10 focus on it. We're going to have to provide some 11 additional guidance on this about -- if we had 12 record flooding and somebody said, "I don't think 13 that was an event that might cause a significant 14 likelihood of damage," you understand what I'm 15 saying? It's easy to catch the extremes. 16 trying to figure out where the line stops on 17 that. 18 CHAIRMAN TAHAMTANI: But there is 19 where you would come up with some guidelines. 20 Chuck. MEMBER LESNIAK: Chuck Lesniak. 21 22 looking at the language, I've got a little bit of

a question about significant likelihood. I can just really foresee a lot of arguments in the future about what is significant likelihood and would suggest that you strike significant and just put likelihood. Some of this can actually be predicted fairly well and ought to be being done by the industry, river crossings, for one.

to a really high degree of certainty, and an operator should know if their pipeline is within the erosion hazard zone of a river, in terms of the bed and banks, so they should be able to know except for this kind of flood, this pipeline's not at risk, or that this pipeline would never likely be at risk because it's very deep. That's information that should be known. I would suggest striking significant. It's just going to be a point of contention, I think, in the future.

CHAIRMAN TAHAMTANI: All right, significant is gone. Any other comments about this proposed rule that's been revised?

MEMBER WEIMER: Yes, Carl Weimer. I

think everybody kind of came to a consensus that there was a problem because there wasn't a definition of what is an extreme weather event, so you're trying to get at it. I'm not sure I like this language because again, you're writing a regulation that has no teeth because you're leaving it up to the operator.

If it's the operator that determines what is likelihood, what if they don't determine what is the likelihood, and then they haven't broken the law because you've left it up to them to make that determination. I would've preferred some greater clarity on what an extreme weather event is that triggers this, but I don't have an answer to how you do that.

MR. WIESE: Massoud said just a minute ago -- I'm sorry for jumping in. Massoud mentioned just a minute ago that oftentimes -- and this is almost a performance-based statement -- we have to provide the guidance through -- I think you know that on a record event, it's easy to tell where to draw the line. That's what you

1	have to do in the guidance, that it's not exactly
2	voluntary. It's fairly clear that it's going to
3	be public on the website, here's the guidance.
4	But I don't know where to draw that line, either.
5	I've just seen a number of events
6	I'm sure we all have that you can point to and
7	say, "That was one." But there are a lot of them
8	in between that are maybe questionable. I don't
9	know what to say, Carl. I don't have the
10	language to suggest a substitute that would list
11	all those, so that's the best I can offer is that
12	we would provide guidance following.
13	CHAIRMAN TAHAMTANI: Other comments?
14	Here's where we want to take a vote.
15	MR. MAYBERRY: Do we want to get
16	through the full part? There are other sections
17	of this. Do we want to vote on this part?
18	PARTICIPANT: How many sections are
19	there?
20	PARTICIPANT: There's four.
21	MR. MAYBERRY: Four, yes.
22	CHAIRMAN TAHAMTANI: Four sections?

1 (Simultaneous speaking.) 2 PARTICIPANT: Does that make sense to 3 the committee, and then take a vote? 4 MR. MAYBERRY: We'll see how it goes. 5 Okay, go on to CHAIRMAN TAHAMTANI: the next. 6 7 MR. MAYBERRY: The next language in that section would be the inspection methods that 8 9 That's the existing language in the are used. 10 proposed rule, and then comments on that, as far 11 as the comment that's the standards that we set 12 for inspecting should be articulated, and then 13 also feasible. 14 We went from that proposed language 15 that you saw earlier to add what's in red up here 16 with addressing the method for performing the --17 at least dividing it in two, the initial 18 inspection, and then at that point determining a 19 need for additional assessments. 20 Anyway, just to reiterate, that whole 21 section reads, "An operator must consider the 22 nature of the event and physical characteristics,

operating conditions, location and prior history
of the affected pipeline in determining the
appropriate method for determining the initial
inspection to determine damage and the need for
additional assessments required under Paragraph A
of this section." It's a nice long sentence.

CHAIRMAN TAHAMTANI: Comments?

MR. MAYBERRY: Okay, ready to move on?

CHAIRMAN TAHAMTANI: If not comments,

move on to the next section.

MR. MAYBERRY: Next, on the time period, this is one where we had a number of comments on, too, as far as the 72 hour. This current language talked about -- requires within 72 hours after the cessation of the event, or as soon as the affected area can be safely accessed by the personnel and equipment required to perform the inspection. Some of the comments was how do you determine when the event is over?

Some inspections may need to go after that due to unavailable equipment or lead time for equipment, safety concerns. I know that

happens. Operators should have the option to document when time period isn't feasible. As far as how we ended up with that, we modified the text that you saw earlier, so it said the cessation of the event is the time -- defined as the point in time that the affected area can be safely accessed by personnel and equipment required to perform the inspection. I think we have one question.

MEMBER JOY: I appreciate the changes that were made, and we're totally supportive of getting in there and inspecting as soon as we can. But as someone who operates in the Gulf Coast, where we often deal with hurricanes, I'm concerned about a requirement that would require us to complete an assessment within 72 hours.

We have no problem getting started,
but we also have issues sometimes getting
equipment. If you have a major hurricane, your
helicopters, which you're going to use for your
assessment, may be wiped out, so it takes us a
while to get them from somewhere else. It could

be over a very large area. I guess the main concern is okay with the intent, but to require that this inspection be done within 72 hours feels problematic.

MR. MAYBERRY: Would the prior language be better?

MEMBER JOY: No, actually, that was a problem as well. Doing it within 72 hours, like I said, everybody's intent on getting out there and inspecting as soon as we can. Obviously, we want to bring our operations back up. But sometimes we physically cannot get in there within 72 hours, just even getting in there, getting the equipment, from the time they say go, then getting it completed within 72 hours is very difficult.

I don't have any problem saying you've got to start within 72 hours, and I'm sensitive to the folks who are dealing with maybe smaller issues that may not be over large expanses, where you have a river crossing, or you have some other area that might be easier to determine within a

short period of time, but for those of us who 1 2 have significant areas to address after a natural 3 disaster, I just don't think we'd be able to 4 complete an assessment within 72 hours. 5 MR. MAYBERRY: Would it help to say the initial assessment must commence within 72 6 hours? Because we did have --7 MEMBER JOY: Yes. We would be fine 8 9 with that because we feel that we could get that. 10 Even when we didn't have -- I know in one 11 instance, we actually didn't have helicopters. 12 We brought them in from another part of the 13 country. Seventy-two hours, we could get them in 14 there. 15 I know we've dealt with MR. MAYBERRY: restricted air space issues, as well, that we 16 17 normally help intervene on. 18 CHAIRMAN TAHAMTANI: Chuck. 19 MEMBER LESNIAK: Chuck Lesniak. I'm 20 okay with the commence language. What if PHMSA 21 had leeway to either waive the requirement for 22 declared emergencies, declared disaster areas

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such as that, or if the pipeline was shut down as an alternative to the 72-hour rule, so that you're certainly reducing the risk profile, at that point, or if PHMSA agrees that really, it's not feasible for anybody to get in there and do assessments within 72 hours, PHMSA could waive the requirement.

CHAIRMAN TAHAMTANI: There is new language on the screen, with the word must commence within 72 hours after the -- that's Michele's suggestion. Chuck, what do you think of that?

PARTICIPANT: Would this be in place of commence?

MEMBER LESNIAK: I think that it still may be problematic for the industry, in that if there's the ability to say under certain conditions, this is just not practical or feasible, and either you can shut your pipeline down, or if they say we really can't get in and PHMSA agrees, then PHMSA could say, "We agree that this is not appropriate for you to get in

right now, and we're okay with that."

MR. WIESE: Chairman? I might just add that I think we all understand the sentiment involved in that. Through our inspection and enforcement process, you can do that. You can take account of extenuating circumstances, but we would look for them, as somebody had written on one of the earlier ones, to document the reasons why, so that documentation we're looking at after the fact. But you're right, they need the flexibility, and Michele's points, perfectly legitimate. We have all seen cases where there's no way you can get there in 72 hours.

## CHAIRMAN TAHAMTANI: Ron.

MEMBER MCCLAIN: Just regarding the condition that a pipeline be shut down, if it's running with no indications, no leak detection or anything, I would hate to have to shut it down because there's a secondary emergency you cause if you start shutting down pipelines. Jeff, I know you're very aware of that, when Katrina and others came through, the effort to try to get

these lines restarted. So there's a balancing act of assessing risk individually. Again, I think as several have said, industry buys into the concept, it's just we don't want to have a rule that works against us, and also the public, during these events.

MR. MAYBERRY: Mr. Chairman, I was going to add, another add might be -- I'll go ahead and read the add. It would be in the last part of that sentence. "The affected area can be safely assessed by the personnel and equipment, including availability of personnel and equipment required to perform the inspection, as determined under Paragraph B." Okay, right. "Of personnel and equipment," and put a comma at the end and at the beginning of what was just added, and bold that.

CHAIRMAN TAHAMTANI: I guess the question is whether we need to really say all that in this language here. It's not reading well to me. Or in the situation you were talking about, if you can't meet the 72 hours, could you

not ask for an emergency waiver?

MEMBER JOY: Michele Joy, industry.

Yes and no. As Jeff can attest, when we were going through Katrina and all that stuff, you couldn't reach people, and you couldn't get the stuff you needed, so you were then asking for them after the fact. It was just pandemonium.

I'm particularly sensitive to that, having spent a lot of time trying to coordinate communications between the pipelines and PHMSA. It was really difficult to get that done. I recognize that there are many other circumstances where yes, you could, so I don't know.

MR. MAYBERRY: Can we work with what we have up there, maybe smooth it out a bit style wise, and then -- but we'll get the general gist of what we're looking for there acceptable?

CHAIRMAN TAHAMTANI: Any other

comments on this? If not, we're going to stop at
this point. We have the administrator here, and
I believe she wants to share a couple of comments
with the committee and the public.

1 MS. DOMINGUEZ: Thank you. 2 CHAIRMAN TAHAMTANI: Welcome. 3 MS. DOMINGUEZ: Thank you. Good 4 afternoon, everybody. I am enjoying the lively 5 conversation. (Simultaneous speaking.) 6 7 MS. DOMINGUEZ: Okay. I appreciate that we have a fully formed audience, as well, 8 9 not just all PHMSA folks, but I see a lot of 10 folks from others, as well, so thank you all very 11 much for attending. 12 This is tough work, so I very much 13 appreciate everyone's -- the advisory committee 14 members, in particular, for your preparation in advance of this meeting, for your time today -- I 15 16 know some of you came from far and wide -- but 17 also for your expertise in lending your voice to 18 a very, very important process, which is our 19 rulemaking process here. 20 The hazardous liquid rule couldn't be 21 a higher priority at PHMSA, in terms of moving it 22 forward. This is a critical part in that

process. With the publication of the NPRM, we went about looking at things a little bit differently, looking to get more and more public comment and generate a little bit more information on our end. We held a series of webinars on this rulemaking. We're hoping to educate more and more people along the way.

I hope you take it as an indication about how PHMSA's looking to change the way we do business across the board, providing more information, providing more education, providing more transparency in our regulatory process. The advisory committee process is part of that. The work that you're undertaking today is critical to advancing our regulatory regime, and I very much thank you for your efforts.

It's not without time on your end,
commitment, and I know that our team has worked
very hard to go through -- we had a record number
of comments this time around. We had over 70
comments to this rulemaking, some of them
representing multiple stakeholders. You can

factor a couple of them there, multiply it by

100. I very much appreciate that. It gets to

the heart of what we're actually trying to do,

which is generate a larger conversation

domestically about our rulemaking and make sure

that everyone's got a voice at the table. That

said, I know that you're undertaking a section

here of the rule that I will tell you we've had

the chance actually to testify on, which is

really looking at how do we make sure, in extreme

weather events, we're inspecting pipeline as

quickly as we possibly can in safe circumstances,

recognizing that there are extenuating

circumstances?

Appreciate everybody's input on this section, in particular. I will also tell you the portion here that I've also talked about this in context, which is I hope that we drive some technological advancements in this area.

While physical inspection of a pipeline is actually critical, we actually need to start looking at some technology about how to

advance warn ourselves, the operators, etc., on changing conditions, whether that's in a river or other places, so that we've got technology working for us and informing operators on the condition of their pipeline, but also on changing flow, changing circumstances in any given I'm particularly referring to water. atmosphere. I'm not going to go through -- I know there's other very, very significant portions of this You all are taking it very methodically, I But again, I wanted to say thank you again for your time, your energy, your commitment. For those of you that have taken the time in communities across the country, as well, to comment on this rule, greatly appreciate it. If anybody has any questions, I'm happy to take them, but I just wanted to convey my thanks above all.

CHAIRMAN TAHAMTANI: Thank you very much. Any questions? With that, then, Alan will move on to 414 Section D -- oh, we're not moving.

MS. DOMINGUEZ: Sorry. I'm going to

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take one -- while I have your attention -- and I apologize for interrupting you, Massoud --

CHAIRMAN TAHAMTANI: No problem.

MS. DOMINGUEZ: The one item that I've talked about before, the last time that I had a chance to meet with you all, when you were meeting here a few months ago, that is around a safety management system, a safety management framework. The Department of Transportation writ large, Secretary Foxx has taken on an SMS as a priority item for the Department to look at every single mode of transportation. Some have already adopted an SMS framework.

You all, many people in the pipeline community, in particular, and in the HAZMAT community writ large, operate in a safety management framework. We've had the chance over the last year to work cooperatively across the board to develop, through a working group process, Recommended Practice 1173, which really is a framework for a safety management system.

I can't underscore how important it is

for this industry, for the American public, for PHMSA, for the Department of Transportation to continue in this important investment in a safety management framework. I commend you all. you had a good chance to talk about it at the last meeting. Massoud, I know you had some best practices that you shared, and others at the state level, but there's a lot of opportunity There's a lot of opportunity for exchange There's a lot of opportunity to of information. further inform ourselves and really identify risk before it identifies us in the form of a failure, in the form of an accident. It's one more step in a system wide data analysis effort, communication effort, transparency, and risk identification.

I encourage you all to -- those of you that are engaged in it personally with your companies or with your communities that you represent, we're going to be doing a lot more educating on an SMS framework, but more importantly, adopting an SMS culture, both

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internal to PHMSA and with the communities that we regulate. If you all can look at our rulemaking process as a part of that, that is a great lens in which to operate, so thank you.

MR. WIESE: I want to add one thing to There are a number of members of this it. committee who were on the RP 1173 committee, so our eternal thanks to them for helping. That was two plus years of monthly slogging it out, but I think it was a good effort. It was a really good effort. Today is a meeting where we're really talking about regulation and modifying regulation. It's not nearly as much fun as when we get into a policy discussion, but I think we're anticipating around May, we'll look to a joint session with the gas committee, as well, and we'd like to have -- there will be several opportunities before then, including -- I know that the liquid industry is having some, AGA is sponsoring some, INGAA is, the Administrator's very interest in that, will be coming and talking with you.

But I'd like to have a focus on SMS in 1 2 the May meeting, so we'll be talking more on that 3 issue. I just wanted to prepare you. We'll 4 continue to make progress on this issue all year 5 long, so thanks for your help. CHAIRMAN TAHAMTANI: Thank you, Jeff. 6 7 Alan, 404-D. Thank you very much. 8 MR. MAYBERRY: 9 Thank you, Administrator. We'll move on to 10 Section D. Did I mess that up? Look at all the 11 progress we've made. Section D. 12 MS. DOMINGUEZ: Was that just for my 13 benefit? 14 MR. MAYBERRY: It's a summary. 15 Section D, the last one of this post-incident 16 part, talks about remedial action. Chuck, this 17 is the area which would get to what you were 18 talking about earlier as one option to mitigate 19 the potential threat. What action does the 20 operator have to take? Here we have the proposed 21 rule language as it was, and then comments on 22 that. John, I overlooked you last time, but you

1 want to say anything about comments? 2 MR. GALE: Sure. There was actually 3 no specific suggestions for any regulatory 4 changes to these requirements. There was 5 reference, of course, back to the duplication of the emergency response plans required by 195.402. 6 7 Other than that, there was really no suggestions 8 for any changes to this section. 9 MR. MAYBERRY: Right. Our issue with 10 that was really a lack of specifics in that 11 section, so we felt we needed more clarity around 12 the expectations in this. Here you have -- maybe 13 we should have called this one the 14 non-controversial ones, unless somebody comes up 15 with something now, but here's the proposed 16 change, which has no changes. 17 MR. GALE: Alan, we're going to be 18 checking our barometer on what's controversial 19 next time. 20 Right. MR. MAYBERRY: CHAIRMAN TAHAMTANI: I believe that 21 22 we're ready for a motion and a vote on all the

1	414 revisions.
2	MR. GALE: To help the committee, we
3	actually have some language up there that can
4	help them, or at least they can modify
5	(Simultaneous speaking.)
6	CHAIRMAN TAHAMTANI: Michele is
7	experienced at this now
8	MR. GALE: She's a pro.
9	CHAIRMAN TAHAMTANI: we don't need
10	the language on the screen, as a matter of fact.
11	MR. GALE: We made it easy.
12	MEMBER JOY: I move that the proposed
13	rule, as published in the Federal Register and
14	the draft regulatory evaluation are technically
15	feasible, reasonable, cost effective and
16	practicable, as relates to extreme weather and
17	other events, if the language, as was discussed
18	for amendment during the meeting, be adopted.
19	CHAIRMAN TAHAMTANI: As shown in red.
20	MEMBER JOY: As shown in red.
21	CHAIRMAN TAHAMTANI: That was a
22	motion, I think.

1	MEMBER PIERSON: Second.
2	CHAIRMAN TAHAMTANI: Second. Any
3	discussions? Chuck.
4	MEMBER LESNIAK: Can we see the
5	changes?
6	CHAIRMAN TAHAMTANI: All right, go
7	back up to 414-A.
8	MR. MAYBERRY: Okay, that's A.
9	CHAIRMAN TAHAMTANI: You want to see
10	B, C, D or
11	MR. MAYBERRY: B.
12	CHAIRMAN TAHAMTANI: B.
13	MR. MAYBERRY: C. Some of the
14	CHAIRMAN TAHAMTANI: Commence needs to
15	be in red.
16	MR. MAYBERRY: Right, all the also
17	the "including availability of personnel and
18	equipment."
19	PARTICIPANT: Landslide on A should be
20	in red, as well.
21	MR. MAYBERRY: Including availability
22	of personnel and equipment. That's red.

1	PARTICIPANT: Could you go back to A?
2	MR. MAYBERRY: Okay, yes, we need to
3	catch the comment on landslides. This is where
4	we also talked about we will develop guide
5	material.
6	CHAIRMAN TAHAMTANI: We don't need to
7	put that in there.
8	MR. MAYBERRY: We don't have to have
9	that in here.
10	CHAIRMAN TAHAMTANI: Change it to red.
11	MR. MAYBERRY: Okay, we good? So
12	that's A.
13	CHAIRMAN TAHAMTANI: You want to
14	(Simultaneous speaking.)
15	MR. MAYBERRY: I'll take control back.
16	CHAIRMAN TAHAMTANI: All right, hold
17	on. Chuck.
18	MEMBER LESNIAK: I think there was
19	some discussion about I think it was either
20	Carl or Rick brought it up about the operator
21	determines and that potentially being
22	problematic. It seems to me that I agree. If

you're just silent on that, then -- these rules apply to the operator, so why do we need to say that the operator determines? My fear is if they don't make that determination, is the rule still enforceable for the follow-up actions? I've been around lawyers too long, and I start to try and twist things into knots. That's one that maybe could get twisted into a knot. Would it be better to just be silent? I could live with it, but maybe it's unnecessary.

CHAIRMAN TAHAMTANI: Jeff.

MR. WIESE: I think my specific suggestion is just take out the operator determines that has a likelihood of damage. The rule applies to the operator. They've got to go do this. Why do we have to say that the operator determines?

MR. MAYBERRY: We were trying to work around how do we identify -- there was a request to add some clarity over what we're talking about. Please clarify what kind of events. So we were putting the onus on the operator to ----

(Simultaneous speaking.)

MEMBER LESNIAK: If nobody else has a problem with it, I'm okay with leaving it as is.

I'm just raising it as a question.

MEMBER KUPREWICZ: Chuck, if you just took out "similar events to have a likelihood of damage to infrastructure," the operator will be able to defend his position. The lawyers will argue regardless of that, but I think you're right. The idea is to capture these events. Prudent pipeline operators are way ahead of this, and in a major event, they're going to try to figure it out. But I think you're right. If we leave that clause in of likelihood of damage to be determined by the operator, you've defeated the purpose of the regulation. I'd recommend and support removing that language.

CHAIRMAN TAHAMTANI: Does this change cause some heartburn for the operators?

MEMBER MCCLAIN: I think the consensus of discussion and shared looks, we would agree that's okay to take that out.

1	CHAIRMAN TAHAMTANI: I appreciate the
2	shared looks. I wish we could do a lot of work
3	just by looking at each other. That would be
4	great. All right, can you move on and look at B,
5	please? Move on to C. Can somebody else operate
6	this gizmo there?
7	PARTICIPANT: Can somebody other
8	(Simultaneous speaking.)
9	CHAIRMAN TAHAMTANI: All the red means
10	we've done a lot of work. This is why it keeps
11	showing you this.
12	PARTICIPANT: Just wanted to reinforce
13	that point.
14	CHAIRMAN TAHAMTANI: No change in D.
15	We had a motion. We had a second. Any other
16	discussions? Cheryl.
17	MS. WHETSEL: All right, onward with
18	the vote. Massoud?
19	CHAIRMAN TAHAMTANI: Yes.
20	MS. WHETSEL: Poor Massoud doesn't
21	have a last name. I'm sorry.
22	CHAIRMAN TAHAMTANI: I do have a last

	170
1	name, but it's not used often.
2	MS. WHETSEL: Tahamtani. Oh, yes,
3	okay. John Quackenbush?
4	MEMBER QUACKENBUSH: Yes.
5	MS. WHETSEL: Todd Denton?
6	MEMBER DENTON: Yes.
7	MS. WHETSEL: Tim Felt?
8	MEMBER FELT: Yes.
9	MS. WHETSEL: Michele Joy?
10	MEMBER JOY: Yes.
11	MS. WHETSEL: Craig Pierson?
12	MEMBER PIERSON: Yes.
13	MS. WHETSEL: Ron McClain?
14	MEMBER MCCLAIN: Yes.
15	MS. WHETSEL: Rick Kuprewicz?
16	MEMBER KUPREWICZ: Yes.
17	MS. WHETSEL: Chuck Lesniak?
18	MEMBER LESNIAK: Yes.
19	MS. WHETSEL: Carl Weimer?
20	MEMBER WEIMER: Yes.
21	MS. WHETSEL: Motion passes.
22	CHAIRMAN TAHAMTANI: Alan, are you

ready?

2 MR. MAYBERRY: Yes, let's move on.

CHAIRMAN TAHAMTANI: By the way, there shall not be any breaks until we get through this whole thing, so be patient. Don't drink. Go ahead.

## PERIODIC ASSESSMENTS

MR. MAYBERRY: The next topic involves periodic assessments. The issue, currently lines outside of HCAs are not assessed periodically due to the lack of the requirement to do so, so have a proposal to modify 416, requiring operators to assess non-HCAs at least once every ten years. Then the basis would ensure operators obtain information necessary outside of HCAs. In fact, information known outside of HCAs should be applied in HCAs anyway and vice versa. Comments related to this part were many, and John, if you want to?

MR. GALE: Sure, thank you, Alan.

John Gale again here. We actually received a lot of comments in support of this proposal, although

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there was some requests to make some modifications to it. One was on the use of the assessment methods. The request was to allow additional assessment methods that are currently provided for for all the HCA lines, to prohibit waivers for ILI tools, prohibit direct assessments.

There was also a request that we clarify the applicability of this requirement to just transmission lines or line pipe and not to just all pipeline facilities. There was also a request to examine short lines and CO2 pipelines. There was also discussions -- actually, there was a lot of discussion in the webinars about when the first assessment would be required. Would it be ten years? Would it be within a five-year period or some other period of time? There was also requests to reduce the intervals. proposed a ten-year requirement for requiring the re-assessments, and we received some comments saying that this interval should be five years, and not up to ten years. We also had a request

to make some of the inspection reports publicly available, to require some risk assessments on some non-IM pipelines, and to require annual inspections for all federally regulated hazardous liquid pipelines.

There was also a lot of discussion on tool selections and to make sure that the tools being selected to do the assessment of a pipeline be related to the risk of that pipeline, so that you're not doing unnecessary assessments.

Some possible changes that we identified that we could look at for this proposal was to one, limit the transmission lines to just the applicability of this requirement, two transmission lines, a.k.a. line pipe, allow the hydrotesting as an initial assessment to set the baseline for new pipe to coordinate the language for tool selection between this proposal and what was the language that was proposed for high-consequence lines. Though there is reference to other assessment methods, there would be an inference or a want to move the ball

forward when it comes to use of ILI tools. 1 2 look at limiting the applicability of this on 3 offshore pipelines. 4 MR. MAYBERRY: Moving on to the 5 possible revisions to the language in this section from what was proposed, of course the 6 7 scope would change the same. The possible revision -- I'm sorry, the scope -- there's 8 9 existing scope up there, but we'd limit the 10 application to transmission lines that are not 11 subject to integrity management requirements in 12 195.452. 13 MR. GALE: Alan, in this case, we 14 actually show two different options here. 15 MR. MAYBERRY: I'm sorry, yes. 16 MR. GALE: That's all we're doing. 17 Then the other revision MR. MAYBERRY: 18 would be this section applies to -- specifies 19 line pipe not subject to IM requirements in 452. 20 The distinction there is it's specific to pipe --21 the linear asset, the pipeline itself, would not 22 include pressure vessels, rotating equipment, or

1	pump equipment, that sort of thing, but the area
2	of risk that you're trying to address, and that's
3	the line pipe itself.
4	CHAIRMAN TAHAMTANI: All right, we're
5	ready for comments on the suggested changes,
6	Option A and B. You all like both options?
7	MR. MAYBERRY: It's one or the other.
8	CHAIRMAN TAHAMTANI: You have to pick
9	an option.
10	MR. MAYBERRY: It's two options,
11	transmission pipelines
12	CHAIRMAN TAHAMTANI: Or line pipe, not
13	
14	MR. MAYBERRY: or line pipe, all
15	line pipe.
16	PARTICIPANT: You go first.
17	CHAIRMAN TAHAMTANI: Hey, Craig, I'm
18	running the meeting.
19	MEMBER PIERSON: I'm sorry.
20	CHAIRMAN TAHAMTANI: I said you go
21	first.
22	(Simultaneous speaking.)

1	CHAIRMAN TAHAMTANI: All right, stop,
2	you go first.
3	MEMBER KUPREWICZ: The intent, all the
4	way back in the last 15 years, has always been
5	transmission line pipe. If you've got a choice -
6	- and I hope you never have to do this a
7	choice between a problem in your facilities, pump
8	station, versus a mainline transmission line,
9	which one are you going to
10	(Simultaneous speaking.)
11	MEMBER KUPREWICZ: If you compare this
12	to the industry, it's a transmission line, from
13	my perspective.
14	(Simultaneous speaking.)
15	CHAIRMAN TAHAMTANI: Craig.
16	MEMBER PIERSON: Craig Pierson,
17	liquids, echoing Rick's comments, we prefer
18	transmission.
19	CHAIRMAN TAHAMTANI: All right, then
20	we need to get rid of Option B.
21	PARTICIPANT: They're both Option A.
22	(Laughter.)

1	CHAIRMAN TAHAMTANI: Get rid of option
2	
3	PARTICIPANT: Option A-2.
4	CHAIRMAN TAHAMTANI: There we go.
5	That's what it is.
6	PARTICIPANT: We'll call it correctly.
7	CHAIRMAN TAHAMTANI: Chuck.
8	MEMBER LESNIAK: Chuck Lesniak. I've
9	got a question. With the languages that exist
10	with no qualifier there, would that then apply
11	both to transmission and gathering lines?
12	CHAIRMAN TAHAMTANI: Alan.
13	MEMBER LESNIAK: By putting in the
14	qualifier of transmission pipelines, basically
15	we're exempting gathering lines?
16	MR. MAYBERRY: Transmission would
17	knock out gathering lines, would exempt, right.
18	MEMBER LESNIAK: I'm not sure I'm
19	comfortable with that. It seems like this was a
20	conscious choice on the part of the Agency to put
21	it in that way. I think gathering lines have
22	been under-regulated and under-inspected

historically, and it's a source of a lot of our 1 2 problems. I think that's a really large change, 3 and I'm not completely comfortable with it. MR. MAYBERRY: Chuck, let me clarify 4 5 it. It would cover regulated gathering line. would not the rural gathering, the narrowly 6 7 defined six and eight-inch gathering would not, as it's written there. 8 MEMBER LESNIAK: But if we made this 9 10 change, those would be taken out of the --11 Right, that one except MR. MAYBERRY: 12 If we made it line pipe without the 13 transmission, it would cover both. 14 MEMBER LESNIAK: It would cover both? 15 MR. MAYBERRY: Right. 16 CHAIRMAN TAHAMTANI: Ron. 17 Ron McClain with MEMBER MCCLAIN: 18 liquids. I thought when we were looking at 19 reporting on gathering lines, the idea behind 20 that was to gather information and decide what 21 the next integrity or other steps might be. 22 didn't perceive we were ever really thinking

1	about applying this to all gathering lines until
2	the data was gathered and justified for it, so
3	just a thought.
4	MR. MAYBERRY: Just to clarify that,
5	Ron, we're talking about regulated gathering,
6	which already has a requirement here.
7	MEMBER WEIMER: Carl Weimer. I agree
8	with Chuck. I think I would prefer that we went
9	back and used the words line pipe, instead of
10	transmission, so we make sure we include the
11	regulated gathering lines in the expansion of the
12	use of periodic assessments.
13	CHAIRMAN TAHAMTANI: Chuck.
14	MEMBER LESNIAK: This is just a
15	question for my own edification. Is line pipe
16	defined in the regulations?
17	MR. MAYBERRY: Yes.
18	CHAIRMAN TAHAMTANI: Do we have
19	consensus on what I call Option B, which is the
20	Option A at the bottom there?
21	MR. MAYBERRY: It's 195.2, Rick, sorry.
22	MEMBER PIERSON: Craig Pierson,

1 liquids. If it goes to line pipe, can you 2 characterize what all is now being included that 3 otherwise would not have been? MR. MAYBERRY: That would be 4 5 transmission pipe. This is kind of the definition. It means a tube, usually 6 7 cylindrical, through which hazardous liquid or CO2 flows from one point to another. The part 8 9 that's covered under the regulations are 10 obviously transmission we know about. 11 regulated gathering and low-stress lines, as 12 well. 13 MEMBER DENTON: Todd Denton. I guess 14 you're saying that the gathering's already That's not specifically called out being 15 16 regulated, so that would -- I think we're okay 17 with that from what I'm hearing. Unless you're 18 saying line pipe catches everything? 19 (Simultaneous speaking.) 20 MR. GALE: When it comes to the 21 gathering lines that we don't currently regulate, 22 the regulations don't currently address, the only

requirements we're applying will be the reporting 1 2 requirements that we discussed prior. 3 proposal, when it came to regulated rural 4 gathering lines, we proposed to subject them to 5 the assessment requirements in 416 and the repair 6 requirements in 422. There's actually a proposal 7 in the NPRM to link the two sections together, but it would not require that lines that are 8 9 currently, today, not regulated to be assessed. 10 MEMBER PIERSON: Craig Pierson, 11 If you changed it to transmission and liquids. 12 regulated gathering lines, does that say the same 13 thing? 14 MR. MAYBERRY: I think so. Yes, that would work. 15 16 MEMBER PIERSON: Okay, can we make 17 that change, then? 18 MR. MAYBERRY: We could also add --19 because the narrow definition of line pipe 20 include valves and other appurtenances connected 21 to the line pipe, which would pick up Ls and the 22 like, which you're normally inspecting through

those fittings anyway. The big thing there would be your elbows, your weld Ls and that sort of thing, which line pipe wouldn't necessarily pick up.

CHAIRMAN TAHAMTANI: Alan, what's wrong with that language?

MR. MAYBERRY: That's fine the way that's written there, applies to transmission, regulated gathering pipelines. Okay, we're good. I think we're good with that.

CHAIRMAN TAHAMTANI: We're okay? All right, move on before they change their mind.

MEMBER KUPREWICZ: I just want to be sure we understand. I think we've got it there with these changes here. As a representative of the public, we also are guided by -- we want regulations that are fairly clear and not open to the lawyers getting all the money after an accident or an incident. This sounds like an attempt to get a clear recovery. I apologize, Chuck. I wasn't trying to exclude the other gathering that are not regulated, but I saw them

as not being captured right now. The regulated gathering is captured right now. You may argue about whether it's satisfactory or not, but I think there's clarity with this now, and I could buy into that. Thank you.

CHAIRMAN TAHAMTANI: Rick, do you know that there are a number of attorneys in this room?

MEMBER KUPREWICZ: Yes, I know when you want an attorney, you want the meanest, nastiest one you can find.

MR. GALE: Basically, in the NPRM, we proposed language that put a deference to inline inspection tools. The comments requested that we modify the language to give reference to some of the additional inspection tools that are currently allowed for high-consequence areas.

What we've done is, in the next slide, we made a revision, or recommended revision for the committee to consider, which would revise -- can we go back one slide, Alan? Thank you. This language is actually more consistent with how we

proposed to amend 195.452 on tool selections for 1 2 high-consequence areas. It references the other 3 assessment methods, like hybrid testing, but also gives a preference to the use of ILI tools when 4 5 possible. This is the vote. CHAIRMAN TAHAMTANI: 6 7 We need to go back to the other slide. 8 PARTICIPANT: Can you go back one slide? 9 10 CHAIRMAN TAHAMTANI: To this slide. 11 This is the revision to MR. MAYBERRY: 12 the periodic assessment language. "Operator must 13 perform the integrity assessment by inline 14 inspection tool, unless it is impractical, and 15 then use Methods 2, 3 or 4 of this paragraph. 16 The methods an operator selects to 17 assess low frequency ERW lap-welded, with a seam 18 factor of less than one is defined as 106-E, or 19 lap-welded pipe susceptible. Must be capable of 20 assessing seam integrity and detecting corrosion and deformation anomalies." There are the 21 22 different methods. The first one, an internal

inspection tool capable of detecting the issue at hand, pressure test consistent with Subpart E, an external corrosion direct assessment, and then other technology is another option. Under other technology, if an operator does choose that method, they will be required to report to OPS, and then there are requirements for sending that notification to OPS. Again, it allows for inline inspection, that's Option 1, pressure test, direct assessment, or other technology.

CHAIRMAN TAHAMTANI: All right, so with that now, I think we have a few cards up, starting with Carl.

MEMBER WEIMER: Carl Weimer, the public. I think this language sounds fine to me. It makes sense to make what you're required to do outside of HCAs the same as what you can do inside HCAs. I guess I have an overarching question because I've never been clear on the rule.

Because my understanding is the rule expands the use of ILI or inspection techniques.

Now if we change it like this outside of HCAs, 1 2 but it doesn't really require integrity management outside HCAs, as far as the whole risk 3 4 assessment, identifying risk, risk assessment, 5 the choice of the tool. It only requires using a I've always been confused by that because 6 tool. 7 how can you decide what tool to use if you're not doing all the risk identification and risk 8 9 assessment that goes along with that? 10 MR. MAYBERRY: Fair point. 11 picking a part of what's required in integrity 12 management, and it's pulling in a subset 13 requiring assessments that really follow along the same requirements of integrity management. 14 15 You have to apply the right assessment for the 16 right threat that you have, or for the threat you 17 have on the pipelines, and that's of paramount 18 importance. 19 MEMBER WEIMER: But if you don't have 20 to do the risk assessment, how do you use the 21 right tool? 22 MR. MAYBERRY: That's part of knowing

and understanding your system and the facility
you have. For instance, the low-frequency ERW
pipe, you need to know and understand your
system, and then use the tool that is warranted
for that threat. It's incumbent upon the
operator to do that in this section.

MR. MAYBERRY: I think there would be some allowance for -- you would expect that over the course of the implementation period or ten-year assessment, which is another topic of conversation for this, that there would be a prioritization that would take place for that assessment.

CHAIRMAN TAHAMTANI: Other comments?

CHAIRMAN TAHAMTANI: One of the things that I forgot to ask for public comments before the previous votes, but earlier, you all said that you had no votes on anything, right, pretty much? If you've got any comments, raise your hand. I can't see you, but you've got to raise your hand. Any other comments on this? Now we can vote. Chuck, sorry.

MEMBER LESNIAK: Thank you, Chuck Lesniak. This is a question. The rule requires that the operator notify OPS. The operator's going to assert that they meet these requirements. What if OPS does not agree? the Agency step in and say, "No, we don't agree, and you actually need to use a different sort of I think that this puts -- it provides too tool"? much leeway to the operator because you could do this indefinitely, choose these alternatives, and maybe it's not the best tool, maybe the Agency doesn't agree. I think the Agency ought to have the authority to say, "No, we disagree. We don't think you've met the intent of the rule, and you've got to use Method 1."

MR. MAYBERRY: That's one of the areas we've been addressing. It's a fair point that you have to use the right tool for the thread. We have taken action in those cases where that hasn't been done, the appropriate assessment tool for the appropriate threat. It does no good to use, say, an MFL for a seam issue, for instance.

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That would be a flag to us, and we've actually taken action in those cases.

MR. WIESE: Chuck, it does provide us -- and we went through this with integrity management -- it does provide us with the opportunity to object. If we object, then we can intercede in that case. I agree with you, there is a -- but I think it's the out for the length of time we have and the role for technology to improve. I think we're hoping to direct a lot of innovation and investment in that other technology that makes this better and more efficient and whatnot. Just as an editorial comment, I'm going to say that on external corrosion direct assessment, based on our experience, I would say you need to make sure you're paying attention to the entire process. The first step in ECDA is the records.

We've seen some egregious failures, where the operators didn't have the records and still used ECDA. It would be disallowed by its very nature. It's a great technique, so don't

read me wrong, but I think it has to be followed 1 2 pretty tightly. Yes, we can't object, Chuck. 3 MEMBER LESNIAK: Chuck Lesniak. Мy suggestion would be to add, somewhere under I, 4 5 that the Agency has 90 days to object. there's no objection, the operator can move 6 forward with the alternative method, but that --7 so it still doesn't really change the timeline 8 9 for the operator. 10 It does put some responsibility on the 11 Agency. If you're going to object to this, 12 you've got to do it in 90 days, or they get to 13 move forward. But if the Agency objects, then 14 the operator's got to stop and reconsider that 15 option. 16 CHAIRMAN TAHAMTANI: Any comments from 17 PHMSA? 18 MR. MAYBERRY: We do that already. 19 an operator does notify us and we have an issue, 20 we do notify them and let them know. 21 MEMBER LESNIAK: Do you have the 22 authority to say, "You've got to use a different

1 method. We don't agree that this is the 2 appropriate method"? Do you have the authority 3 to require that? 4 MR. MAYBERRY: We have a variety of 5 tools to take action if we think it's going to lead to a safety issue. If it's like the example 6 7 you used, clearly, yes, we would take action in 8 that case. 9 CHAIRMAN TAHAMTANI: Any other 10 comments? Jeff. 11 MR. WIESE: I think that's a fair 12 point, Chuck. Because it does say -- in 13 integrity management, it says 90 days, right? 14 MR. MAYBERRY: We think it's the 15 language that's currently in IM. 16 MR. WIESE: But point taken. I think 17 we have the opportunity during that timeline to 18 object, and you're just suggesting more specific 19 language to state that. 20 MEMBER LESNIAK: Is there something 21 where an operator just can't say, "We appreciate 22 your objection, but we disagree, and we're moving

forward with the method that we've chosen"? 1 2 MR. WIESE: Oh, yes. We've done that 3 before during integrity management. I'm not sure if it was any of these operators, but operators 4 5 had come forward with ideas for doing it which we 6 objected, and we engage, then, on the evaluation They don't proceed if we object. 7 of that. 8 not aware of any instance in that case. 9 CHAIRMAN TAHAMTANI: Todd. 10 MEMBER DENTON: Todd Denton. I just 11 want to clarify this language is the same as 12 what's in the HCAs, as far as selection of tools? 13 MR. GALE: That's based on what was 14 proposed, the amendment to 195.452, tool 15 selection for HCAs, that's correct. MEMBER DENTON: I was not seeing 16 17 cracks in 452. As long as the wording's the same 18 that we've got those options available to us, I 19 think that's our only concern. 20 CHAIRMAN TAHAMTANI: Can someone 21 respond to Todd, or we need to come back to that? 22 Excuse me, Massoud, we're MR. GALE:

just checking real quick.

CHAIRMAN TAHAMTANI: Okay. Go ahead,
Carl.

MEMBER WEIMER: Carl Weimer for the public. I just wanted, for the record, to agree with Chuck. The way I read this, the operator just has to notify you. They don't have to get your approval, and there's nothing in this language that says they have to seek your approval.

either this rulemaking -- I'm not going to object; I'm not going to make any amendments, but I think it's a good point. Because the way this reads, they could walk a duck down the right of way and say that's our alternative method, and you can't tell them differently from a regulatory enforcement standard, as far as I can tell.

MR. WIESE: For what it's worth, we were just checking the language to make sure on that point. It reads the same as it does in 452. But on the website, as we were working out the

guidance -- the protocols and the guidance and the FAQs -- it does provide us the ability to object, which we have done before. I wish I could remember the incidents, but it's not common. Actually, we don't get that many notifications, to be honest with you.

MR. MAYBERRY: Jeff, if I may, it creates a difference between the other part of the code, but we could say, "And obtain no objection." We could add that, possibly. It might be an option.

MEMBER LESNIAK: Chuck Lesniak. I'm actually okay with being less -- providing more latitude to the industry on that and saying if they don't receive an objection from the Agency -- so they're not obligated to wait for you to respond. If you don't respond in 90 days, that's authorization, but if you do object, that stops the clock, and that you've got the authority to stop that action. I'm just making sure you've got the teeth that you need, but still provide some latitude in flexibility for the industry.

MR. WIESE: We're having to reach way back to pull that language out of the dark recesses of our minds, but as I recall that now, remember we were trying to stay out of the approval trap here. When you get into an approval trap, you kick in all kinds of things. But we did run a legal analysis at the time, and I do believe, Chuck, the question that you're raising was positively identified as we had the authority to object, and they couldn't proceed. They would proceed at their own liability if they did. I just wanted to make sure you understand why we went that route to object versus review and approve.

CHAIRMAN TAHAMTANI: All right, if no other comments, we are ready for a vote on -- go back and show the changes again on --

MEMBER JOY: Michele Joy, industry.

Just wanted to take us back to the change we made with all the various Subsection As because I had an issue identified for me that I think we need to address, if we can go back to that earlier

section, where we made the change to transmission 1 2 and regulated gathering lines. 3 Right there. The issue is, as I'm looking at my little code here, there does not 4 5 appear to be a definition of a transmission line. I looked through to try to find a compromise very 6 7 quickly, knowing that I do not know these regulations inside out and backwards. 8 However, 9 it occurred to me that maybe the way to solve 10 this is, instead, to refer back to Section 195.1, 11 which essentially lists the pipelines that are 12 regulated by PHMSA. That way all the pipelines 13 that you want to include would be included. 14 that make sense? That makes sense. 15 MR. MAYBERRY: 16 sounds good. 17 MEMBER JOY: Then we get rid of terms 18 that are perhaps not defined. 19 CHAIRMAN TAHAMTANI: Are we going to 20 fix it here, or we're going to trust --21 MR. MAYBERRY: We're going to fix it. 22 CHAIRMAN TAHAMTANI: -- PHMSA will do

1	it?
2	MR. MAYBERRY: We'll fix it.
3	CHAIRMAN TAHAMTANI: Should it simply
4	say, "This section applies to jurisdictional
5	pipelines that are not subject to"? Because 195
6	point whatever defines
7	MEMBER JOY: Yes, 195.452, when I
8	looked it up, is essentially pipelines going
9	through high-consequence areas. So what you're
10	saying is essentially everything else is now
11	brought in, but they're all regulated lines.
12	Does that make sense? You've got a universe of
13	pipelines that PHMSA can regulate, and then you
14	have certain ones that are covered under
15	high-consequence areas. Now you're saying you're
16	going to cover pipelines not under in
17	high-consequence areas.
18	MR. MAYBERRY: Right.
19	MEMBER JOY: Right?
20	MR. MAYBERRY: Yes.
21	MEMBER JOY: That would do it,
22	wouldn't it?

1	CHAIRMAN TAHAMTANI: If we change
2	transmission
3	MR. MAYBERRY: To jurisdictional
4	well, regulated
5	CHAIRMAN TAHAMTANI: But if they're
6	jurisdictional regulated, or they should be
7	regulated.
8	MR. MAYBERRY: They're both regulated.
9	MEMBER JOY: Pipelines covered by
10	Section 195.1 that are not already covered under
11	195.452.
12	MR. MAYBERRY: Right, pipelines
13	CHAIRMAN TAHAMTANI: As defined
14	MR. MAYBERRY: as defined under
15	195.1. It's 195.1, right? And are not subject
16	to
17	MEMBER JOY: And are not subject to
18	integrity management requirements of 195
19	MR. MAYBERRY: Right, circulate that,
20	there you go.
21	MR. WHITE: Can I offer a suggestion?
22	You could just say pipeline subject to this part,

meaning Part 195. Would that capture what you're 1 2 doing? 3 MEMBER JOY: Honestly, I can't answer that question because I don't know 195 inside out 4 5 and backwards, but I did read 195.1, which is labeled, "Which pipelines are covered by this 6 7 part?" CHAIRMAN TAHAMTANI: I think PHMSA can 8 correct this to take things and make it legal. 9 10 But I think we have what you need. 11 Okay, so any other comments or questions about --12 what, there are three pieces? 13 I want to pick another one. Normally 14 people that make motions, they volunteer. Tim, 15 you were offering to make a motion? You had a 16 question? All right. 17 MEMBER FELT: Tim Felt. I guess under 18 Slide 40, C-1, I just want to clarify. It says, 19 "Would require internal inspection tools capable 20 of detecting corrosion and deformation 21 anomalies." Are we talking about we need to run 22 multiple tools as part of this assessment?

think the spirit of the conversation was 1 2 depending on the situation, the risks, whatever, 3 but when I read this, it almost appears that you have to do corrosion and deformation anomalies. 4 5 I just wanted to clarify what the intent was because it looks like multiple tool runs. 6 7 MR. MAYBERRY: The idea is running the 8 appropriate tool or tools for the threat. Perhaps it might -- in fact, we were just jotting 9 10 down here maybe adding assessment of threats at the first line. That might help add some 11 12 clarity. 13 MEMBER FELT: You could take out the 14 word "and," right? 15 MR. MAYBERRY: Right. It speaks to 16 running all those tools, but we're after running 17 the right tool for the threat. That's why up 18 above, I think it's good to add -- if we say 19 assessment of threats required under Paragraph B 20 of this section. That would point you to --21 Yes. Up at the top, first line, 22 method, after assessment, insert "of threats."

1	So must perform the integrity assessment of
2	threats required under Paragraph B of this
3	section.
4	CHAIRMAN TAHAMTANI: Tim, you're okay?
5	The and was removed, some language has been
6	added.
7	MEMBER FELT: Appreciate that, yes.
8	CHAIRMAN TAHAMTANI: Michele, you have
9	a comment?
10	MEMBER JOY: No, I'm good. Oh, forgot
11	to take it down, sorry.
12	CHAIRMAN TAHAMTANI: When you're
13	ready, you can make a motion.
14	MEMBER JOY: I don't know if I've got
15	the language right this time.
16	CHAIRMAN TAHAMTANI: They can put the
17	language on the screen, actually, for you. Can
18	you put the motion language
19	(Simultaneous speaking.)
20	CHAIRMAN TAHAMTANI: Is it okay that
21	she makes all the motions? There's no rules
22	against it, right? She's just very efficient.

Go ahead. 1 2 MEMBER JOY: The proposed rule, as 3 published in the Federal Register and the draft regulatory evaluation, are technically feasible, 4 5 reasonable, cost effective, and practicable if the following changes are made to the provisions 6 of the proposed rule related to periodic 7 8 assessments, as published in the Federal Register, if amended as discussed during this 9 10 meeting. CHAIRMAN TAHAMTANI: We all understand 11 12 what that means. Is there a second? 13 MEMBER PIERSON: Second. 14 CHAIRMAN TAHAMTANI: Any discussions? 15 Cheryl, you ready? This is going to pass. 16 MS. WHETSEL: I told them to hurry up. 17 Onward with the vote. Massoud? 18 CHAIRMAN TAHAMTANI: Yes. 19 MS. WHETSEL: John Quackenbush? 20 MEMBER QUACKENBUSH: Yes. 21 MS. WHETSEL: Todd Denton? 22 MEMBER DENTON: Yes.

	203
1	MS. WHETSEL: Tim Felt?
2	MEMBER FELT: Yes.
3	MS. WHETSEL: Michele Joy?
4	MEMBER JOY: Yes.
5	MS. WHETSEL: Craig Pierson?
6	MEMBER PIERSON: Yes.
7	MS. WHETSEL: Ron McClain?
8	MEMBER MCCLAIN: Yes.
9	MS. WHETSEL: Rick is out of the room.
10	Charles Lesniak?
11	MEMBER LESNIAK: Yes.
12	MS. WHETSEL: And Carl Weimer?
13	MEMBER WEIMER: Yes.
14	MS. WHETSEL: Okay, passes.
15	CHAIRMAN TAHAMTANI: The motion
16	carries.
17	MS. WHETSEL: Carry, I'm sorry.
18	CHAIRMAN TAHAMTANI: Put an absentee
19	for
20	(Simultaneous speaking.)
21	MS. WHETSEL: Okay, did so, all right.
22	USING INLINE INSPECTION TOOLS IN ALL HCAS

MR. MAYBERRY: Okay, thank you.

Moving on. Next fun topic is using inline inspection tools in all HCAs. The issue there is not all pipelines are going to accommodate ILI tools. The proposal is to add a new provision in integrity management's part of the code to require all HCA pipelines being capable of accommodating ILI within 20 years. That basis would be to further promote public safety and protection of the environment in these high-risk areas promoting the use of these tools. As far as comments go.

MR. GALE: Thank you, Alan. Some of the comments we got on this proposal -- it is really the one proposal where we got the most divergent set of comments. We had some commenters that recommended we not adopt this proposal at all. We had proposed, as Alan said, that this provision be put into place within 20 years. We had some commenters state that they believed that was too long a period of time and that we should shorten the implementation period

from five to ten years. We had a set of comments saying not adopt it at all or to actually move to a more expedited time frame to requiring this to be put in place.

We also had proposals to require that we expand this to not just high-consequence areas, but to all pipelines. Of course, as we mentioned before, we would consider that comment to be out of the scope for this proposal. It was a very divergent set of comments on this issue. We really are looking to the committee here to give us a path forward. We're hoping that we can get to a resolution on this proposal.

MR. MAYBERRY: Thank you, John.

Possible changes for this section. One is do not adopt it, another would be a shorter implementation period of time, shorter than the 20 years. Then another option, possibly, required justification for alternative testing methods after 20 years.

MR. GALE: I'd like to just point out, also, in part of the proposal, there's a

provision in there that allows for those lines that are not capable of accommodating -- they're not inherently capable of accommodating an inline inspection tool, that they could get out of this requirement. One of the things that we're looking at maybe as a workaround was to expand that applicability to maybe take into account some economic considerations 20 years from now, or some period of time.

MR. MAYBERRY: There were other considerations to, say, the physical limitations of the pipeline, the ability to actually move a tool and the like. Here's the original proposed language, very simple, has the 20-year effective date or deadline to comply with. Then a possible language for consideration here to address what we're after, to push the use of tools and making lines piggable, but then have a provision if there are factors that would preclude that to be done practically, to allow for that, as well.

MR. GALE: We thought this language might help. This is actually language that's

1	currently in the code, the red, for use for the
2	low-stress lines.
3	This is an exception that's currently
4	provided for low-stress lines, when we did the
5	low-stress rule. We thought maybe this is at
6	least a way of beginning the dialogue of some
7	middle ground.
8	MR. MAYBERRY: I guess that's up for
9	comment, Mr. Chairman.
10	CHAIRMAN TAHAMTANI: You want to go
11	back to the general language?
12	MR. MAYBERRY: That's the general
13	language is an operator must this is the
14	original language.
15	MR. GALE: I believe the 20 years is
16	there. We're just highlighting the 20 years
17	because it's a point of contention.
18	CHAIRMAN TAHAMTANI: Okay, comments?
19	Chuck.
20	MEMBER LESNIAK: Chuck Lesniak.
21	Personally, I think 20 years is a really long
22	time. But I also agree that there ought to be

some flexibility and ability of the operator to demonstrate that it's not feasible, particularly economically feasible for a certain time period. I think my suggestion would be that we significantly shorten 20 years, maybe start the bidding at five years, but then add the language that was suggested on the -- or that the operator determines it would abandon, etc.

If the operator of the line can demonstrate that it's not feasible, why would we wait 20 years to start that? I think if you can -- you could do that today and require this today. I think a much, much shorter implementation time is appropriate, but also the ability for the operator to provide some flexibility there.

MR. WIESE: To try to help with that, Chuck, I wanted to just sort of ask the people who are more familiar with the regulatory impact assessment, I think 20 was picked for the cost benefit.

(Simultaneous speaking.)

MR. WIESE: Oh, well, forget that. I think it was picked for the cost benefit as much as anything. The other thing I think that a longer timeline does is it does allow us for the involvement of new technology. Reminding everyone, as we do our fall workshop on research and development, the challenges that we have coming out of these rules should be talked about in the R&D forum, trying to drive stuff like that.

I think people would move faster if it was less expensive. I think the industry is pigging about 80 to 85 percent of the system now, right? The remaining 15 percent is the stuff that's very difficult to pig, not impossible, but very difficult and expensive. I just wanted to explain the 20 years, it wasn't arbitrary and capricious, and say there is a role for technology in driving that.

MR. GALE: Also, it's important to point out as lines are added, or if lines are replaced, actually, they're required to be made

piggable. That was one of the considerations was that these lines are actually going to fade out over time.

MEMBER LESNIAK: Chuck Lesniak. I
think my response to that would be if you did
your RIA based on this, without the ability for
an operator to come in and demonstrate that it
wasn't feasible, if we're already pigging 85
percent of the lines, and the 15 percent that are
remaining are just very, very difficult, my guess
is a pretty significant percentage of those are
going to be able to demonstrate satisfactorily to
the Agency that it's just not feasible.

But it does, at this point -- we've been doing this for a while now, so why not put the burden on the operator to come in and prove that up to the Agency, and if they can't prove it up to the Agency, then they've got to pig the line. Then we could go with a much shorter time frame.

CHAIRMAN TAHAMTANI: Ron.

MEMBER MCCLAIN: I just think the

magnitude of this is pretty large. operators are high percentage, some aren't. Ιf there's 200,000 miles of liquid lines, 15 percent of that is 30,000 miles, so it's still an aggressive schedule, 10,000 miles a year. don't think it would go all the way for 20 years, but that wording is at least a part of industry's willingness to accept that, too. If you cut it to ten, you're just not going to find the same Five, I don't think you'd find any support. Thirty thousand miles unpiggable, that's still a significant amount of pipe that is the most expensive or the most difficult or whatever the issue is.

MR. GALE: Just a real quick point of clarification. This proposal only applies to our HCA mileage. It's a smaller percentage, relative to a smaller number, but point well taken.

MEMBER PIERSON: Expanding on Ron's point, a lot of these are made up of short sections, so you don't get a lot of mileage. The spend is the same whether it's 4,000 feet or 400

It's harder than it sounds because of all 1 miles. 2 the short sections, and that's why they're last. 3 CHAIRMAN TAHAMTANI: Other comments? Michele. 4 5 MEMBER JOY: Michele Joy, industry. Just to expand on Craig's comment, because it 6 7 sounds unreasonable that 400 feet would be the same as 400 miles, but it's the fact of having to 8 9 add a pig launcher and receiver, which is the 10 expensive part of it, find the space for it, and 11 actually install it. That's the expense part. 12 Thanks. 13 CHAIRMAN TAHAMTANI: Okay, so are we 14 ready to move on this? 15 MR. MAYBERRY: One option we had 16 talked about internally, as well, was going with 17 a 10-year, as opposed to a 20-year implementation 18 maybe as an intermediate, in-between compromise 19 on that. Carl. 20 CHAIRMAN TAHAMTANI: 21 MEMBER WEIMER: I support that. 22 think our comments were for a shorter period,

too. I think Chuck brought that up. I can't remember what we said, but ten years seems like a compromise, and I suppose this language, too. I guess the question is if the RIA didn't support -- can you get past cost benefit with a ten-year period?

MR. GALE: It would be a very big hurdle to overcome. I would also ask for counsel's opinion if we could even do that in the final one.

MR. WHITE: The cost benefit is put in terms of the cost justifying the benefit, not whether they exceed the benefit or not. If changing it to ten years puts the cost slightly higher than the benefits, potentially, you still could conclude that the ten-year rule is justified.

MR. GALE: I'm sorry, Larry. What I was asking was in terms of within the scope of the rule. If we proposed 20 years, could we adopt a shorter period of time to require operators to comply?

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MR. WHITE: I wouldn't want to speculate about that. It would depend on whether a case could be made that that is such a material change in what the expectations flowed from the NPRM were. If there were really a consensus that that was the approach that really had no -- there was no disagreement about, could be possible, but I would want to probably study that issue a little bit more.

I dropped my tent card, so MR. WIESE: I'm just going to raise my hand and ask to be --I guess I would ask -- I got the point, Chuck. By having this phrase in there, the question in my mind -- I see John's question, too, but aren't you really -- you really don't have to. have crawled under there and gotten it. waiting for a break, but thank you, John. What a gentleman. I'll put it up now. In any event, I'm just wondering if the combination -- even if you shorten it to ten, you still have the same It's just that people are going to have to document their request for an exception.

7 8

I'll remind people that integrity
management, when notifications came in, remember
we maintained a notifications database. It was
on the web. People could read the notifications.
I think we may have to look at it a little bit
further, but it can be, certainly, a strong
recommendation that we consider it. But I know
you have to vote on something, so --

MEMBER KUPREWICZ: Just an observation because we don't want to necessarily beat this to death, but most of the major catastrophic failures in liquid transmission pipelines in recent years occurred after inline inspection hadn't occurred.

I understand the spirit of what we're trying to do here, but I've got a real problem just conveying, as a public person or as the industry, that there's a lot of forces wanting to drive the inline inspection, but we want to be careful that we're not punishing and setting expectations that the industry can't deliver, and we've dropped a lot of money not going anywhere.

I think it's back to the concept of are you using the right assessment methods for the right threats? Are you identifying the threats, integrating all your data? Again, I don't want to deflect off the spirit here, but 10 or 20, we're kind of drawing arbitrary numbers, and we may lose sight of all the forces wanting to go to inline. Inline inspection may be right where you want to be, but it may not be the right approach.

CHAIRMAN TAHAMTANI: Sometimes you all make running this meeting very difficult. This is one of those times. The 20 years is in --

Then we've got the language. Should we just go ahead and vote on the 20 years?

MR. WIESE: With advice from John to look at the possibility, even, of adjusting the timeline. We're not sure if you can go more aggressive in the final than you were in the proposal, so we have to look at that before we can even answer that question. I think we have to stay with what we proposed and get your read on that, but certainly take your advice on the

1 rest of it.

CHAIRMAN TAHAMTANI: Based on that, then, Michele, you ready?

MEMBER JOY: Sorry, before I make a motion, just to confirm, the sections we're proposing for change is just -- go back one slide, please -- this section, no this section, correct? This is the only place there is a change?

(Simultaneous speaking.)

CHAIRMAN TAHAMTANI: Yes, that's it.

MEMBER JOY: Okay. Hold on one

second.

Yes, but his isn't the formal language. Okay, I move that the proposed rule, as published in the Federal Register and the draft regulatory evaluation, are technically feasible, reasonable, cost effective, and practicable with respect to the modification to the regulations requiring the use of ILI tools in all HCAs, if the following changes are made -- go back, please, no, forward -- to modify Section

195.452(n)(4) to add a section saying, "Or that 1 2 the operator determines it would abandon or shut 3 down a pipeline as a result of the cost to comply with the requirement of this section," which 4 5 would be added to the existing proposed 6 regulatory language. 7 CHAIRMAN TAHAMTANI: Thank you. Is 8 there a second? 9 MEMBER QUACKENBUSH: Second. 10 Discussions? CHAIRMAN TAHAMTANI: 11 Cheryl, vote. 12 I'm sorry. Go ahead. 13 MEMBER LESNIAK: This is Chuck 14 I suggested this change in the language Lesniak. 15 with a reduction in the years. I understand the 16 concern from can the Agency do this within the 17 scope, but this is still our advice. If it turns 18 out that can't be done within the scope of the 19 rulemaking, then obviously the Agency can't 20 implement our advice. If we're going to leave 21 this at 20 years, as the motion is, I think I 22 would offer a substitute motion that we strike

Part 4 altogether and leave the 20 years in -- or 1 2 No. 4 altogether. 3 CHAIRMAN TAHAMTANI: I would suggest we go ahead with this vote on this. 4 The 20 years is in the other section that hasn't been changed. 5 I'm offering a 6 MEMBER LESNIAK: 7 substitute motion that -- okay, we can vote on the first one. 8 9 CHAIRMAN TAHAMTANI: I think we can 10 vote on this, and then go back and discuss the 20 11 again. 12 MEMBER LESNIAK: Okay. 13 MR. GALE: Just to be clear -- and 14 Larry, if you could help me out on this. This 15 paragraph (n)(4) is actually consistent with our 16 statute on what we're allowed to do, in terms of 17 retrofitting an existing line to make it 18 piggable. This is very specific language that 19 was taken out of our statute. Otherwise, we 20 wouldn't be able to do this. 21 CHAIRMAN TAHAMTANI: Any other discussions? We have a motion and a second, if 22

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1	none, Cheryl.	
2	MS. WHETSEL: Massoud?	
3	CHAIRMAN TAHAMTANI: Yes.	
4	MS. WHETSEL: John Quackenbush?	
5	MEMBER QUACKENBUSH: Yes.	
6	MS. WHETSEL: Todd Denton?	
7	MEMBER DENTON: Yes.	
8	MS. WHETSEL: Tim Felt?	
9	MEMBER FELT: Yes.	
10	MS. WHETSEL: Michele Joy?	
11	MEMBER JOY: Yes.	
12	MS. WHETSEL: Craig Pierson?	
13	MEMBER PIERSON: Yes.	
14	MS. WHETSEL: Ron McClain?	
15	MEMBER MCCLAIN: Yes.	
16	MS. WHETSEL: Rick Kuprewicz?	
17	MEMBER KUPREWICZ: Yes.	
18	MS. WHETSEL: Chuck Lesniak?	
19	MEMBER LESNIAK: No.	
20	MS. WHETSEL: And Carl Weimer?	
21	MEMBER WEIMER: Yes.	
22	MS. WHETSEL: Nine to anyway, r	ine

1	yes, ten total people, so
2	(Simultaneous speaking.)
3	CHAIRMAN TAHAMTANI: All right, we're
4	going to back to the 20 then. Put that language
5	up there where it's got the 20 in it. You know
6	the administrator left. You don't have to show
7	off.
8	Chuck, this is where I'm understanding
9	this is where you would change the 20 to 10.
10	MEMBER LESNIAK: To ten
11	(Simultaneous speaking.)
12	CHAIRMAN TAHAMTANI: We want to start
13	a discussion, and then that would be a
14	recommendation to the Agency and see if they can
15	do it.
16	MEMBER LESNIAK: Right.
17	CHAIRMAN TAHAMTANI: Why don't you
18	change it to ten, and let's put a motion up
19	there. Is that what you want to do?
20	MEMBER LESNIAK: Chuck Lesniak. I'll
21	make the motion, if somebody will put the motion
22	language up there for me, so I can read it

1 properly. I move that we recommend that 2 provisions of the proposed rule relative to using 3 ILI tools in all HCAs, as published in the Federal Register and the draft regulatory 4 5 evaluation, are technically feasible, reasonable, cost effective, and practicable if, as amended 6 7 during this meeting, the following changes are made relative to 195.452(n). 8 That specific 9 change is to go from 20 years to 10 years. 10 CHAIRMAN TAHAMTANI: All right, so that's a motion. 11 Is there a second? 12 MEMBER QUACKENBUSH: Second. 13 CHAIRMAN TAHAMTANI: Second. 14 Discussions? Having noted Ron's previous comments and the other industries' comments on 15 16 this, any other new comments? 17 MR. WIESE: For the record, just so 18 we're all clear, we do have to go back and 19 re-evaluate whether that's even feasible. 20 just being straight up. I don't want people 21 coming out of here thinking we voted on that for 22 We'll go back, and we can let you know.

1	CHAIRMAN TAHAMTANI: All right, that's
2	been made clear. Ron.
3	MEMBER MCCLAIN: I just had one other
4	comment. When you talk about the mileage this
5	encompasses, generally, operators don't make just
6	an HCA segment piggable. It's an entire segment.
7	I would just suggest there's more mileage
8	involved than just HCA mileage when you're doing
9	this, just for the record.
10	CHAIRMAN TAHAMTANI: Other comments?
11	So we have a motion and second, no more
12	discussions. Cheryl.
13	MS. WHETSEL: Massoud?
14	CHAIRMAN TAHAMTANI: Yes.
15	MS. WHETSEL: John Quackenbush?
16	MEMBER QUACKENBUSH: Yes.
17	MS. WHETSEL: Todd Denton?
18	MEMBER DENTON: No.
19	MS. WHETSEL: Tim Felt?
20	MEMBER FELT: No.
21	MS. WHETSEL: Michele Joy?
22	MEMBER JOY: No.

1	MS. WHETSEL: Craig Pierson?
2	MEMBER PIERSON: No.
3	MS. WHETSEL: Ron McClain?
4	MEMBER MCCLAIN: No.
5	MS. WHETSEL: Rick Kuprewicz?
6	MEMBER KUPREWICZ: Yes.
7	MS. WHETSEL: Chuck Lesniak?
8	MEMBER LESNIAK: Yes.
9	MS. WHETSEL: Carl Weimer?
10	MEMBER WEIMER: Yes.
11	MS. WHETSEL: We have another tie,
12	five and five.
13	CHAIRMAN TAHAMTANI: In light of what
14	this means anyway, a tie is okay. They have to
15	take it back and look at it, so that's okay.
16	MS. WHETSEL: Right, yes. Is
17	everybody in agreement?
18	CHAIRMAN TAHAMTANI: Thank you all
19	very much. As I said earlier, we don't want to
20	take a break unless there is a consensus, and I'm
21	not seeking it right now.
22	Do we need to take a break?

1 Anyone else? Because he's just only 2 one voice. 3 Very important voice. All right, ten 4 minutes. 5 (Whereupon, the above-entitled matter 6 went off the record at 3:05 p.m. and resumed at 7 3:15 p.m.) 8 CHAIRMAN TAHAMTANI: All right, we're 9 back in session. Jeff's got a couple of 10 comments. 11 MR. WIESE: Just a real quick 12 reminder, so I don't forget at the end. I wanted 13 to remind people -- not the committee members, 14 but the public members -- that there is a sign-in attendance sheet in the back. We'd really 15 16 appreciate it, part of our formal record on who's 17 attending, so we would appreciate it, if you 18 hadn't had an opportunity to do so, that you take 19 an opportunity and sign in there. I did not ask 20 my usual question, but this is a matter of public 21 record. The whole thing's recorded. It's posted 22 to our website. But I usually ask if there's

anyone from the media here. I'm not sure -- anyone?

Who are you with?

Okay, good, thank you. Useful to know, but again, it's still a public meeting, and everything's recorded and put on the website. I think -- are you guys ready to go? You are.

Okay.

## MODIFYING REPAIR CRITERIA

MR. MAYBERRY: All right, thank you,
Mr. Chairman. Last topic we're dealing with
today is modifying repair criteria. The issue
there is currently, the repair criteria doesn't
reflect proper prioritizing of abnormal pipeline
conditions found in the field.

That's broken down between HCA and non-HCA repairs. You see up there the current requirements by code. Of course, there's a need to add more specifics on some of the conditions we're talking about when we're talking about immediate repairs versus repairs that are scheduled out later or monitored.

The proposed rule had modifications to the repair criteria going to a regime that still had the immediate classification, but then there was another schedule of nine months for inside an HCA or 18 months outside of an HCA. Then there was what's called the monitored condition. There's also a proposal in the proposed rule to change the factor of safety, or failure pressure ratio, if you will, on anomalies and where they require action, increasing to a 10 percent margin from a 1 to 1.1 for the ratio of peak burst over maximum operating pressure. Then like I've already covered a bit, it included additional specifics on anomalies covered under the immediate repair, for instance, stress corrosion cracking, seam corrosion, and those that are listed there.

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It required explicitly considering tool tolerance for repair decisions, and then lastly, collecting ILI data from HCAs and non-HCA segments for repair decisions. Of course, the basis was based on our inspections, we've

identified weaknesses in repair decisions and response to ILI data. As far as comments go on the modified repair criteria, I guess I'll turn it back to you, John.

MR. GALE: Reluctantly, Alan, I'm going to have to pass to Mr. Israni on this ---(Simultaneous speaking.)

MR. GALE: ---- disappointed.

MR. ISRANI: Repair criteria was a challenge when we first time also brought it in, so I'm going to take this. We'll see similar Some of these comments are displayed comments. here. Some commenters said to exempt pipeline segments with low operating pressures from certain repair criteria, and they said to clarify applicability to pipelines which are under 195.452, which is the HCA part, and limit applicability of non-HCA criteria to non-HCA. Commenters said transmission lines, which we now previously discussed, to regulated lines. Comments on the criteria part was to add 270 dent condition with 2 percent of the dent.

Also, in the comments, they wrote 20 percent of the wall thickness, but we assume that they meant 2 percent of the dent because that's what we have under 270 dent condition, and said one year and two years. Currently, we have 9 months and 18 months, so they suggested go with one-year and two-year criteria, incorporate industry-recognized methods to calculate remaining strength of the pipeline.

We do have B31G and RSTRENG for using that. Some commenters suggested to go beyond, that more research work has come into play to allow them those methods. Eliminate stress corrosion cracking and selective seam weld corrosion to immediate repair criteria, which we added in this proposal. They want us to eliminate that. Allow prioritization of repair of high-consequence area segments or non-high-consequence area segments. We do have these time frames, 18 months and 9 months. They said that they should be a lower prioritization, which we have already allowed, as I mentioned,

except for immediate conditions, which we have for both same. Establish standards for prevention, detection, and remediation of SSCC and SCC. SSCC is actually SSWC.

Also, maintain 60 and 180-day repair categories. As I mentioned, from two months and six months, we changed to nine months, and outside HCA to 18 months. Some have suggested we should maintain those conditions, 60 days and 180 days, what we currently have in the code. Also, some recommended that we should have more stringent, immediate repair category.

We did, in the proposal, add some more conditions in the immediate category, but they wanted us to add more. As far as timing is concerned, they said to provide more time to address repairs in offshore pipeline. Currently, they said no time is proposed. Offshore pipeline we considered under the definition of pipeline which applies to non-HCA part, where we have 18 months so I guess they mean they need longer period for that.

MR. MAYBERRY: Thanks, Mike. As you can see, the comments cover the gamut of theories. As we go forward, we're going to show you next a table that shows a comparison of the current regulation, the proposed regulation, and possible solutions for going forward.

Might add, too, on this last bullet here related to offshore pipelines, we do add that as something to consider, just like we have in other areas that we've talked about today, maybe an alternate consideration for all offshore pipeline, and we have some thoughts on that we thought we'd run by you for your consideration.

Also, I think our intent here is not necessarily to go -- it's a very technical topic.

It's easy to get lost in the weeds.

I'd like to focus on some key areas that are of concern. Really tried to lay this out as easy to understand as possible, but there's only so far you can go. It is rather technical. The tables you see here, in the vein of trying to explain this, it's pretty easy to follow. You have the

anomaly type -- this basically explains what do you have to do with what type of anomaly, so anomaly type, what the existing code requires in 452, what the proposed rule says, the action that was in the proposed rule, or the type of anomaly, and then the proposed action on that anomaly.

Again, existing, and then proposed. For example, one of the easy ones, metal loss greater than 18 percent. Currently, that's an immediate repair.

NPRM didn't change that. It remains an immediate repair in the proposed rule. One of the ones I identified early, a couple of slides ago, was the failure pressure ratio, that second one. An anomaly currently, there's a failure pressure ratio of one. You're essentially allowed to work up to the edge, or the envelope, if you will, to the burst pressure.

That would also be an immediate, but we're adding a factor of safety, adding 10 percent to that. That gets us consistent to what we have in the gas code now. Then that requirement's there to related to -- again, with

specific threats, such as cracking, areas where you have a stress riser and the like, identify those as immediates, top-side dents. Then there's one -- I know this one we'll talk about a good bit, it's any indication of significant SCC -- and we define SCC in the proposed rule, and then indication of selective seam weld corrosion. Those are immediates.

That was in the proposed rule. Then moving on -- Mr. Chairman, we have a question.

MEMBER JOY: Can you tell me what TSD and BSD stands for?

MR. MAYBERRY: Okay, sure, top-side dent and bottom-side dent. Thank you. Again, I won't go through all these. Maybe we'll just summarize them, and then go back, or zero on specific ones, where there'll probably be some robust discussion. We'll get maybe with the proposal, and then we'll go to where we need to go to talk turkey about the specifics, get down into the details.

As far as some potential modifications

to -- or revisions that could be made to address some of the comments, certainly there was nothing on metal loss greater than 80 percent. Looking at any dent with metal loss, cracking, or a stress riser, we were looking to modify that to any dent with a gouge, unless -- the same language you see up there. You can read it -- unless analysis shows minimal risk. So there's an allowance for an analysis to be done. I'm sorry, that's the -- I'm getting at the comments, excuse me, getting ahead of myself, but these are comments. Beg your pardon, here. These came from industry related to API.

Then I guess one that I'm sure
there'll be robust conversation on related to SCC
and selective seam corrosion, the preference was
to limit it to where you have likely crack
anomalies greater than 70 percent through wall.
These are -- as far as proposed -- let me just go
back. These are the potential revisions that
we've made to it.

Addressing the comments that you've

seen previously, we would change it, as you see here. Getting to one that's the most controversial, I would say, up there, related to cracks, would be areas where you have a likely or possible crack that's greater than 50 percent. That would be a nine-month repair within an HCA or 18 months outside of an HCA. Then related to corrosion of or along the seam, a dent with corrosion, unless analysis shows it's a minimal risk, we're acknowledging the ability to -- there might be some where an analysis could prove it to be a minimal risk, so we essentially agree that could be a solution, there. As far as options -certainly in the first slides, it indicated some of the options. We could keep the proposed timeframes that were in the original rule, except in the following areas that are listed there.

The changes there would change -- like for P safe over MOP less than one, it would go to P burst over MOP is less than 1.25. The P safe already has a factor of safety built into it. I think essentially, it changes your -- it's very

close to being similar in the first one. It was something that we felt was acceptable.

The next one related to -- I know in talking with people there's a pretty good bit of concern over the requirement relate to SCC or selective seam corrosion. We were looking to go with some language that would allow fracture modeling that considers pipe toughness for flaw growth in determining the safe pressure. That was an option related to SCC selective seam corrosion. Then finally, as I mentioned before, we're adding this. Is there a consideration that we should make for offshore because it has a different threat profile, and should we consider the anomaly or the repair criteria based on historical data for that pipe segment?

I'm reminded that the last two, the P safe over MOP, that changed in the ratios for non-HCA, and then the last one also is for non-HCA for -- I'm sorry, for the SCC it would also be for non-HCA, as well.

With that, fed you with a fire hose,

but --

CHAIRMAN TAHAMTANI: All right, Craig.

MEMBER PIERSON: Craig Pierson,

liquids. Just a couple of opening comments.

There's no question in my mind we're all trying to do the same thing. We want to find what's going to fail and fix it before it does. So the discussion on how do you do that is what we're talking about.

The couple of things I think we need to keep in mind, what we've got up on the screen is the stuff that you go dig. That's what's being discussed. Detecting it is a different element than deciding what you're going to go dig. We want to make improvements on both sides. You want to be able to improve the ILI technology that finds it and the equations that give you indications of problems, and then you want to improve the modeling that says how much strength is remaining. You do all that, and then these things send you to the field to go dig. If somehow there's a failure, it may not be because

of the stuff that tells you what to go dig. Just to make a point, I know in my company -- I think it's typical -- today when we go dig, we only have to repair about half of what we dig.

So we will go out, dig. We'll take the coating off and find out there's nothing. Half the time, we find out there's nothing, and all we do is recoat and backfill. So we're over-digging right now in a very significant way. Then when we do repair, by the time you've excavated, you're there, and we will over-repair.

Because you've invested in being there, we will over-repair, and we will fix things that are really non-injurious. So when you get down to the subset of what we're actually going to find, it's a relatively small subset that's injurious. The regulations, as proposed, are quite troubling to us because we are having to go out in the field and we will have to dig far more than we do today on things that we can reasonably determine are not needed. If you look at immediates, the immediate criteria of any dent

anywhere on the pipe with any metal loss, that is a -- you can find a gazillion of those. It used to be a 60 or 180, perhaps, and now they're immediates. When they're immediates, you're shutting down, or you're derating. The operational impact is even greater.

So it's sending us out there to do
things which we've got the technology to know are
not needed. As we're trying to improve ILI
technology that helps better define any metal
loss -- we're going to get better at that -that's going to send us out even more. We've got
to improve the modeling that helps determine when
something is injurious, and we're working on
that. We are improving the modeling.

This sets us back from being able to take advantage of the improved modeling that we're doing and the improved tools. It truly is taking us away from -- it's diluting our focus from getting at what it is that really -- the needle in a haystack. We're just having to go through a whole bunch of haystacks. This, it's

troublesome to us. The thing that may be helpful

-- we are in agreement with a lot of what's up

there, a lot of what's been proposed. We are in

substantial agreement with a lot. What I'd

suggest is if we can put up some language -- as

opposed to going through the tables, we can put

up some language that just looks, by exception,

at what we want to change.

That's what I would propose that we do
to try to get to the guts of the matter because
it's tough stuff to walk through. I don't know
that we need to pick at things -- we don't need
to touch on things that we're already in
agreement with. I think we may have sent some
language.

MR. MAYBERRY: It sounds like a good idea. We have some of the exceptions up here.

Yes, go ahead, Mike.

MR. ISRANI: This is Mike Israni. I would just like to brief you on how we arrived at all this. In 2008, we had an API petition where many of the conditions that we are proposing now

were agreed to at that time. In fact, the dents with this cracking and some risers, we only moved the bottom-side dents into immediate category.

Top-side dents, between four and eight o'clock, were already there, already in the immediate category. We only added the bottom-side dents in that, from 60 days to immediate condition. As far as the metal loss, we added the one with the stress risers. Those were the ones which moved to the immediate category. At that time, we were discussing with another team of API.

Those corrections were made because of that. The timing, we did increase from -knowing that operators were digging some of the
lines and not seeing the anomaly in a really dire
situation, we increased some of the conditions
from 60 days and 180 days to nine-month period
for high-consequence areas. For the some that we
found were really critical, we moved them to
immediate condition. We have not arbitrarily
taken these positions, but from the experience,
what we had learned.

MEMBER PIERSON: I think we might be 1 2 looking at hard copy in front of us, as opposed 3 to -- is that what --4 MR. MAYBERRY: This has some proposed 5 Essentially, they're exceptions, singling out the ones that are at issue. 6 7 MEMBER PIERSON: Right. So one of the --- let's just start with immediate conditions. 8 We're saying this applies to both HCA and 9 10 non-HCA. What we're saying is let's be specific about going at crack anomalies as an immediate 11 12 condition. Let's be specific about that. 13 We're proposing 70 percent wall 14 thickness, or if the tool's capability is less 15 than 70 percent, you would have to go with its 16 maximum ability. So if the tool's capability is 17 only 50 percent, if it said 50 percent, you would 18 go dig 50 percent. Because some of the UT tools 19 can't go as deep as some of the magnetic tools. 20 That's the first point. 21 The second point is: let's let that 22 suffice and remove the specific references to any

indication of significant SCC and the selective seam weld corrosion. There was some specific language that defines significant SCC. My understanding is that specificity comes from doing a field investigation, not what a tool can call. It is trying to put something in there that just -- it doesn't work. If you look at the definition there, you'd only get to that by doing a field investigation. What we're saying is just take a 70 percent crack depth and go after it.

On the dents and all the dent criteria, we're saying leave it as is, but allow for an engineering analysis that we -- professional engineering analysis -- we can work out the details of what that is -- where we can say this type of dent, we don't need to go.

We're saying we're good with the dent stuff, but allow us an engineering analysis that can keep us focused on the right stuff and not going to dig a huge number of possible anomalies. Engineering analysis is important to us.

The last portion is that we're good

1	with the 1.1 times and let it also include
2	injurious cracks and the selective seam weld
3	corrosion. We're there at the 1.1 safety factor.
4	PARTICIPANT: This is all for
5	immediate repair?
6	MEMBER PIERSON: Pardon me?
7	PARTICIPANT: This is just for
8	immediate repair?
9	MEMBER PIERSON: These are for the
10	immediates, yes.
11	Those are the only changes, so there's
12	a lot of stuff that we're not changing.
13	(Off microphone comment.)
14	MEMBER PIERSON: Pardon me?
15	(Off microphone comment.)
16	MEMBER PIERSON: Then let's go to the
17	270 day, the longer 270 days for HCA, 18
18	months for non-HCA. Instead of the 70 percent
19	threshold above an immediate, it goes to 50
20	percent. Again, on dents, keep the dent criteria
21	all the same, but allow us to provide an
22	engineering analysis that we can say that these

don't need to be dug, and these do.

Then lastly, the safety factor on the remaining strength is 1.25 for the cracks and selective seam weld corrosion. Those are the changes on the 270 and the 18 month. Then there's another change, where we're proposing to allow what we would call a scheduled condition. The purpose of this, there's a population of anomalies that can grow to failure somewhat quickly, quickly meaning before our next inspection cycle. What this obligates us to do is that we've got to keep our eye on those and get them repaired before that next inspection cycle.

This is obligating ourselves to make sure that we're watching those things that could grow to failure in the third year or fourth year. We've got to get them before the next inspection cycle. That's what we're proposing to add with a scheduled condition. Should we take a vote?

(Laughter.)

MEMBER KUPREWICZ: A couple things.

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I appreciate the spirit of the industry trying to move forward in avoiding failure. I don't want to take anything away from that. A couple First of all, we're getting into area comments. that's fairly technically sophisticated, and there's probably only a handful of people in this room -- not to take away from any of the attorneys, is that better -- but it goes well beyond attorneys. It's the technical guys. This is a very small core of expertise here. fairness to all the parties, there might be a way where PHMSA can bring together, in a more focused arena, some of these observations. I'm sensing a general understanding and acceptance of the failure pressure ratio of another 1.1, not a surprise. That's a good thing because we're seeing too many rupture failures that are at 50 percent SMYS.

That's not a place -- that's way
beyond your engineering analysis. Your
conservatism was 20 years, and it failed in five,
at half the pressures you predicted. There's

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something wrong here. That's a good thing. A couple observations, and it's not to be argumentative. I could be just totally not completely informed.

Dents with stress concentrators, I have yet to see someone who can give me a reliable fracture time to failure prediction. think your comment about I found a dent and stress concentrator because I got better tools, but hell, it's been running for all these years. Do I go drop everything and go dig this sucker I think that's a fair comment. For the record, I'll just say dents with stress concentrators were handled differently. It was when you knew you had one, you had to go do it. Now you're going a different area, and so you might want to have the discussion -- again, my objective is not to punish industry or have them diluted in their attempt here, but when I hear dent with stress concentrators, that's a crack, corrosion, a cut.

The fracture mechanics guys will sit

here and tell you there's too much unknown here, so what's my safety factor? That's one of the issues, again, not to be argumentative. The other one is the cracks. They're a nightmare, and there's different types of cracks, SCC versus low frequency. Low frequency, no surprise, it's in the public domain. If you've got low frequency and you've got very low toughness, forget the engineering analysis. I hope I'm wrong, but the engineers will try to work all this stuff. They're making assumptions, but they're taking the management team down a path that the ability to reliably predict time to failure may not be very good.

So cracks, I kind of look at, whether it be 70 percent or 30 percent or 50 percent, I'm sensing a willingness to try to figure out something here. I don't think I can answer that right now in this group. I'd ask PHMSA, maybe, to embrace the spirit of the cooperation here and try to get something subject to a little more clarification. My warning would be I think

there's a general consensus going to the higher failure pressure ratio.

Figure out where we don't tell the industry to go drop everything and work on something if there's enough information to make us feel it isn't immediate, and those would probably be dents with stress concentrators and, to a lesser extent, SCC cracks. But again, you've got to integrate the data. If you've got a 20 percent SCC crack, and it's in a wall loss of general corrosion of 80 percent, you don't have a lot of remaining wall, so there's an issue there.

Then I'd be really careful about -there's been a lot of work done by PHMSA in the
public domain about both low-frequency and
high-frequency with low toughness steels. I
can't answer that today. I want to carry the
momentum here of cooperation, but I can't say, in
clear conscience, I can support all the details.
I want to understand them better. Is that okay?
Sorry for the speech.

No, absolutely, 1 MEMBER PIERSON: 2 that's a good speech. The thing that I think 3 that is -- we have APR 1176, an enormous industry 4 effort to go out and better figure out how to 5 handle cracks. That is by the time you're writing this language, 1176 is going to be there, 6 7 and you can see -- it speaks to the low-frequency We're quiet to that. We're quiet to that 8 ERW. 9 You've got 1176 that is going to be 10 available when the final language is written. 11 Craig, if I might --MR. MAYBERRY: 12 just had a quick question. The 70 percent, can 13 you give us some background on that real quick? 14 MEMBER PIERSON: That's what our 15 industry experts came up with. I'm not going to 16 be technically able to say why 70. I know that 17 it's ground in some of the Battelle equations and 18 so forth. 19 Technical experts are going to need to 20 deal with that. 21 MR. MAYBERRY: It must have considered 22 a length and -- certain extent of --

MEMBER PIERSON: We're not specific to 1 2 the length. We're only specific to the depth. 3 So it's 70 percent. You see it. It's immediate. 4 MR. MAYBERRY: Then another thought. 5 I don't know if you'd consider -- there's a standard from ASME that does categorize these 6 7 types of anomalies. Maybe that's a solution is characterizing an immediate -- for instance, in 8 9 this standard we have here from ASME on SCC, 10 perhaps maybe a Category 3. We can --11 MEMBER PIERSON: We would advocate for 12 looking at --13 MR. MAYBERRY: Some existing standards. 14 MEMBER PIERSON: -- where our technical 15 experts have gotten together to try to find good 16 solutions. The one thing that I would say in 17 regard to the dents specifically, there are some 18 dents that can be highly injurious, and they can 19 be very shallow. There are other dents that are 20 shallow, they can have some metal loss, and 21 they're nothing. So our tactic with this is to 22 say that they have to be considered, and then

they have to be engineered out. So by default, they're in, and they get engineered out, if that makes sense. It's a more conservative approach that handles the subtlety of the dents. There's going to be other technical work going on.

In the next two years, we've got a lot of projects at PRCI, where we're trying to figure this stuff out. We need the capability of having some flexible regulation that allows for the continuous improvement cycles that we're pushing hard with ILI and pushing hard with the fracture equations. We need to be able to accommodate that, or our focus won't be on finding the things they're going to get us.

MR. NANNEY: Just to answer back, the things that we would like to get -- and we hear what you're saying there -- if you look at the crack, as far as immediate conditions, we don't understand where the 70 percent came from, but we would definitely entertain, for stress corrosion cracking -- just as Alan said, if you looked at Category 3, Table 40, a summary of crack severity

categories --

MEMBER PIERSON: Let me -- I'm sorry,
Steve. Let me get all the --

MR. NANNEY: Aside from that, I really think on the dents, I think we're close on that.

I think when we talk in terms of using fracture mechanics, a component that has an analysis part to really address what you have there, I think that's something that we could work with there.

CHAIRMAN TAHAMTANI: Chuck, you want to go ahead and comment while they're looking for

MEMBER LESNIAK: Chuck Lesniak.

Obviously, this is -- what Rick has said is that this is a really technical subject. As a member of the public -- I'm a biologist by training and education and involved with pipelines kind of by accident. I think the intent -- but following the news, reading about incidents, something's not working. We're not catching everything we ought to be catching. I think that's the intent here.

As a member of the public, my instinct is to defer to the staff. It concerns me that -- where I don't want to head with this is to defer action on this. I think this needs to get done.

In terms of working with the industry, looking at these alternatives they've proposed,

I'm not opposed to that, but don't let that defer action on this. If the Agency staff looks at this and are comfortable with what the industry is proposing, then okay if it achieves the goal you're trying to achieve. If it doesn't, then I think stand where you're at. But I also -- I'm with Rick. We don't want people digging anomalies that don't need to be dug. That's just a waste of resources, and we maybe miss stuff we ought to be catching. I'm sensitive to that, as well.

But something's not working because we are having incidents on lines that were pigged that didn't catch things or things grew much faster than we thought they were going to grow.

We've obviously got an issue. I know maybe --

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Craig, you are digging 50 percent -- or 50 percent of your digs don't find anything or don't find anything that needs action.

I understand that, but that's a reflection of the consequence of some of these failures is the probability is low, but the consequence is very, very high. I think over-digging is necessary until we get our tools better and more accurate. So I would tend to be more conservative and defer to the staff's judgment on this because what we're doing is not working today.

CHAIRMAN TAHAMTANI: Jeff.

MR. WIESE: I'm not sure whether to let Craig go first. I'll go, but I'll just add -- first of all, thanks for the vote of confidence, and we take it seriously. But I did want to say, to Rick's point, we're in rulemaking. It limits us a little bit in what we can do.

So while we do like collaboration, we do like to push the standards and that, it's our

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goal, it's a continuous improvement cycle. Not everything is known now. But we would certainly take that under advisement, and I really appreciate the work that Craig and others have put into that. I think it's really important to have some of this discussion in public.

It's just not us and the industry sitting down and hashing it out. It's important for the public to understand a little bit that these are not simple matters. I had a comment that I reserved for the end, but I'm going to go ahead and pull it out. I honestly believe that there's virtually no failure that's caused intentionally. It's almost always a human or an organizational problem. It is rarely -- rarely -- on occasion, maybe -- someone did something intentionally. It's what's not known that really gets us. There are a lot of ways in which we're working together outside of this environment to try to drive that home, whether it's through SMS or something else that drives that continuous improvement cycle. I just wanted to say I think

it is -- it's kind of dry for a lot of people,
but I think it's important to have some
conversation about these issues in public. I
appreciate your vote of confidence on that.

MEMBER PIERSON: Just a couple quick things. Chuck, we want to over-dig, too. You need to over-dig to make sure you get stuff. The part about this that was hard to appreciate is it can, as written, drive way more over-digging. That's the uh-oh moment for trying to find the stuff that's going to get you.

Over-digging is what we intend to do. The other thing is when you have the failures, the failure can occur at multiple levels, and it can be in -- it didn't get detected. It didn't get analyzed. Then it may be that the data didn't get integrated. What we're talking about here is it's the knob that you turn that sends you to the field. That's what we're talking about here. All this other stuff is happening upstream. We're debating the go the field knob, and that's where the big spend is, and that's

where you've got to be pretty careful about turning that knob right.

CHAIRMAN TAHAMTANI: Ron.

MEMBER MCCLAIN: Ron McClain with industry. I think Craig's done a good job of expressing some of our concerns and proposing some alternate language. I think PHMSA, in looking at recommendations, picked up on some of our biggest concerns, which were any indication of significant SCC, which we don't know what that means, or selective seam corrosion. I'm not sure how we move the ball in providing what Craig outlined as a summary. It doesn't seem that far away from PHMSA's revisions, but I'm not sure how we get it to a motion, either.

MR. WIESE: I think it is going to take some additional thought that's not going to happen in the next 30 minutes. I'm not sure how we do that, either, unless it's to go to Chuck's idea that -- if you want to go ahead and make a motion, you can, that we actively consider the proposals laid on the table by the industry. We

would have to respond to that in the rulemaking anyway. We can't do it outside of this public forum, where it's all recorded and public, but I don't know how to respond in 30 minutes. I think we'd have to go off and take your proposal and figure out what we're going to do.

MEMBER MCCLAIN: Just to add to my comment, I think there's already been a considerable closing of the gap by removing some of the things that gave us a lot of heartburn, but I think you're right. If you would take the language that I'll say industry proposed, and we spent a lot of time working on that, with the changes that PHMSA's already made and considered, maybe that would be a motion to continue down that road, rather than a definitive answer.

MR. WIESE: Chuck, just for your benefit -- and I would recommend -- we don't have this in the docket, so we'd have to enter it into the docket.

PARTICIPANT: We could read it as a comment, which would put it in the document, or

offer it.

MS. WHETSEL: I can make it part of the transcript, I believe.

MR. WIESE: Okay, good.

CHAIRMAN TAHAMTANI: Chuck.

MEMBER LESNIAK: A couple of things.

Jeff, what I was saying about the staff is I do
believe and trust the staff to a great extent,
but I also agree that these things should be
discussed in a public forum. My concern is I
don't want to kick the can down the road on this.

In this particular instance, I think that the
Agency ought to take into consideration the
industry comments, but that because of time
constraints, I know this thing needs to move
forward.

So my suggestion would be that we make a motion to recommend the staff proposed revisions with -- include a recommendation to consider the industry input that's provided in this sheet, if we can make it part of the docket, but that the committee make a recommendation to

approve the staff proposed revisions, and then 1 2 take that into consideration as you finalize the 3 rule. That would allow us to move forward with a 4 recommendation from the committee. 5 MEMBER MCCLAIN: This is complicated I would suggest maybe give us ten 6 enough. 7 minutes to caucus on that. I know we're short on time, but I think it's a really big issue for us 8 9 to think through what we're committing to there, 10 even if it's five minutes. 11 CHAIRMAN TAHAMTANI: All right, five 12 minutes to caucus, starting right now. 13 (Whereupon, the above-entitled matter 14 went off the record at 4:03 p.m. and resumed at 15 4:12 p.m.) 16 CHAIRMAN TAHAMTANI: All right, who is 17 the spokesperson for the industry? 18 MEMBER MCCLAIN: Thank you for the 19 opportunity to walk through our concerns, and 20 they are complex, but I think Craig is going to 21 outline what we would like to see, something 22 industry could support, and then it's going to be

very difficult for Michele to put it in a motion.

MEMBER MCCLAIN: Craig Pierson, industry. In a nutshell, we'll try to outline a motion that says we acknowledge the work that PHMSA has put out. We acknowledge that there needs to be more discussion. We want full and equal consideration, with the industry proposal in parallel with what you tabled, and a provision for engineering analysis. That's, in essence, what we would be trying to put in a motion. You got go with what you got, full and equal consideration of the industry, plus engineering analysis.

MR. WIESE: Thank you for that in the spirit of cooperation. I think you do know that we were listening before, when we were reading the comments on the docket. You've seen some motion in our proposals based on points that were already offered. I think it's fair to say that we're taking these suggestions seriously in looking at them. I don't know, Alan, if you want to add anything to that?

MR. MAYBERRY: I think we can work with this and come up with a solution. We were talking about some solutions at the break to work with what we have here. If you don't mind staying until 8:00, we could probably iron it out.

PARTICIPANT: First liar never wins,
Alan. I'm good, buddy.

MR. MAYBERRY: I'm not good.

CHAIRMAN TAHAMTANI: So Michele,
you've got some good motion language we can work
with?

MEMBER JOY: I hope so. I move the proposed rule, as published in the Federal Register and the draft regulatory evaluation are technically feasible, reasonable, cost effective and practicable, as regarding repair criteria for both HCA and non-HCA pipeline segments, subject to the following change being made to allow for recognized engineering analysis to determine those dents and cracks that are non-injurious and no further investigation is needed, and to give

full and equal consideration to the industry 1 2 comments that were discussed here today. 3 CHAIRMAN TAHAMTANI: That was pretty Is there a second? 4 clear. 5 MEMBER DENTON: Second. 6 CHAIRMAN TAHAMTANI: Second. 7 Discussions? Chuck. Chuck Lesniak. 8 MEMBER LESNIAK: Ιt 9 seems like -- and I understand the suggestion of 10 the inclusion of the engineering analysis. 11 seems like that's included in the industry 12 That's kind of suggested all comments. 13 throughout that. Absent that, I think I would be 14 fine with the motion. To me, it's a little 15 redundant. Maybe I'm picking it to death, but 16 that's my only comment. 17 CHAIRMAN TAHAMTANI: My comment would 18 be do the words engineering analysis concern 19 PHMSA? 20 I personally don't, but I MR. WIESE: 21 would ask if someone who was in the caucus can 22 respond? I think Chuck's point is fair.

the comment. Did you feel that it's under-served within the comment document?

MEMBER JOY: The intent was that we take it out of the comment document, and it becomes something that modifies the rule, that the rule would allow consideration of recognized industry analysis in the analysis of those dents or cracks that would require immediate action, a determination that they are non-injurious, so that no further investigation is needed. In other words, it wouldn't be just a knee jerk. You meet this criteria, go do it. There would be an opportunity for a recognized engineering analysis to say maybe this type is not required to be an immediate repair.

MR. WIESE: Isn't that 1(c)?

MEMBER JOY: Yes, but we're taking

1(c) out of this. This is just for

consideration. The other would be adding it to

your rule. That was the proposal. Sorry if I

wasn't clear.

CHAIRMAN TAHAMTANI: Chuck, any more

comments?

MEMBER LESNIAK: That's kind of what

I thought. I'm not prepared -- I'm not

comfortable with making that a committee

recommendation. I'm happy to, and I think it's a

good idea for the advisory committee to recommend

that PHMSA consider the industry comments that

are outlined here and include that engineering

analysis. It's all through it. I don't think

it's appropriate that the committee provide that.

That's my only comment.

MEMBER KUPREWICZ: Just real quick.

I know everybody's probably getting tired. I

want to be careful about -- I think, again, in

the spirit of what I'm hearing is we're looking

at those anomalies with dents and cracks. You

don't have to go into rocket science, but the

engineers should be able to say here are cracks

in certain locations, dents of a certain type in

a certain location, not looking at the last-digit

calculation here, would become obvious if you

CHAIRMAN TAHAMTANI:

Other comments?

follow certain analysis that those are many years of life. I just caution, in the word engineering analysis, when you start looking at this stuff, all the ruptures that have occurred recently, where the ILI calls were either ignored or miscalculated, involve detailed engineering analysis that mispredicted by decades time to failure.

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Usually when that's happening their modeling isn't quite right. Usually it's the engineering assumptions that the engineer put in the models. That's the unknown, low and high frequencies in the GRW helped us to verify an appraisal of the analysis; you can come up with an estimate that says ten years, but it's actually one. I think in the spirit here, I'll let you guys work out -- what Chuck was saying, work that out. I sense the power of this committee is in its ability to update these issues personally to try to move the bar forward. I think it's trying to move the bar forward. guys have got to figure out how to clarify this.

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CHAIRMAN TAHAMTANI: All right. Other comments? If not, we have a motion and second, and there's been discussion.

MR. MAYBERRY: If I can add a comment.

We can work with that proposal. I was going to say, to put meat on the bone, so to speak, to your point, Rick, we would put some specifics around what the expectations would be to deal with fracture mechanics, consider the failure type, failure mode, toughness of the material you're dealing with. Those things go into your analysis, and we would be specific. Where we're seeing shortcomings are where people didn't properly consider that. I think as we put -- and it would help everyone being clear on the expectations. I think we can deal with that.

CHAIRMAN TAHAMTANI: Craig.

MEMBER PIERSON: Craig Pierson,
liquids. We agree. You would want to say what
is an engineering analysis and the things they
have to consider and drive to a high-level
proficiency and consistency.

1	CHAIRMAN TAHAMTANI: Chuck.
2	MEMBER LESNIAK: One last thing is
3	just that I'm a biologist, so I can talk bad
4	about engineers and attorneys.
5	CHAIRMAN TAHAMTANI: Good point. If
6	no other discussion, Cheryl, please take the
7	vote.
8	MS. WHETSEL: Is this the last and
9	final?
10	Wow, all right. Massoud?
11	CHAIRMAN TAHAMTANI: Yes.
12	MS. WHETSEL: John Quackenbush?
13	MEMBER QUACKENBUSH: Yes.
14	MS. WHETSEL: Todd Denton?
15	MEMBER DENTON: Yes.
16	(Simultaneous speaking.)
17	MS. WHETSEL: Tim Felt?
18	MEMBER FELT: Yes.
19	MS. WHETSEL: Thank you. Michele Joy?
20	MEMBER JOY: Yes.
21	MS. WHETSEL: Craig Pierson?
22	MEMBER PIERSON: Yes.

1	MS. WHETSEL: Ron McClain?
2	MEMBER MCCLAIN: Yes.
3	MS. WHETSEL: Rick Kuprewicz?
4	MEMBER KUPREWICZ: Yes.
5	MS. WHETSEL: Chuck Lesniak?
6	MEMBER LESNIAK: Yes.
7	MS. WHETSEL: And Carl Weimer is
8	absent.
9	CHAIRMAN TAHAMTANI: The motion
10	carries.
11	I believe that's what we had on our
12	agenda. I thank you all for your input and hard
13	work. We got through it. At this point, I'll
14	turn the meeting over to Jeff.
15	MR. WIESE: Don't take off quite yet.
16	A couple of final remarks. First of all, thanks
17	again, just to express my thanks to you for your
18	time in helping us move this thing forward. I
19	think there's a lot of really good collaboration
20	that happens here.
21	I was just explaining to John
22	Quackenbush and Chuck, I see really the strength

of our rulemaking, a lot of it is in the advisory 1 2 committee. We get our comments, and we go off and see what we think we need, but sitting down 3 4 and talking about it together in an open forum 5 with the public I think is really important, so I appreciate your time and not taking that lightly. 6 7 I think it's a really important contribution on your part. I know you have a comment on --8 9 immediate one? Do you want me to wrap up? 10 MEMBER JOY: You were talking about 11 the advisory committee getting together in May. 12 I would ask if you could send us any proposed 13 dates as soon as possible because our calendars 14 are getting filled up. 15 That's fair. MR. WIESE: 16 MEMBER JOY: Unless you happen to have 17 the date for us today. 18 MR. WIESE: Fair point. We'll try to 19 avoid known external events, too. We're trying 20 to put together a calendar with NAPSR and all the 21 trades and everyone, NACE and CGAs, but fair 22 point. I did want to say that these are a little

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harder than our other meetings, when they're policy meetings and we're talking about subjects that we really like, but that's the real work of the advisory committee.

We very much appreciate your policy advice, but really need your regulatory advice, so did want to thank you for that. I wanted to mention and reiterate a point that the administrator said about feedback. With your suggestions and with hers, we tried something a little different this time. We went with a couple of public webinars, and I think we learned a few things about conducting those, and then we conducted a meeting for the members. We're going to try to improve on that, but I'd welcome your suggestion on those things. I'm serious. One of them, for example, a couple members had to miss, but we're going to try to record that session and give you a link to the members. It will be open to the public, but not for comment.

Those meetings, when we talk, it's just really for you. It's to try to prep you for

the debate here, give you a leg up on that conversation. So welcome any feedback you have on that. I did want to say that -- really, I think the thing I wanted to comment and close on was that I'm really appreciative of all the time and effort that people put into this.

I'm really sorry when we see people come and go. John had just mentioned to me this will be his last meeting. I'm really sorry to see that, John, but I want to thank you personally for all the service you've given us, and for the service you gave to Michigan, as well, so thank you very much and appreciate your service. I think with that, I really just want to wish you a safe journey home and have some fun while you're at it.

MS. WHETSEL: Just one administrative point. When they schedule the meeting a week in advance, it would really be helpful if you all just leave your tent cards and name tags, then I don't have to worry about that, okay?

MR. WIESE: It'll be easier to

schedule the May one. This one was contingent on a few regulatory steps, and that was why it was difficult. But again, thank you, and see you all soon. (Whereupon, the above-entitled matter was concluded at 4:26 p.m.) 

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## <u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: Liquid Pipeline Advisory Committee

Before: US DOT/PHMSA

Date: 02-01-16

Place: Arlington, VA

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

Court Reporter

Mac Nous &